

hdlhopolsky@wiregill.com 301-263-6275

September 19, 2022

Via Email (cpds@rockvillemd.gov)
Mr. James Wasilak, Chief of Planning
City of Rockville
111 Maryland Avenue
Rockville, Maryland 20850

Community Planning & Development Services Received 09/22/2022 WAV2023-0003

Re: One Preserve Parkway, Rockville, Maryland (the "Property") – Waiver Application

Dear Mr. Wasilak:

On behalf of Rockville One Preserve LLC (the "Applicant"), we hereby submit this Waiver Application (the "Application") pursuant to Section 25.09.06.c of the City of Rockville Zoning Ordinance (the "Zoning Ordinance"). This Section allows the City of Rockville Planning Commission (the "Planning Commission") to permit a waiver from any or all of the restrictions set forth in subsections b.1. through b.3. of Section 25.09.06 related to height encroachments, upon finding that the size, scale, and dimensions of any non-habitable architectural structure listed above are: (a) architecturally compatible with both the building on which it is to be erected and the adjacent buildings; and (b) not contrary to the intent and purpose of the plan or this chapter.

As explained in further detail below, the Applicant proposes minor changes to the existing building and parking garage on the Property, which will be the subject of a separately filed Minor Site Plan Amendment. Specifically, the Applicant plans to convert the current office use to research and development, which necessitates the following site and building changes:

- Addition of a generator inside the existing parking garage.
- A new sewer house connection.
- A new gas line.
- Installation of additional rooftop mechanical equipment.

It is the installation of additional rooftop mechanical equipment that triggers this Application. Specifically, Section 25.09.06.b.1.a states that "[t]he height exemptions provided in subsection 25.09.06.a. above, are subject to the following restrictions: [a]rchitectural elements exempted from the height computation: [m]ust have a total area less than twenty-five (25) percent of the roof area." In this instance, the existing rooftop mechanical equipment on the building covers approximately 10% of the roof area. With the revisions that the Applicant is proposing, rooftop mechanical equipment will cover approximately 30% of the roof area, exceeding the requirement by approximately 5%.



hdlhopolsky@wiregill.com

301-263-6275

Further, Section 25.17.02.d provides with respect to screening of mechanical equipment required in all zones other than single dwelling unit residential zones, that "all air conditioning equipment, transformers, emergency generators, elevator equipment, and similar mechanical equipment on any roof, ground, or building must be screened from public view at ground level from the edge of the property. Such screening must be done in such a manner and with such materials as may be reasonably required. Mechanical equipment on roofs should be limited to the extent possible, and in no case can it exceed the coverage provisions of subsection 25.09.06.b." Here, while the rooftop mechanical equipment itself is screened from public view at the ground level from the edge of the Property, the exhaust stacks themselves are just barely visible above the screen wall. Perspective views have been included in the Application demonstrating the tips of the exhaust stacks that would appear from various vantage points along the Property line.

As noted above, the Planning Commission can approve a waiver of the subject 25% roof area coverage requirement and the requirement that all equipment be screened from public view at ground level from the edge of the Property, upon finding that the size, scale, and dimensions of any non-habitable architectural structure listed above are: (a) architecturally compatible with both the building on which it is to be erected and the adjacent buildings; and (b) not contrary to the intent and purpose of the plan or this chapter.

Here, the size, scale, and dimensions of the rooftop features are architecturally compatible with both the building on which they will be located and adjacent and nearby buildings. The new screen wall matches the existing screen wall in height, material, color, and detail, in order to maintain the existing overall design choices. The screen wall's gray color is harmonious with the overall building material color and picks up on the horizontal accent color above the punched windows. The screen wall's neutral color is also similar to rooftop screen walls of other buildings in the vicinity on Tower Oaks Boulevard. The horizonal ribbed pattern of the screen wall reinforces the horizontal expression of the curtainwall on the primary façade. The screen wall is in keeping with the main façade expression but is also differentiated from the smooth precast and glass somewhat to create a "top band" that does not compete with the current main façade composition.

Further, the proposed rooftop revisions are not contrary to the intent and purpose of Comprehensive Planned Development Detailed Application No. CPD2005-0001L (the "Detailed Application"), approved for the Property by the Planning Commission on December 14, 2005. The Detailed Application permitted construction of a 189,273 square-foot office building, structured and surface parking facilities, and related site improvements, with building height of up to 125 feet. Since then, the building was constructed and has been operating as an office building, albeit over the past several years as an almost entirely vacant office building. City Planning Staff has determined that the proposed research and development use is permitted as it is encompassed by the previous approvals for office use, and the proposed rooftop revisions are necessary to accommodate this research and development use. Research and development uses have a more robust need for rooftop mechanical equipment than the previous office building use. Further, all of the rooftop mechanical equipment will be within the 125-foot height limit for the site; none of the features encroach above 125 feet in height. And, the waivers requested are very minimal: only a 5% increase in rooftop coverage from the permitted 25%, and the visibility of just the very tips



hdlhopolsky@wiregill.com

301-263-6275

of the exhaust stacks. Therefore, this Application is not contrary to the intent and purpose of the prior approvals, including the Detailed Application.

And lastly, the proposed rooftop revisions are not contrary to the intent and purpose of this chapter (in other words, the Zoning Ordinance). Section 25.01.02 states the Zoning Ordinance's purposes, and provides that they are to "provide for appropriately scaled, designed, and sited buildings and other structures that are compatible with the natural and built environment; promote environmentally sustainable developments and otherwise provide for the conservation of natural resources and the environment; promote the City as an inclusive community by facilitating diversity in housing, building design, and land use; promote alternative modes of transportation by providing convenient, safe, and connected accessibility to public transportation, pedestrian and bicycle systems, inviting streetscapes, and a mixture of uses; ensure that development occurs in an orderly fashion consistent with the master plan (the 'plan') and the availability of adequate infrastructure capacity and other public facilities; ensure the most appropriate use of land throughout the City; protect and enhance the aesthetic and visual character of the City and its residential neighborhoods; preserve sites, structures, and districts of historical, archeological, or architectural significance, and their appurtenances and environmental settings; secure the public safety; provide adequate light and air; foster innovative, creative, sustainable, and flexible building and site design; provide attractive, high quality development and design that enhances the community's quality of life; and otherwise protect and promote the health, safety, comfort, convenience, welfare, and happiness of the Rockville community through the comprehensive regulation of the use and development of land and structures."

The proposed rooftop revisions are compatible with the building itself and adjacent buildings, as described in detail above. Further, the rooftop revisions will allow the Applicant to take a previously almost entirely vacant office building and transform it into research and development uses, making much better use of an existing building with a use that is vitally important particularly as of late. The rooftop revisions will have no impact on residential neighborhoods, the environment, or sites of historical, archaeological, or architectural significance, nor will it have any impacts on public safety, light, air, healthy, comfort, convenience, welfare, or happiness of the Rockville community. With respect to transportation, the research and development use actually generates significantly fewer vehicle trips in the peak hours than the previous office use, which will be more fully evaluated as part of the Minor Site Plan Amendment. In short, the Application is not only not contrary to the intents and purposes of the Zoning Ordinance, but it helps to fulfill the intents and purposes by making the highest and best use of an existing but largely vacant and underutilized building, and transforming it into a vital use that will contribute to the economic development of the Rockville community.

For the reasons outlined above, we respectfully request that the Planning Commission approve the Application. Approval of the Application will allow the Applicant to convert what had been a mostly vacant and significantly underutilized office building, to a thriving research and development use, with minor changes to the rooftop mechanical equipment to accommodate this use change. In support of this Application, we hereby submit the following plans and materials:



hdlhopolsky@wiregill.com

301-263-6275

- Waiver Application Form (and fee in the amount of \$513)
- Preliminary Building Elevations, Roof Plans, and Perspective Views

Thank you for your consideration of this Application. Please do not hesitate to contact me should you have any questions or require any additional information.

Sincerely,

Wire Gill LLP

Heather Elkopolates

Heather Dlhopolsky



Community Planning & Development Services Received 09/22/2022 WAV2023-0003



Application for Waiver Request

City of Rockville

Department of Planning and Development Services

111 Maryland Avenue, Rockville Maryland 20850

Phone: 2401 3141 8200 * Fax: 2401 3141 8210 * Email: pds@rockvillemd.gov * Website: www.rockvillemd.gov.

Purpose: The Zoning Ordinance, and the Landscape and Lighting Manual, identify specific standards that may be waived by the Approving Authority. The process is intended to provide flexibility to address constraints unique to a particular site or project. Each of the following waiver types is unique in terms of submittal requirements and criteria for approval. Please refer to the applicable Zoning Ordinance section (provided on this form) for more information.

It is strongly encouraged that you meet with Planning Division staff in CPDS prior to submitting an application.

Waiver Type: Please identify the type of waiver requested

Zoning Ordinance

| 25.08.08.c.2.b.vi | Planning Commission waiver of current parking requirements for non-conforming alteration approvals |
|-------------------|---|
| ■ 25.09.06.c | Planning Commission waiver of restrictions placed on height exemptions for certain architectural elements. |
| 25.10.05.d | Approving Authority waiver of impervious surface requirements for institutional uses in single dwelling unit residential zones. |
| 25.14.07.d.4 | Approving Authority waiver of the application of one or more development standards of the designated equivalent zones for Planned Developments. |
| 25.16.02.b.3 | Approving Authority waiver of the requirements of Section 25.16.02.b.3; 25.16.04.b; and Section 25.16.07.a and b for projects within the MXTD Zone. |
| 25.16.03.h.1 & 3 | Parking reductions within the MXTD, MXCD, MXE, MXNC and PD Zones. |
| 25.17.03.c | Planning Commission waiver of the requirement to underground, or enclose, utility equipment. |
| 25.17.05.b | Approving Authority waiver of private sidewalk widths for short portions. |

| 25.17.08.b.3 | Approving Authority | waiver of building restr | riction line requirements. |
|--|---|--|---|
| Landscaping and Lighti | ng Manual | | |
| ☐ 4.d.3.c | Buffering and / or Screening I Commission has the authority requirements of the Manual. | y to grant a waiver of th | ard of Appeals or Planning he buffering and / or screening |
| Property Address Information | Please Print Clea | | |
| Subdivision 0201 | Lot(s) | | Block |
| Zoning PD-TO (Tower Oak | | | |
| Applicant Information: Please supply name, address, p Applicant Longfellow Real 260 Franklin Street, Suite Property Owner Rockville C 260 Franklin Street. Suite Architect HOK Canal House 3223 Grace Engineer VIKA MD, LLC 20251 Century Blvd. Suite Attorney Wire Gill LLLP 4800 Hampden Lane. Sui LEED AP Project Name One Preserve | Estate 1920 Boston, MA 02110 One Preserve LLC 1920 Boston, MA 02110 Street, NW Washington, e 400 Germantown, MD 2 te 200 Bethesda, MD 208 | 617.303.2900 617.303.2900 DC 20007 202.94 0874 301.916.41 | |
| and the justification for the req | uested waiver. Please refer to ponse to any and all findings | the applicable section that might be associa | e nature of the waiver requested; n of the Zoning Ordinance for the sted with the waiver. Additional request are encouraged. |
| Application Acceptance: Application # WAV2023-0003 Date Accepted 09/22/2022 Staff Contact Shaun Ryan Zoning Ordinance | OR 3 | Date Date | plication Intake: The Received The of Checklist Review The med Complete: Yes No |

25.08.08.c.2.b.vi

vi. **For nonconforming alteration approvals** that trigger conformance with current parking requirements pursuant to Article 16, the Planning Commission may waive the current parking requirement and allow the maintenance of the existing nonconforming parking status through the grant of the nonconformity alteration approval, if the Commission finds that:

- A. It is not practicable to provide the required parking onsite in a manner that preserves neighborhood character;
- B. Preserving the nonconforming parking status is the best solution to provide consistency with the goals, policies, and intent of the Plan.

25.09.06.c

c. Waiver

- The Planning Commission may permit a waiver from any or all of the restrictions set forth in subsections b.1
 through b.3 of this section upon finding that the size, scale, and dimensions of any non-habitable architectural
 structure listed above are:
 - (a) Architecturally compatible with both the building on which it is to be erected and the adjacent buildings;
 - (b) Not contrary to the intent and purpose of the Plan or this Chapter.
- In granting any such waiver, the Planning Commission may impose such conditions as may be reasonable and necessary so that the non-habitable architectural structures are consistent with the Plan, including, but not limited to, the screening of rooftop structures and the shadow regulations set forth in Section 25.17.06.
- The person requesting the waiver must provide notice of the request in accordance with Section 25.05.03 of this Chapter.

25.10.05.d

d. Exclusions from Impervious Surface Requirements – Institutional uses in the Single Dwelling Unit Residential Zones must normally meet the requirements set forth in Section 25.10.05.a, above for the maximum impervious surface area in a front yard. However, through site plan review in accordance with the provisions of Article 7, the Approving Authority may waive this requirement if it finds that such a waiver will reduce impacts of paved areas on adjoining residential uses, provide more efficient on-site traffic circulation, or address practical difficulties.

25.14.07.d.4

- 4. Waiver of Equivalent Zone Standards- The Approving Authority may waive the application of one (1) or more of the development standards of the designated equivalent zone upon a finding that the applicant has shown good cause as to why the development standard should not apply to any portion of the Planned Development project. In determining whether the burden of establishing good cause has been met, the Approving Authority must consider the following:
 - (a) Whether the development standard of the equivalent zone is compatible with the completed portions of the Planned Development;
 - (b) Whether applying the development standard of the equivalent zone is consistent with good planning and design principles;
 - (c) Whether applying the development standard of the equivalent zone is reasonable and practically feasible. The cost of applying the standard may, but does not necessarily, demonstrate that applying the development standards of the equivalent zone is reasonable or practically feasible, and;
 - (d) Such other factor as the Approving Authority reasonably deems appropriate.

25.16.02.b.3

3. MXTD Zones - In the MXTD Zone, limited off-street parking of motor vehicles between the front building line and the front lot line may be allowed by the Approving Authority in accordance with the provisions of Section 25.13.07.a.6. The Approving Authority also has the authority to waive the requirements of this Section, Section 25.16.04.b, and Section 25.16.07.a and b provided that:

- (a) A previously existing single unit detached dwelling is being converted to a permitted use in the MXTD Zone;
- (b) Due to the location of the existing structure or structures on the lot, compliance with the parking, loading, and access requirements of this Sections 25.16.02, cannot be reasonably accomplished; or
- (c) Such a waiver would enable the proposed use to better satisfy the parking space requirements of Section 25.16.03.

25.16.03.h.1

- Flexible Parking Standards The Approving Authority may permit reductions in the number of parking spaces required, if certain standards and requirements are met as set forth below.
 - Mayor and Council and Planning Commission Reductions The Mayor and Council, in the approval of a Project Plan, or the Planning Commission in the approval of a site plan within the MXTD, MXCD, MXE, MXNC and PD Zones, have the authority to reduce the required number of parking spaces for uses in the building or buildings to be constructed provided that:
 - (a) A major point of pedestrian access to such building or buildings is within seven-tenths of a mile (3,696 feet) walking distance of a transit station entrance shown on the Washington Metropolitan Area Transit Authority Adopted Regional Rail Transit System; or
 - (b) There are three (3) or more bus routes in the immediate vicinity of the building or buildings; or
 - (c) There is a major public parking facility available to the public within 1,000 feet of a building entrance; or
 - (d) Where the size of the lot is so small that meeting the parking requirement would prevent redevelopment; or
 - (e) Where there is a bikeway in close proximity to the site and the applicant demonstrates that the uses in the proposed development are conducive to bicycle use; or
 - (f) For any other good cause shown.

25.16.03.h.3

3. Reductions with Proximity to a Transit Station - Within any mixed-use zone where the building entrance is more than seven-tenths of a mile (3,696 feet) walking distance from a transit station entrance as shown on the Washington Metropolitan Area Transit Authority Adopted Regional Rail Transit System, a reduction of not more than ten (10) percent of the required parking spaces may be approved if a parking management plan approved by the Approving Authority will be implemented with occupancy of the building or buildings using such features as car and van pooling and public or private transit. A Transportation Demand Management strategy must be submitted with the goal of reducing parking demand by the building to meet the amount of reduction requested. The effectiveness of this plan must be demonstrated periodically after the use has been operating, as determined by the Approving Authority.

25.17.03.c

c. Waiver of Requirements

- Upon finding that installing utility equipment within an enclosed building is not feasible, the Planning Commission may grant a waiver of any requirement of this Section for any of the following reasons:
 - (a) A unique or peculiar site condition provides a physical impediment to installing equipment underground; or
 - (b) It would be unsafe to locate the equipment underground; or
 - (c) The equipment cannot successfully operate below ground.

25.17.05.b

 Minimum widths may be waived by the Approving Authority for short portions of a private sidewalk for a good cause shown.

25.17.08.b.3.(b)

(b) Where the applicable master plan recommends a greater or lesser building restriction line than set forth herein, the plan recommendation takes precedence over the requirements set forth in subsections a and b above. Where there is no master plan recommendation, the Approving Authority may waive building restriction line requirements if the waiver will result in a better form of development consistent with the intent of the master plan and the development standards for mixed-use zones set forth in Article 13.

Landscaping and Lighting Manual

4.d.3.c

The Board of Appeals or Planning Commission has the authority to grant a waiver of the buffering and / or screening requirements of the Manual.

Zoning and Development Application Fee Schedule



Planning Division Fee Schedule

As of February 7, 2022

| Administrative Adjustment (VAR) | |
|--|---|
| Application | \$750 |
| Annexation (ANX) | |
| Annexation Petition | \$1,500 per lot for Single Family Residential Lots |
| | \$10,250 plus \$205 per acre or part thereof, no limit for all others |
| Historic District Application (HDC) | |
| Certificate of Approval* | No Charge |
| Map Amendments (MAP) | |
| Local Map Amendment (Zoning) Applications* | \$2,250 plus \$103.00 per acre or part thereof, no limit |
| Non-Conforming Alterations | |
| Chief of Planning Review* | \$750 |
| Planning Commission Review* | \$1,500 |
| Notification Signs | |
| Where written notification is responsibility of the City | \$51.25 |
| Where written notification is responsibility of the applicant for Site Plan (Level 1 and Level 2), Project Plan and Special Exception applications | \$256 |

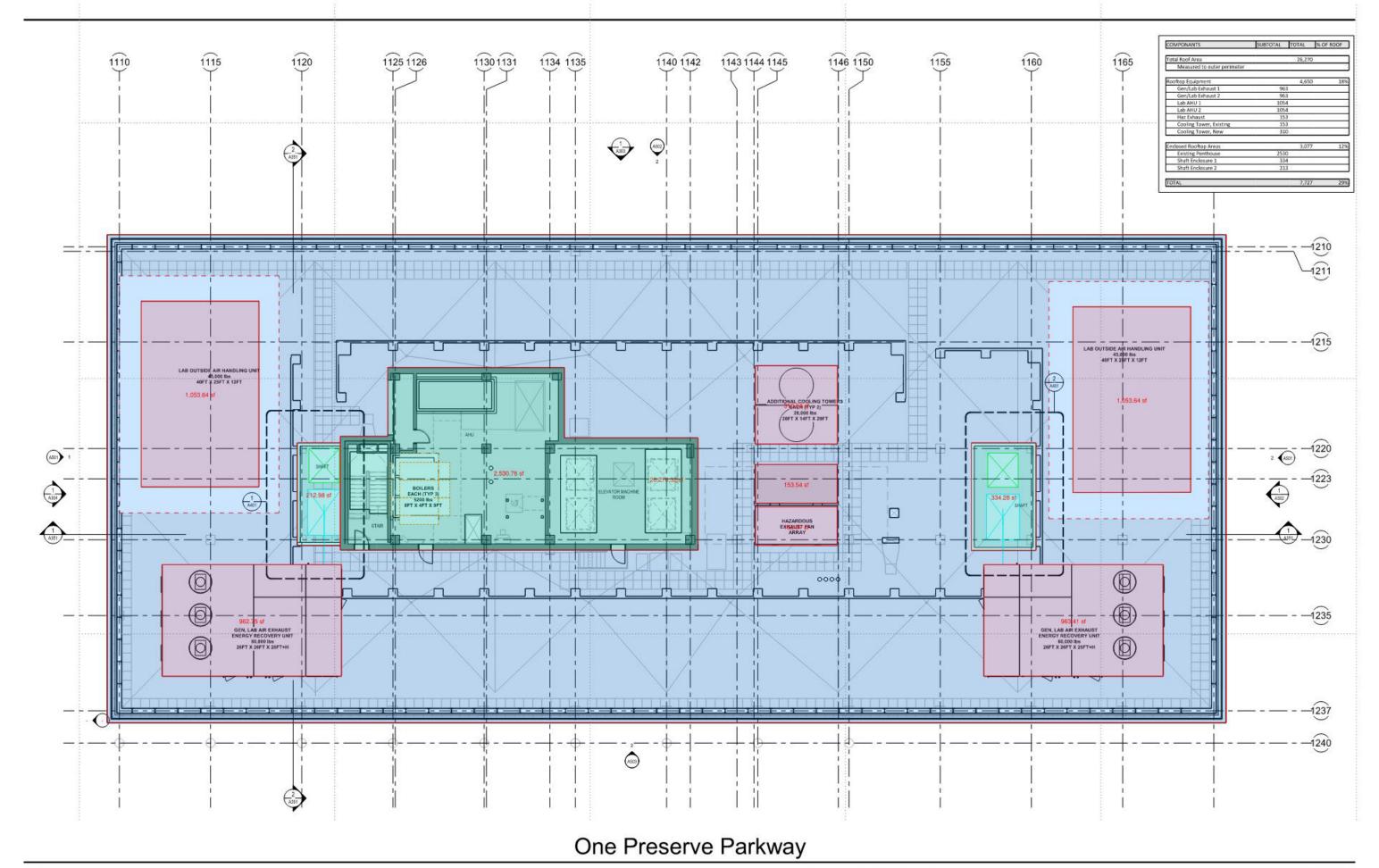
| Other Fees | |
|--|--|
| | £208 |
| Zoning Compliance Verification Letter | \$308 |
| Application Resubmission Fee – 3 rd and Subsequent | \$513 |
| Application Resubmission Fee – 3 and Subsequent | \$313 |
| Project Plan Resubmission Fee - 3 rd and Subsequent | \$2,050 |
| | |
| Plats (PLT) | |
| Preliminary Plan | \$2,255 plus \$51.25 per lot |
| | r |
| Final Record Plat – Existing Single Unit Detached | \$205 |
| Residential Lot | • |
| | |
| Final Record Plat – All Others | \$790 plus \$51.50 per lot |
| | +,,,, b.m. +-,,,, b.,,,,, |
| Ownership Plat | \$3,385 per plan plus \$113 per |
| o meromp r m | Ownership lot |
| Project Plan (PJT) | o with the control of |
| New Application* | \$10,250 plus \$20.00 for each |
| 110 Tippiloution | 1,000 square feet of non- |
| | residential an \$20.50 for each |
| | dwelling unit |
| Minor Modification | • |
| Minor Modification | \$2,255 |
| Major Modification** | Same as Initial Fee |
| wajor wodineation | Same as initial Lee |
| Pre-Application (PAM) | |
| PAM Submittal (Where required; non-refundable) | \$513 |
| Trans Businitias (Where required, non returnative) | 40.13 |
| Sign Permits (SGN) | |
| All signs | \$100 |
| Investigation of erection of a sign without a permit: | |
| In a single unit detached residential zone | \$180 |
| In all other zones | \$358.75 |
| | |
| | |
| | |

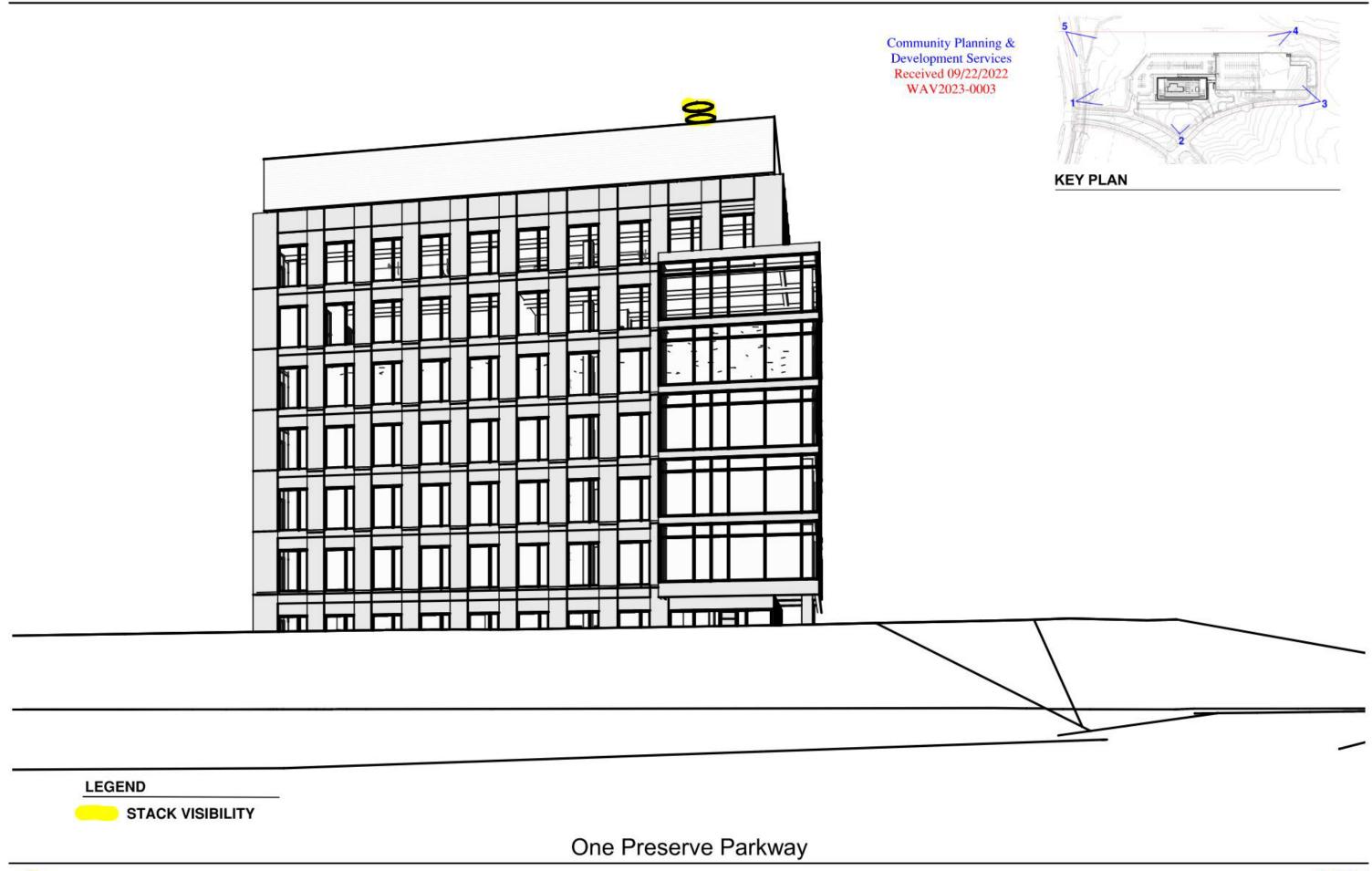
| Site Plan | (STP) | |
|-----------|--|--|
| | Level 1* | \$2,565 plus \$20.50 for each 1,000 square feet (GFA) of non-residential use or portion thereof and \$20.50 for each dwelling unit |
| | Level 2* | \$3,075 plus \$20.50 for each 1,000 square feet of non-residential use or portion thereof and \$20.50 for each dwelling unit |
| | Major Amendment** | Same as Initial Fee |
| | Minor Amendment | \$1,540 |
| Y. | Mobile Use | \$308 |
| | Renew Mobile Use | \$308 |
| | Minor Amendment for Commercial Redevelopment | \$2,565 plus \$20.50 for each 1,000 square feet (GFA) or portion thereof |
| Special E | xception (SPX) | |
| - 1880 | Minor Amendment to Existing SPX** | ½ of Initial Fee |
| | Major Amendment to Existing SPX** | Same as Initial Fee |
| | Tier 1*: | |
| | Accessory Apartment; | \$500 |
| | All others (listed below) Swimming Pool (non-accessory); Home based business (major); Taxicab Service; Charitable and philanthropic institutions; Veterinarian office; Bed and breakfast lodging; Child care center (9 – 12 children). | \$2,500 |
| | Tier 2*: | \$5,000 |
| | Adult day care; Personal living quarters; Pawnbroker; Child care center (more than 12 children); Group home (large); housing for senior adults with disabilities; Life care facility; Nursing home; Outdoor and Indoor recreational establishment (commercial, except shooting gallery or range); Restaurant in the I-L zone; Shooting | |

| gallery or range; Sports facility (Multi-purpose, indoor | |
|---|--|
| commercial); Private club; Animal hospital. | |
| Ti 2*. | ¢5 000 |
| Tier 3*: | \$5,000 |
| Automobile filling station (Class I and II); Educational institutions (private); Hospital; Hotel; Public utility buildings and structures; Restaurant with drive-through; Wireless communication (freestanding ground mount antenna support structure). | |
| Tier 4*: | \$15,375 |
| Adult oriented establishments | |
| Temporary Uses | |
| Temporary Use Permit | \$154 for 6 months |
| Refundable Cash Bond | \$1,000 |
| | \$1,000 |
| Temporary Use Permit for Portable Storage Unit | \$154 |
| Refundable Cash Bond | \$250 |
| Text Amendments (TXT) | |
| Application | \$3,075 |
| 3.8 | |
| Time Extensions | S-22-5-2-2-6-2-4-6-5- |
| Single Dwelling Unit | \$51.25 |
| All Others | \$308 |
| | and a second |
| Variance (VAR) | |
| Variance and Appeals Application* – Single unit detached, semi-detached, attached and townhouse | \$359 |
| Variance and Appeals Application* - All others | \$2,565 |
| Sign Variance | \$300 |
| Waivers (WAV) | 4242001 |
| Waiver of certain development standards as allowed by the Zoning Ordinance and Landscape & Lighting Manual (including parking reductions) | \$513 |
| A TANADA PARTITURE TANADA PARTITURE | |

^{*} Notification Sign Required ** "Initial Fee" for amendment / modification is based on the cost of the current applicable fee

| COMPONANTS | SUBTOTAL | TOTAL | % OF ROOF |
|-----------------------------|----------|-------------|---|
| Total Roof Area | 0. | 26,270 | |
| Measured to outer perimeter | | , , , , , , | |
| Rooftop Equipment | | 4,650 | 18% |
| Gen/Lab Exhaust 1 | 963 | | |
| Gen/Lab Exhaust 2 | 963 | | |
| Lab AHU 1 | 1054 | | 12 |
| Lab AHU 2 | 1054 | | ======================================= |
| Haz Exhaust | 153 | | |
| Cooling Tower, Existing | 153 | | |
| Cooling Tower, New | 310 | M | |
| Enclosed Rooftop Areas | <u> </u> | 3,077 | 12% |
| Existing Penthouse | 2530 | | 12 |
| Shaft Enclosure 1 | 334 | | |
| Shaft Enclosure 2 | 213 | | |
| TOTAL | on Mi | 7,727 | 29% |

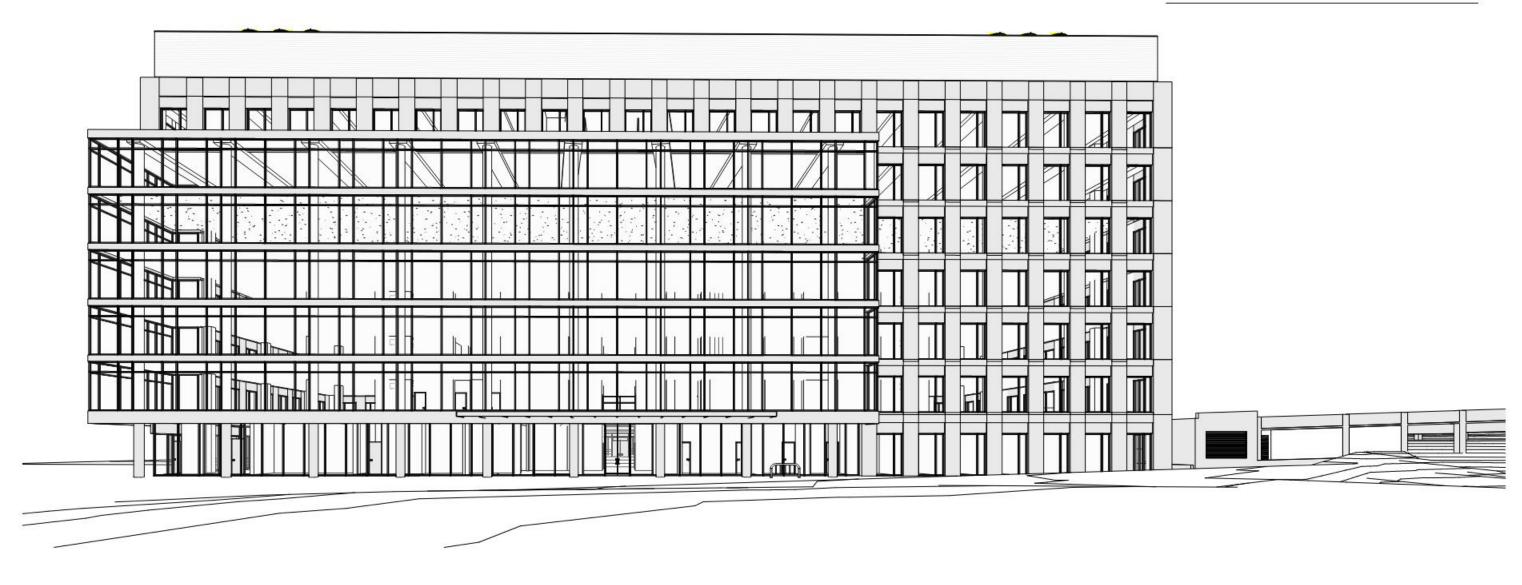




Community Planning & Development Services Received 09/22/2022 WAV2023-0003



KEY PLAN



LEGEND STACK VISIBILITY

One Preserve Parkway

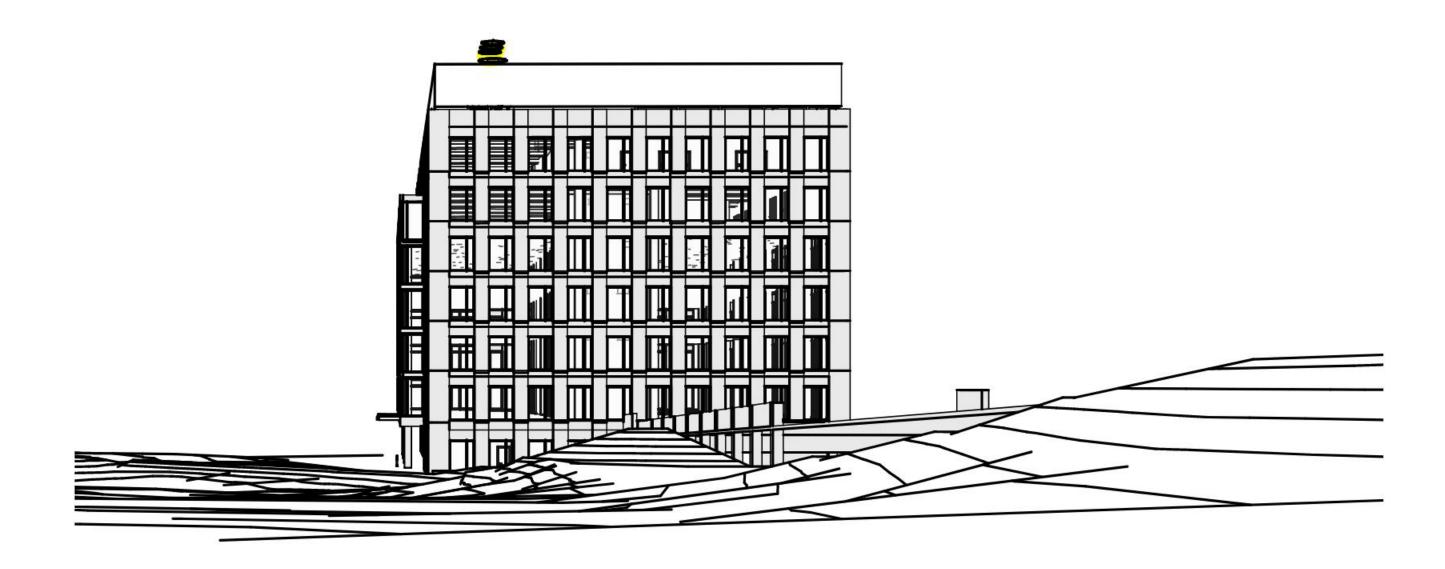




Community Planning & Development Services Received 09/22/2022 WAV2023-0003



KEY PLAN



LEGEND

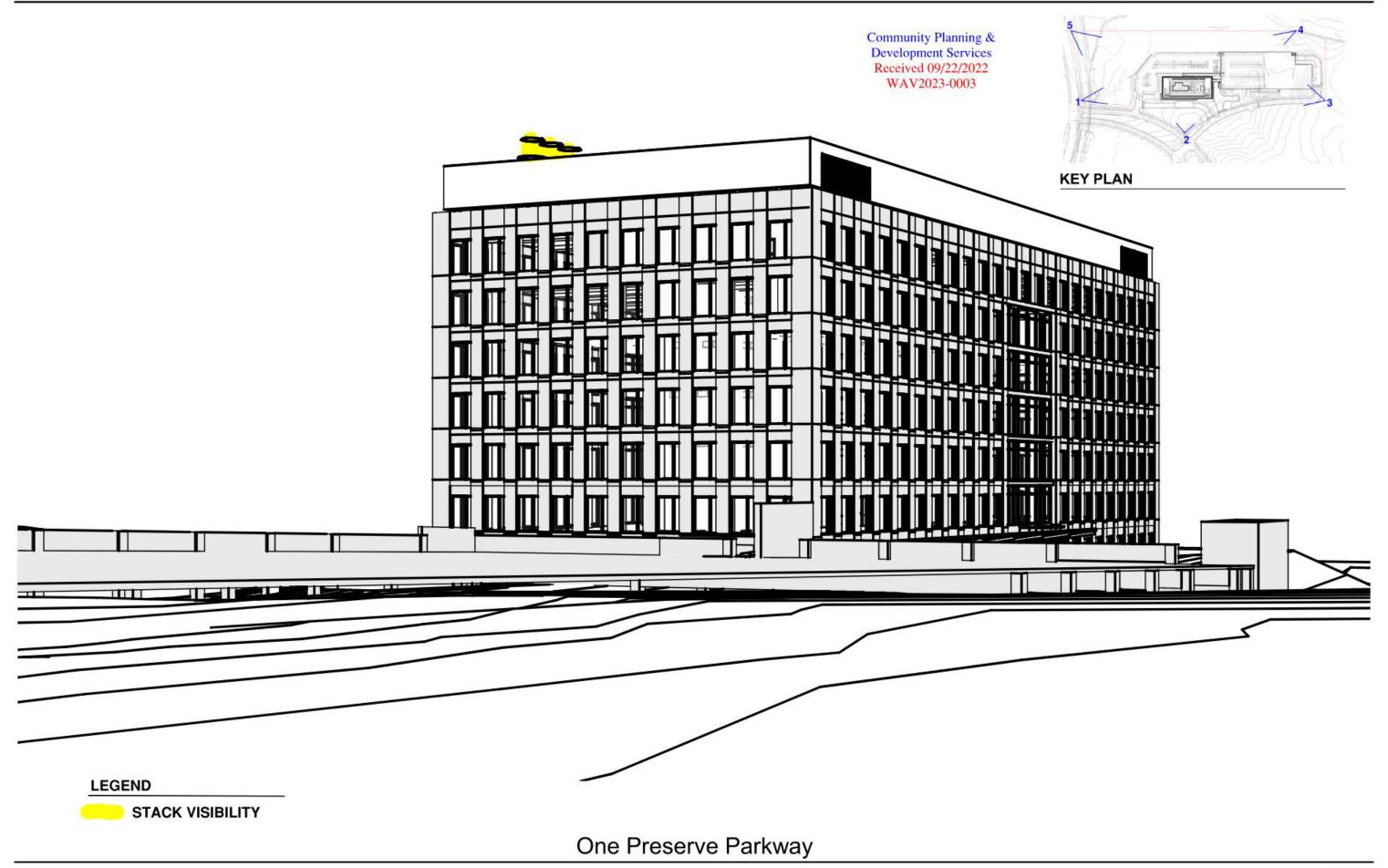
STACK VISIBILITY

One Preserve Parkway

3

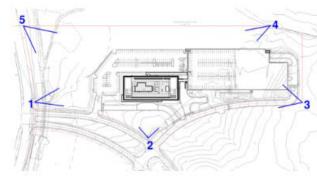


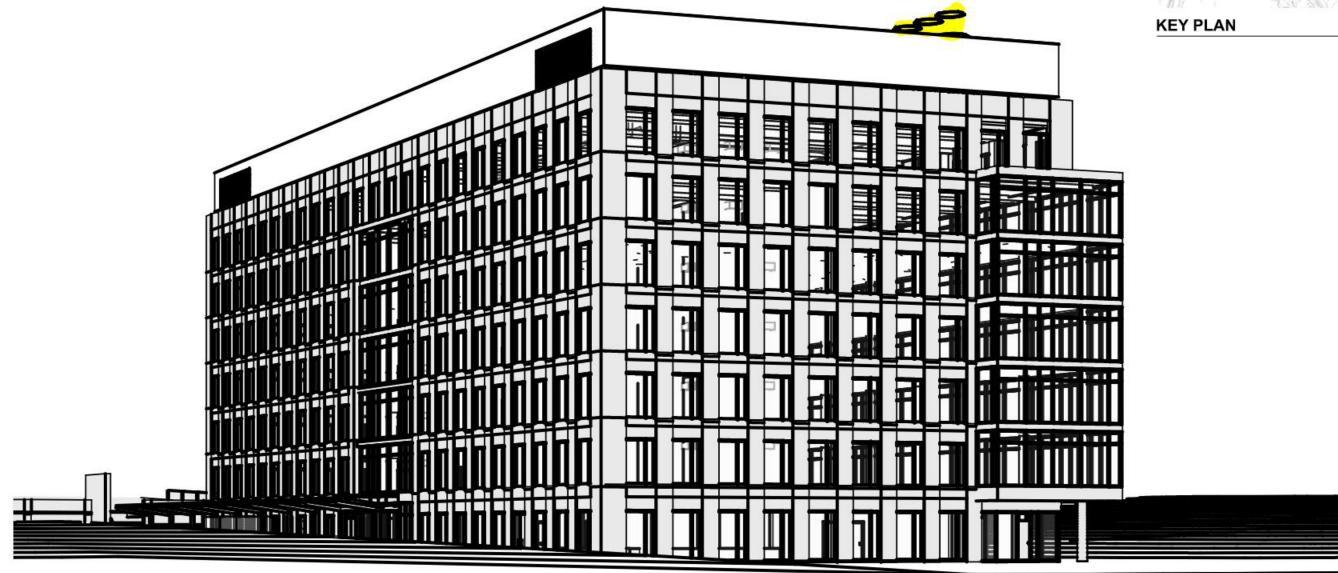




4







LEGEND

STACK VISIBILITY

One Preserve Parkway



