## City of Rockville, Maryland

## Annual Financial Report



Fiscal Year Ended June 30, 2020



## City of Rockville, Maryland

# Comprehensive Annual Financial Report



Prepared by: Department of Finance

Gavin Cohen Chief Financial Officer

Kimberly Francisco Controller

Fiscal Year 2020 July 1, 2019 - June 30, 2020

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## Introductory Section



Fiscal Year Ended June 30, 2020





October 29, 2020

Honorable Mayor and Members of the City Council City of Rockville, Maryland

State law requires that all general purpose local governments publish, within four months of the close of each fiscal year, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards (GAAS) by a firm of licensed certified public accountants (CPA's). Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) for the City of Rockville, Maryland (City), for the year ended June 30, 2020.

This report consists of management's representations concerning the finances of the City. Accordingly, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements are free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been independently audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended June 30, 2020, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement and should be read in conjunction with the MD&A. The City's MD&A can be found immediately following the independent auditors report.

#### PROFILE OF THE GOVERNMENT

The City was incorporated in 1860. Its legal authority is derived from Article XI E of the State Constitution and Article 23A of the Annotated Code of Maryland. The City has an estimated population of 72,200 and a land area of 13.55 square miles. According to the 2010 census, the City is the third largest city in Maryland. The City has operated under the council-manager form of government since 1948. The City is a municipal corporation where the City Council is comprised of a Mayor and four at-large Council members, who are elected for four-year terms.



The City is empowered to levy a property tax on both real and personal property located within its boundaries. State statute also empowers it to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the Mayor and Council. The Mayor and Council are responsible for passing ordinances, adopting the budget, appointing boards and commissions, and hiring the City Manager, City Attorney, and City Clerk/Director of Council Operations. The City Manager is responsible for carrying out the policies and ordinances of the Mayor and Council, overseeing day-to-day operations of the government, and appointing the directors of the various departments.

The annual budget provides the basis for coordinating and controlling City programs and services. The City provides a full range of services, including water, sewer, refuse, parking, streets and stormwater, recreation and parks, police, planning and zoning, and engineering services. Schools, libraries, social services, police and fire protection are provided by Montgomery County, Maryland.

As a management policy, unassigned fund balance of the General Fund is maintained at a level not less than 20 percent of annual budgeted General Fund revenue. The purpose of the unassigned balance is to alleviate significant unanticipated budget shortfalls and to ensure orderly provision of services to residents. To the extent the unassigned fund balance of the General Fund exceeds the target, the City may draw upon the fund balance to provide pay-as-you-go financing for capital projects, for other one-time capital asset purchases, and for additional contributions to the Other Post-Employment Benefit (OPEB) and Pension Trusts to reduce unfunded liabilities.

Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the General Fund, this comparison is presented on page 73 as part of the required supplementary information section for the governmental funds. For governmental funds, other than the General Fund, the appropriated annual budgets are presented on pages 75 and 78.

#### **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is best understood when it is considered from a broader perspective of the specific environment within which the City operates.

#### **LOCAL ECONOMY**

The City's economic environment mirrors what is being experienced regionally and nationally. During the fourth quarter of the fiscal year the City faced new challenges brought on by the coronavirus pandemic. National and regional unemployment increased significantly from the low and stable rates observed in previous years. Major industries with headquarters or divisions located within the City's boundaries or in close proximity remain open, including computer hardware and software manufacturers, bio-tech and several financial institutions. Despite the onset of the pandemic, the City observed a 1.5% increase in real property tax revenues and a 3.0% increase in income tax revenues during fiscal year 2020.

The City has an employed labor force of approximately 78,400 within city limits. The City continues to experience residential and commercial growth, as reflected by increased construction throughout the City and permits approved and in the pipeline. The City remains cautiously optimistic as the impact of the pandemic continues and will closely monitor its programs and planned expenditures.

City revenues and expenditures will continue to be closely monitored and budgeted conservatively. The City will continue its fiscal responsibility by reducing costs where possible and seeking diverse revenues while maintaining the safety of the public in its delivery of quality services and programs.



The following table lists the labor force, employed persons and average unemployment rates for Montgomery County, Maryland (County) as compared to the unemployment rates for the State of Maryland (State) for the years 2016 through 2020. Information presented in the table below has not been seasonally adjusted.

#### **Unemployment Statistics**

	State of Maryland				
Year	Labor Employme		Unemployment	Unemployment	Unemployment
rcar	Force	Linploymeni	onemployment	Rate	Rate
2020	565,295	518,736	46,559	8.20%	8.50%
2019	566,575	547,563	19,012	3.40%	3.90%
2018	559,522	539,265	20,257	3.60%	4.30%
2017	562,402	555,592	19,555	3.60%	4.10%
2016	551,670	531,475	20,195	3.70%	4.30%

Source: Maryland Department of Labor

#### **LONG - TERM FINANCIAL PLANNING**

The City spends significant time and resources planning for the future. Through a mix of land use, financial management policies, and forecasting, the City's goal is to maximize its current use of resources to ensure long-term financial stability. The success of these initiatives is reflected in the City's credit rating from both Standard and Poor's and Moody's rating agencies. These agencies rate all the City's debt at AAA and Aaa, the highest rating available. The City's financial management policies serve as guidelines that allow the City to make prudent long-term financial decisions.

Included in the City's budget is a five-year forecast of the City's General and Enterprise Funds, which allows policy makers to see the financial impact of their decisions over a five-year period. Most importantly, the City continues to maintain its General Fund reserve levels above 20 percent of annual budgeted revenues. Careful monitoring of the City's property values, level of debt and charging fees at full cost recovery, where possible, and conservative budgeting practices will ensure the continued financial health of the City.

#### **MAJOR INITIATIVES**

- During fiscal year 2020, the City held the first vote-by-mail election in the State of Maryland, doubling voter turnout for the election of the City's mayor and councilmembers.
- During fiscal year 2020, the City spent over \$1.5 million on its i-net security enhancements project which will provide significant network security improvements and enhancements. As these enhancements continue to be made, the City will be more prepared to actively address information security threats and operate in the high-risk information security environment that exists today.
- During fiscal year 2020, the City completed the Swim and Fitness Center locker room renovation with a total project cost of \$6.7 million. The improvements to the indoor locker rooms and lobby area include an expansion to meet capacity needs, address ADA compliance and include a modernization of design and amenities.
- During fiscal year 2020, the City, along with the world, was faced with making significant changes to services and operations in response to the coronavirus pandemic. Many activities, events and programs that were planned for the fourth quarter of the fiscal year were cancelled, rescheduled or modified in the interest of public safety.



#### **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2019. This was the 30<sup>th</sup> consecutive year that the City has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements. We are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning July 1, 2019. To qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories including: a policy document, a financial plan, an operations guide and a communications device. The City also received the GFOA's award of Outstanding Achievement for the Popular Annual Financial Report (PAFR) for the fiscal year 2019. This is the 12th year the City has received this award. The PAFR is specifically designed to be easily understandable to the general public and other interested parties without a background in finance.

This report could not have been prepared without the dedicated cooperation of the entire staff of the Finance Department. Special recognition is extended to Sharon Collins, Trupti Singh, Stacey Webster, Mary Sue Martin, Roshan Sohoratally, Tim Peifer, Wanda Shoemaker, Anne Coyle, Carey Kurnaz, Marcus Odorizzi, Lori Russler and Eric Ferrell for the sense of commitment they displayed throughout the preparation process. We also would like to express our appreciation to the Mayor and Council for their interest and support in planning and carrying out the City's financial operations in a responsible manner.

Respectfully submitted,

Robert DiSpirito City Manager

Gavin Cohen Chief Financial Officer Kimberly Francisco Controller



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Rockville Maryland

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

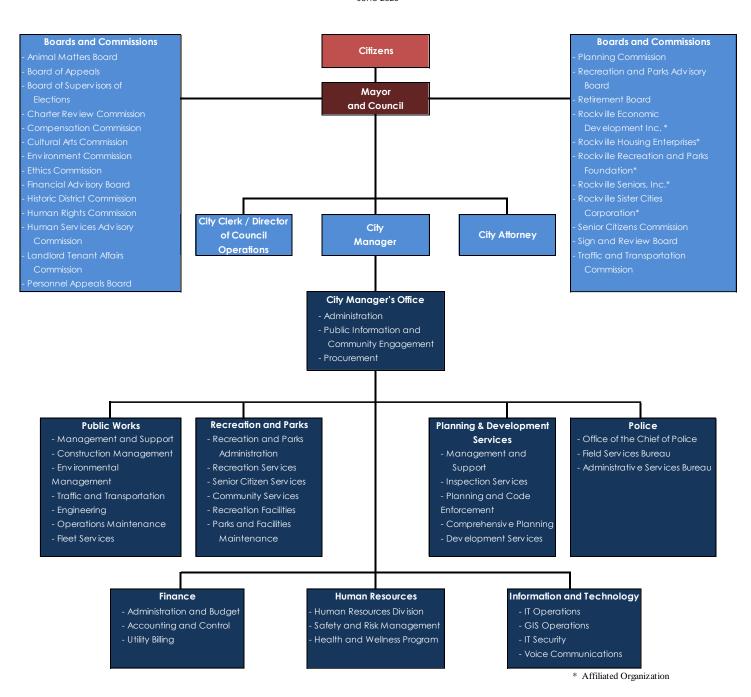
June 30, 2019

Christopher P. Morrill

Executive Director/CEO

#### City of Rockville Organizational Chart

June 2020



## CITY OF ROCKVILLE, MARYLAND

### COMPREHENSIVE ANNUAL FINANCIAL REPORT LIST OF ELECTED AND APPOINTED OFFICIALS

JUNE 30, 2020



MAYOR **Bridget Donnell Newton** 



Monique Ashton



Beryl Feinberg



David Myles



Mark Pierzchala

**CITY MANAGER** Robert DiSpirito

**DEPUTY CITY MANAGER** Jennifer Kimball

CITY CLERK/DIRECTOR OF COUNCIL OPERATIONS Sara Taylor-Ferrell

> **CITY ATTORNEY** Debra Yerg Daniel

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## Financial Section



Fiscal Year Ended June 30, 2020





#### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor, Members of City Council and City Manager City of Rockville, Maryland Rockville, Maryland

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of the City of Rockville, Maryland (the City), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the Honorable Mayor, Members of City Council and City Manager City of Rockville, Maryland

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 17-24, Rockville Employee Retirement System on pages 69-70, Other Post-Employment Benefits Plan on pages 71-72, Budgetary Comparison Schedule - General Fund on page 73 and the Notes to the Required Supplementary Information on page 74 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Introductory Section, Combining and Individual Fund Statements and Schedules, Proprietary Funds, Fiduciary Funds, and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining and Individual Fund Statements and Schedules, Proprietary Funds, and Fiduciary Funds are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining and Individual Fund Statements and Schedule, Proprietary Funds, and Fiduciary Funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### To the Honorable Mayor, Members of City Council and City Manager City of Rockville, Maryland

#### Other Reporting Required by Government Auditing Standards

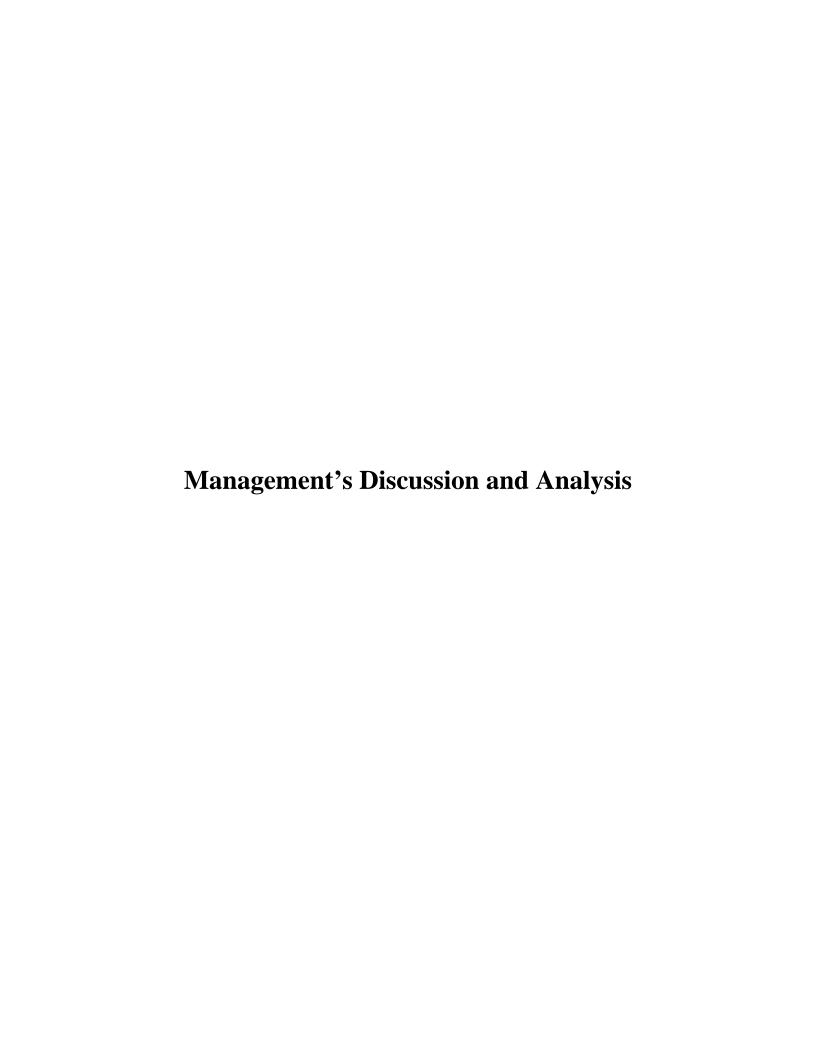
In accordance with Government Auditing Standards, we have also issued our report dated October 29, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland October 29, 2020

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## **Management's Discussion** and Analysis

As management of the City of Rockville (the City), we offer readers of the City's financial statements a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found on pages 5-8 of this report and the financial statements beginning on page 25.

#### FINANCIAL HIGHLIGHTS

The assets and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of the current fiscal year by \$293,419,285 (net position). That amount includes a positive balance of \$47,910,932 from unrestricted net position made up of \$16,634,804 from governmental activities and \$31,276,128 from businesstype activities. The unrestricted balance from businesstype activities includes negative balances from the Water Fund and Sewer Fund due to continued costs of improvements to the City's water and sewer infrastructure along with negative balances from the RedGate Golf Course Fund which reflects the ending of operations at the course in fiscal year 2019.



- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$56,685,693. Approximately 19.2% of this total amount is reported as restricted special revenue programming totaling \$10,877,025.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$22,022,347 or 26.1% of total General Fund budgeted revenues (adopted) of \$84,240,000.
- The City's total debt principal outstanding decreased by \$10,471,715 or 7.8%. During the year, current refunding bonds were issued to refinance outstanding debt in the Water Fund, Sewer Fund and Debt Service Fund and advance refunding bonds were issued to refinance and defease outstanding debt in the Parking Fund.
- Interest on investment earnings earned by the City's investment portfolio totaled \$1,020,775 for an average rate of return of 1.56%. The average daily investment portfolio was \$65,454,136.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

#### Government-wide Financial Statements:

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on the City's assets and liabilities, with the difference between the two reported as net position. Over time, fluctuations in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the current fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, community development, public works, public safety, and recreation and parks. The business-type activities of the City include water, sewer, refuse, stormwater management, parking, and golf course operations. As of December 31, 2018 all golf operations were discontinued, however the RedGate Golf Course Fund continues to manage debt service payments.

The government-wide financial statements can be found on pages 25-26 of this report.

#### **Fund Financial Statements:**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Reconciliations are provided between the governmental funds Balance Sheet and the government-wide Statement of Net Position and also between the Statement of Revenues, Expenditures, and Changes in Fund Balances of governmental funds and the government-wide Statement of Activities.

The City maintains six individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Debt Service Fund, and Capital Projects Fund, as they are considered major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements on pages 76-77 of this report.

The City adopts an annual appropriated budget for its General Fund, Debt Service Fund, and Non-Major Governmental Funds. Budgetary comparison statements can be found on pages 73, 75 and 78, respectively.

The governmental funds financial statements can be found on pages 27 and 29 of this report.

Proprietary funds: The City maintains six different enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, refuse, stormwater management, parking, and golf course operations.

Enterprise funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise financial statements provide separate information for the Water Facility, Sanitary Sewer, Refuse, Parking, Stormwater Management, and the RedGate Golf Course, which are considered the major funds of the City. The Refuse Fund and RedGate Golf Course Fund do not meet the requirements of a major fund, but management has elected to report these funds as major.

The enterprise funds financial statements and cash flows can be found on pages 31-34 of this report.

Fiduciary fund: The fiduciary fund is used to account for resources held for the benefit of parties outside the government. The Pension and OPEB Trust Funds are not reflected in the government-wide financial statement because the resources of these funds are not available to support the City's own programs. The accounting used for the trust funds are much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 35 and 36 of this report. Data for each of the components of the Pension and OPEB Trust Funds are provided in the form of combining statements on pages 81-82 of this report.

Notes to the financial statements: The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37-68 of this report.

Other information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Rockville Employee Retirement System, the other postemployment benefits (OPEB) plan, and the City's budgetary comparison schedules for major governmental funds. Required supplementary information can be found beginning on page 69 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements along with budgetary comparison schedules can be found on pages 76 through 78 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, over time, changes in net position serves as a useful indicator of a government's financial position. The City's overall assets exceeded all its liabilities by \$293,419,285 at the close of the current fiscal year.

The largest portion of the City's net position (80.0%) is reflected in its net investment in capital assets (e.g., CIP and infrastructure less accumulated depreciation), less retainage and any related debt used to acquire those assets that is still outstanding, excluding unspent debt proceeds of \$2,664,730. The City uses these capital assets to provide services to residents; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Governmen	Governmental Activities		e Activities	Total		
	2020	2019	2020	2019	2020	2019	
Current and Other Assets	\$ 61,999,899	\$ 64,516,121	\$ 16,432,932	\$ 15,397,703	\$ 78,432,831	\$ 79,913,824	
Capital Assets, net	222,481,466	215,117,224	139,144,803	143,725,136	361,626,269	358,842,360	
Noncurrent Assets	-	-	22,931,276	23,234,627	22,931,276	23,234,627	
Total Assets	284,481,365	279,633,345	178,509,011	182,357,466	462,990,376	461,990,811	
Deferred Outflows of Resources	13,509,589	10,860,110	1,597,600	2,687,920	15,107,189	13,548,030	
Total Assets and Deferred							
Outflows of Resources	\$ 297,990,954	\$ 290,493,455	\$ 180,106,611	\$ 185,045,386	\$ 478,097,565	\$ 475,538,841	
Noncurrent Liabilities	68,169,671	68,002,980	98,178,968	104,558,966	166,348,639	172,561,946	
Other Liabilities	3,872,985	4,000,626	5,376,066	8,068,345	9,249,051	12,068,971	
Total Liabilities	72,042,656	72,003,606	103,555,034	112,627,311	175,597,690	184,630,917	
Deferred Inflows of Resources	9,080,590	7,831,994	-	-	9,080,590	7,831,994	
Total Liabilities and Deferred							
Inflows of Resources	\$ 81,123,246	\$ 79,835,600	\$ 103,555,034	\$ 112,627,311	\$ 184,678,280	\$ 192,462,911	
Net Position:							
Net investment in capital assets	189,355,879	180,264,476	45,275,449	47,681,534	234,631,328	227,946,010	
Restricted	10,877,025	9,564,641	-	-	10,877,025	9,564,641	
Unrestricted	16,634,804	20,828,738	31,276,128	24,736,541	47,910,932	45,565,279	
Total Net Position	\$ 216,867,708	\$ 210,657,855	\$ 76,551,577	\$ 72,418,075	\$ 293,419,285	\$ 283,075,930	

A portion of other liabilities includes internal balances. These represent the cash extended to enterprise funds, from the General Fund. Internal balances decreased \$2,345,698, which makes up the majority of the decrease in business-type other liabilities of \$4,067,719. The decrease in governmental other liabilities of \$1,503,081 is primarily made up of the \$1,080,497 decrease in unearned revenue from recreation program registrations and \$1,546,446 decrease in accounts payable offset by the \$2,345,698 increase to internal balances.

Deferred outflows of resources includes balances from charges on advance refundings, and pensions. Deferred inflows of resources includes balances from pensions and OPEB. At the end of the fiscal year, deferred outflows of resources totaled \$15,107,189 and deferred inflows of resources totaled \$9,080,590. The increases in deferred outflows of resources and in deferred inflows of resources are primarily attributable to balances from pensions and OPEB, which are actuarily determined.

At the end of the current fiscal year, there is a positive balance of \$47,910,932 in unrestricted net position. This is an increase of \$2,345,653 from the balance of \$45,565,279 in unrestricted net position in fiscal year 2019. This increase is attributable to the City's performance in fiscal year 2020. The City reports positive net position balances for the City as a whole, as well as for its separate governmental and business-type activities, for the current fiscal year, with the exception of the Parking Fund.

The governmental net investment in capital assets, increased by \$9,091,403 or 5.0%. This increase is the net effect of capital projects expenditures during the current fiscal year and reductions in long term debt.

The business-type activities net investment in capital assets, decreased by \$2,406,085 or 5.0%. This decrease is the net effect of depreciation on capital assets exceeding capital projects expenditures during the current fiscal year, offset by reductions in long term debt.

		Government	al A	Activities	1	Business-Typ	e A	ctivities	To	tal	
		2020		2019		2020		2019	2020		2019
Revenues:											
Program revenues:											
Charges for services	\$	12,175,275	\$	14,730,483	\$	41,109,269	\$	40,437,720	\$ 53,284,544	\$	55,168,203
Operating grants & contrib.		3,379,267		2,200,863		-		-	3,379,267		2,200,863
Capital grants & contrib.		1,386,536		1,645,078		597,096		875,236	1,983,632		2,520,314
General revenues:											
Property taxes		42,761,718		42,110,434		160,762		208,743	42,922,480		42,319,177
Other taxes		21,962,837		21,539,985		-		-	21,962,837		21,539,985
Other		5,489,428		4,984,696		355,509		1,268,185	5,844,937		6,252,881
Total Revenues:	\$	87,155,061	\$	87,211,539	\$	42,222,636	\$	42,789,884	\$ 129,377,697	\$	130,001,423
Expenses:											
General government	\$	25,240,933	\$	23,393,793	\$	-	\$	-	\$ 25,240,933	\$	23,393,793
Community development		7,026,330		5,595,043		-		-	7,026,330		5,595,043
Public safety		13,323,731		14,225,613		-		-	13,323,731		14,225,613
Public works		13,341,995		12,709,877		-		-	13,341,995		12,709,877
Recreation and Parks		23,261,943		23,804,520		-		-	23,261,943		23,804,520
Interest on long term debt		1,369,546		1,271,638		-		-	1,369,546		1,271,638
Water		-		-		10,225,304		9,969,367	10,225,304		9,969,367
Sewer		-		-		11,608,010		11,598,825	11,608,010		11,598,825
Refuse		-		-		5,405,423		4,848,875	5,405,423		4,848,875
Parking		-		-		3,421,832		1,816,468	3,421,832		1,816,468
Stormwater management		-		-		4,318,925		3,837,179	4,318,925		3,837,179
Golf Course		-		-		490,370		103,357	490,370		103,357
Total Expenses:	\$	83,564,478	\$	81,000,484	\$	35,469,864	\$	32,174,071	\$ 119,034,342	\$	113,174,555
Increase in net position before transfers											
and contributions		3,590,583		6,211,055		6,752,772		10,615,813	10,343,355		16,826,868
Transfers and contributions		2,619,270		3,242,270		(2,619,270)		(3,242,270)	-		-
Increase/(Decrease) in net position		6,209,853		9,453,325		4,133,502		7,373,543	10,343,355		16,826,868
Net position - beginning, as	,	210,657,855		286,410,875		72,418,075		73,205,300	283,075,930		359,616,175
previously reported	1	210,007,000		200,410,0/3		12,410,0/3		, 3,203,300	200,070,730		557,610,175
Adjustments to restate net position*		-		(85,206,345)		-		(8,160,768)	-		(93,367,113)
Net position - ending	\$ 2	216,867,708	\$	210,657,855	\$	76,551,577	\$	72,418,075	\$ 293,419,285	\$	283,075,930

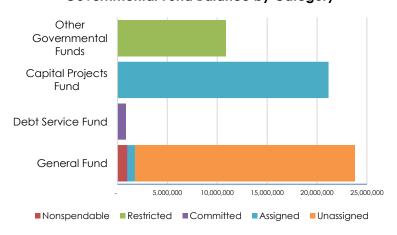
<sup>\*</sup>Fiscal year 2019 restatements consisted of adjustments to accumulated depreciation on fixed assets and adjustments to construction in progress as follows: The government-wide net position was restated by (\$93,367,113) for governmental accumulated depreciation on infrastructure of (\$85,281,763), governmental construction in progress \$75,418, business-type accumulated depreciation on utility improvements of (\$8,507,254) and business-type construction in progress of \$346,486.

Governmental activities: Governmental activities net position was \$216,867,708 at the end of the fiscal year, an increase of \$6,209,853, or 2.9% over beginning net position. This increase is attributable to overall financial performance. Program revenues decreased by \$1,635,346 (8.8%), which is made up of decreases in charges for services of \$2,555,208, offset by increases in grant revenues of \$919.862. General revenues increased by \$1,578,868 (2.3%) which is mainly attributable to an increase in property tax revenues of \$651,284, income tax revenues of \$463,583 and a \$753,248 increase in revenue from use of money and property. Continued efforts to closely monitor costs across every department allowed for total revenues to exceed expenses in the government-wide Statement of Activities.

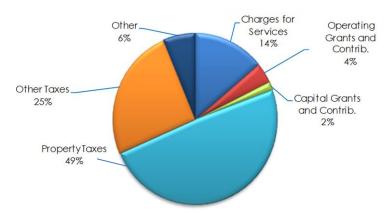
For the year ended June 30, 2020 the two most significant sources of governmental revenue were property taxes and other taxes, which include but are not limited to income tax, gas and motor vehicle tax, and county tax duplication. The two most significant governmental functional expenses were for recreation and parks and general government, which is made up of the City Manager, City Clerk, legal, finance, human resources, and information technology functions of the City.

Business-type activities: Business-type activities net position was \$76,551,577 at the end of the fiscal year, an increase of \$4,133,502, or 5.7% over beginning net position. This increase is attributable to overall financial performance. Program revenues increased by \$393,409 (1.0%) when compared to the previous fiscal year. This revenue increase is due to increased utility and service rates from the prior year, offset by a reduction in capital grant revenues. Other revenues decreased by \$912,676 (72.0%) when compared to the previous fiscal year. This decrease reflects one-time reimbursements from WSSC received in the prior year. Expenses increased by \$3,295,793 (10.2%) when compared to the previous fiscal year. The most significant component of this increase in expenses was the \$2,140,538 recognition of charges on advance refunding associated with the defeasance of bonds in the Parking Fund. Close monitoring of expenses allowed for the overall increase of net position for business-type activities.

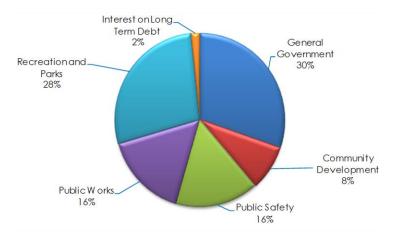
#### Governmental Fund Balance by Category



#### Governmental Revenue Sources - June 30, 2020



#### Governmental Functional Expenses - June 30, 2020



#### FINANCIAL ANALYSIS OF THE **GOVERNMENT'S FUNDS**

Governmental funds: The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's shortterm financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

All of the City's governmental funds continue to hold reserves above policy level. This is reflective of the strength of the City's financial management and conservative financial practices.

At the end of the current fiscal year, the City's governmental funds reported a combined ending fund balance of \$56,685,693, a decrease of \$3,759,786 or 6.2% in comparison with the prior fiscal year. This decrease is primarily due to capital and debt service expenditures exceeding tax revenues and bond proceeds in the current year. The classifications of fund balance are \$923,482 as nonspendable, \$10,877,025 as restricted for special revenue programming, \$867,612 as committed for debt service, \$100,000 as committed for golf course planning, \$21,895,227 as assigned for capital outlays, consulting services, and other purposes, and \$22,022,347 as unassigned.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the unassigned fund balance is \$22,022,347, of the total fund balance of \$23,786,814. The unassigned fund balance decreased \$710,684 or 3.1% from the prior fiscal year and the total fund balance decreased \$747,884 or 3.0% from the prior fiscal year. The decrease in unassigned and overall fund balance is a result of revenue reductions in the General Fund due to fourth quarter facility closures in response to the coronavirus pandemic coupled with transfers made to support capital projects and debt service expenditures.

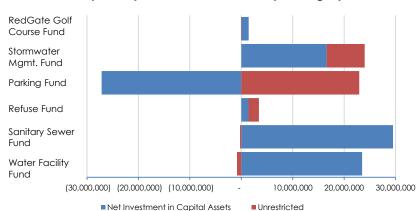
The Debt Service Fund has a total fund balance of \$867,612, which is committed to debt service. The decrease in fund balance was \$621,168 or 41.7%. This decrease was due to debt service expenditures exceeding revenues and transfers from the General Fund into the Debt Service Fund.

The Capital Projects Fund has a total fund balance of \$21,154,242, which is assigned to capital outlay. The decrease in fund balance was \$3,723,090 or 15.0%. This decrease is due to capital outlays exceeding revenues and General Fund transfers for planned future capital outlays.

Proprietary funds: The City's proprietary funds provide similar information found in the government-wide financial statements, but in more detail.

Overall, the results of the City's Enterprise Funds' operations are mixed, with some funds meeting reserve requirements, and others not. Continued liquidity issues in the Water Facility and Sanitary Sewer Funds, due to the investment in infrastructure improvements, are being addressed through planned rate increases.

Unrestricted net position of the Water Facility, Sanitary Sewer, Refuse, Parking, **Proprietary Funds Net Position by Category** 



Stormwater Management, and RedGate Golf Course Funds at the end of the fiscal year amounted to (\$834,572), (\$251,479), \$2,026,548, \$22,936,197, \$7,399,096 and (\$46,744), respectively.

Fiduciary fund. The City's fiduciary fund provides information on the pension and post-employment health benefit trusts maintained by the City. This fund is not reported in the government-wide financial statements.

The net position of the Pension and OPEB Trust Funds at the end of the year amounted to \$155,532,340. Net position increased by \$3,804,143 or 2.5% as a result of investment performance and ongoing City contributions. The City made its full actuarially determined contributions (ADC) for both trust funds. Combining statements for the Pension and OPEB Trust Funds can be found on pages 81 and 82.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The final amended budget included a \$1,488,750 increase in revenues from the original adopted budget primarily due to increased revenue projections from income taxes, building permits and redlight camera citations. Expenses in the final amended budget included a \$4,332,415 net increase from the original adopted budget. The net increase is primarily a result of increases for reappropriation of fiscal year 2019 encumbrances and a \$3,000,000 increase to the planned capital projects transfer.

Actual revenues were \$1,832,441 lower than the final amended budget. The decrease is primarily a result of revenue shortfalls of \$2,076,505 in charges for services and \$935,323 in property taxes offset by higher than projected income taxes of \$1,049,228, combined with other smaller variances. Actual operating expenditures were \$2,924,912 less than the final amended budget. This decrease is a result of vacant positions, unused programming expenses, unfinished consultant studies, and other smaller operating cost reductions across programs. The coronavirus pandemic impacted City operations and required that many planned programs and activities be rescheduled or cancelled altogether, which impacted revenues in the fourth quarter of the fiscal year and the associated expenditures planned for those programs and activities.

#### CAPITAL ASSET AND DEBT ADMINISTRATION



Capital assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2020, amounts to \$361,626,269 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system improvements, machinery and equipment, park facilities, roads, highways and bridges, and water and sewer improvements. The total increase in the City's investment in capital assets for the current fiscal year was \$2,783,910 or 0.8%, which reflects capital outlays in excess of depreciation on capital assets.

Major capital asset events during the current fiscal year included the following:

- Rehabilitation and replacement of water and sewer mains throughout the City totaling \$1,232,336.
- Expenses incurred for the completion of the swim and fitness center renovation totaling \$5,335,932.
- Improvements to City roads, bridges and sidewalks continued; construction costs at the end of the current fiscal year were \$5.825.230.

City of Rockville's Capital Assets, Net of Accumulated Depreciation

	Governmental Activities		Business-Typ	e Activities	Total		
	2020	2019	2020	2019	2020	2019	
Land	\$ 11,544,482	\$ 11,544,482	\$ 2,058,940	\$ 2,058,940	\$ 13,603,422	\$ 13,603,422	
Construction in Progress	23,120,384	14,681,565	1,764,402	1,193,175	24,884,786	15,874,740	
Buildings	59,349,446	61,664,944	377,347	406,450	59,726,793	62,071,394	
Improvements other than Buildings	19,438,817	18,866,078	122,735,706	127,530,039	142,174,523	146,396,117	
Equipment	8,564,565	9,834,199	2,651,908	2,674,443	11,216,473	12,508,642	
Infrastructure	100,463,772	98,525,956	-	-	100,463,772	98,525,956	
Purchased Capacity	-	-	9,556,500	9,862,089	9,556,500	9,862,089	
Total	\$ 222,481,466	\$ 215,117,224	\$ 139,144,803	\$ 143,725,136	\$ 361,626,269	\$ 358,842,360	

Additional information on the City's capital assets can be found in Note (2) D on pages 47-48 of this report.

Long-term obligations: At the end of the current fiscal year, the City had total long-term obligations of \$166,348,639, excluding the Net OPEB Asset which is presented below for comparative purposes. Long-term obligations are backed by the full faith and credit of the government. Governmental debt is repaid from tax revenues, and business-type debt is repaid from charges for services.

City of Rockville's Long Term Obligations

	Government	al Activities	Busines	s-Type Activities	Total		
	2020	2019	2020	2019	2020	2019	
Bonds Payable and Loans Payable, net	\$ 33,640,035	\$ 38,291,910	\$ 97,090	861 \$ 103,602,861	\$ 130,730,896	\$ 141,894,771	
Accrued Obligations for	5.886.603	5.283.422	1.088	107 956.105	6.974.710	6,239,527	
Compensated Balances Claims Payable	2.281.879	2.648.809	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		2.281.879	2.648.809	
Net Pension Liability	26,361,154	19,153,194			26,361,154	19,153,194	
Net OPEB (Asset)/Liability	(1,092,485)	2,625,645			(1,092,485)	2,625,645	
Total Long-Term Liabilities	\$ 67,077,186	\$ 68,002,980	\$ 98,178	968 \$ 104,558,966	\$ 165,256,154	\$ 172,561,946	

Additional information on the City's long term obligations can be found in Note (2) F on pages 49-54 of this report.

The City's total debt principal outstanding decreased by \$10,471,715 (7.8%) compared to the prior fiscal year, not including the impact of unamortized bond premiums and deferred charges on advance refundings. This decrease represents the impact of the issuance of current refunding and advance refunding obligation bonds in the current fiscal year, offset by repayments on existing long-term debt and payments to the advance refunding escrow agent. Compensated absences increased by \$735,183 (11.8%) during the fiscal year. The net pension liability increased \$7,207,960 (37.6%) based on projected future pension payments. The net OPEB liability in fiscal year 2019 decreased by \$3,718,130 (141.6%) during the fiscal year and became a net OPEB asset in fiscal year 2020 based on plan asset performance and projected future retiree benefit expenses.

The City has been awarded a "AAA" rating from Standard & Poor's and a "Aaa" rating from Moody's Investor Service for all of its outstanding general obligation debt.

Additional information on the City's net pension liability and net OPEB liability can be found in Note (4) and Note (5), respectively on pages 57-65 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Mayor and Council adopted the Fiscal Year 2021 (FY21) operating and capital budgets on May 11, 2020. The total operating budget for all funds equals \$140.2 million, an increase of 0.9% from the previous year. The General Fund budget equals \$84.6 million, an increase of 0.5%. The FY20 real property tax rate of \$0.292 per \$100 of assessed valuation remains the same for FY21. In addition to adopting the FY21 budget ordinance, the Mayor and Council also approved several ordinances and resolutions that maintained the utility rates at the same level as FY20, in response to the Rockville community as a result of the coronavirus pandemic. The adopted FY21 rates include:

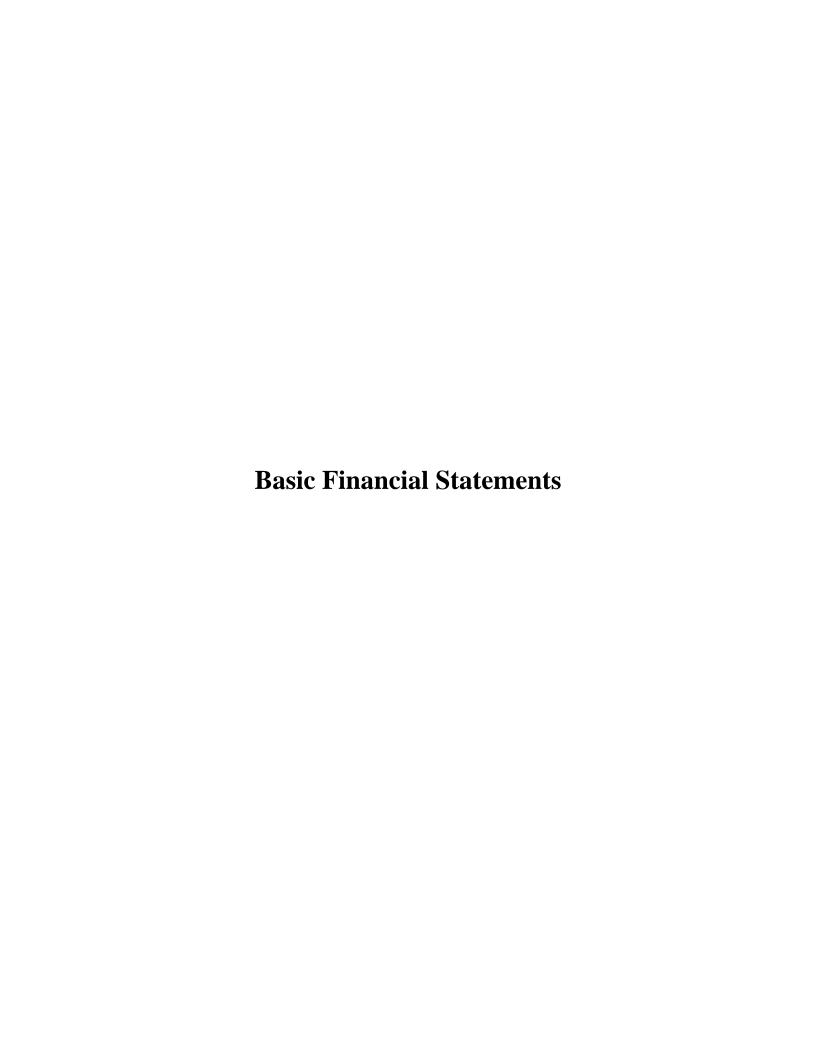
- A stormwater utility rate of \$132 per equivalent residential unit (ERU). Each residential property will pay \$132 or one ERU per year, and each commercial property will pay \$132 multiplied by the number of ERUs measured on their property. This rate is unchanged from fiscal year 2020.
- Water usage rates continue to follow a multi-tiered progressive structure which incorporates both fixed and variable charges based on consumption and meter size. These rates are unchanged from fiscal year 2020.
- Sewer usage rate of \$10.50 per 1,000 gallons, consistent with the FY20 rate. The FY21 rates also include a fixed ready-to-serve charge based on meter size which are unchanged from the prior year.
- Refuse rate of \$445 per residential property per year, unchanged from the FY20 rate.

The pandemic has impacted all levels of government, non-profit organizations, and private businesses, as well as individuals, families, and the general Rockville community. Several of Rockville's major revenue sources have been impacted by the pandemic, including reductions in income tax, property tax, admissions and amusement tax, hotel tax, interest earnings, and recreation fees and charges. Other revenue sources such as utility penalties and parking meter revenue will never be recovered. In response to these economic factors, the City initiated restrictions on non-essential spending and took action to freeze several vacant positions.

An important economic factor that directly impacts the City's budget is property assessments. The three-year phase in from the most recent reassessment combined with new properties on the City's tax roll, results in a projected 0.8% increase in real property tax revenues for fiscal year 2021. Budgeted personal property taxes are expected to remain relatively flat, consistent with recent trends. These combined factors, bring estimated total real and personal property tax revenue to \$43.8 million, an increase of approximately \$329,000. While this outlook is not as positive as previous years, the City will continue to maintain reserves at policy levels and closely monitor spending.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, 111 Maryland Avenue, City of Rockville, Rockville, Maryland, 20850.



## City of Rockville, Maryland

Statement of Net Position June 30, 2020

		overnmental Activities		usiness-type Activities	Total	
Assets						
Cash and cash equivalents	\$	24,436,274	\$	10,416,929	\$	34,853,203
Investments		32,085,024		-		32,085,024
Property tax receivable, net		398,527		-		398,527
Accounts receivable, net		953,107		6,014,243		6,967,350
Due from other governments		2,079,323		-		2,079,323
Prepaid assets		156,000		-		156,000
Loans receivable		120,000		-		120,000
Other assets		650,547		1,760		652,307
Unbilled assessments receivable		28,612		_		28,612
Net OPEB asset		1,092,485		_		1,092,485
Capital assets (net of accumulated depreciation)	•	., =,				.,,
Land	•	11,544,482		2,058,940		13,603,422
Construction in progress		23,120,384		1,764,402		24,884,786
Buildings, Improvements and Infrastructure		179,252,035		123,113,053		302,365,088
Equipment		8,564,565		2,651,908		11,216,473
		0,304,303				
Purchased capacity		-		9,556,500		9,556,500
Capital lease receivable, net				22,931,276		22,931,276
Total Assets	\$	284,481,365	\$	178,509,011	\$_	462,990,376
Deferred Outflows of Resources						
Deferred outflows from pensions	\$	13,388,668	\$	-	\$	13,388,668
Deferred charge on advance refunding		120,921		1,597,600		1,718,521
Total Deferred Outflows of Resources	\$	13,509,589	\$	1,597,600	\$	15,107,189
Total Assets and Deferred Outflows of Resources	\$	297,990,954	\$	180,106,611	\$	478,097,565
Liabilities						
Accounts payable	\$	2,792,371	\$	811,617	\$	3,603,988
Internal balances	•	(3,611,682)	Ċ	3,611,682		_
Accrued liabilities		2,277,717		847,685		3,125,402
Unearned revenue		413,864		-		413,864
Retainages payable		600,214		47,082		647,296
Deposits and other liabilities		1,400,501		58,000		1,458,501
Noncurrent Liabilities:		1,400,301		30,000		1,430,301
Due within one year:						
,		4 207 220		704210		E 001 E20
Compensated absences		4,297,220		794,318		5,091,538
Bonds payable and loans payable, net		4,607,624		7,672,962		12,280,586
Claims payable		867,114		-		867,114
Due in more than one year:						
Compensated absences		1,589,383		293,789		1,883,172
Bonds payable and loans payable, net		29,032,411		89,417,899		118,450,310
Claims payable		1,414,765		-		1,414,765
Net pension liability		26,361,154		-		26,361,154
Total Liabilities	\$	72,042,656	\$	103,555,034	\$	175,597,690
Deferred Inflows of Resources						
Deferred inflows from pensions	\$	4,615,836	\$	_	\$	4,615,836
Deferred inflows from OPEB	Ψ	4,464,754	Ψ	_	Ψ	4,464,754
Total Deferred Inflows of Resources	\$	9,080,590	\$	_	\$	9,080,590
Total Liabilities and Deferred Inflows of Resources	\$	81,123,246	\$	103,555,034	\$	184,678,280
Total Elasimios and Botomod minows of Resources	Ψ_	01,120,210	Ψ	100,000,001	Ψ_	10 1,07 0,200
Net Position						
Net investment in capital assets Restricted for:	\$	189,355,879	\$	45,275,449	\$	234,631,328
		10 977 005				10 977 005
Special activities fund programming		10,877,025		21.077.100		10,877,025
Unrestricted	<u>+</u>	16,634,804	_	31,276,128		47,910,932
Total Net Position	\$	216,867,708	\$	76,551,577	\$	293,419,285
Total Liabilities, Deferred Inflows of Resources and Net Position	\$	297,990,954	\$	180,106,611	\$	478,097,565
See accompanying notes to the basic financial statements.						

See accompanying notes to the basic financial statements.

City of Rockville, Maryland Statement of Activities For the Fiscal Year Ended June 30, 2020

Net (Expense) Revenue and Changes in Net Position

		Program Revenues				Primary Go		
			Operating Capital			Fillidly GC		
		Charges for	Grants and	C	rants and	Governmental	Business-type	
	Expenses	Services	9		ntributions	Activities	Activities	Total
Functions / Programs	1							
Primary Government:								
Governmental activities:								
General government	\$ 25,240,933	\$ 519,634	\$ 10,820	\$	-	\$ (24,710,479)	\$ -	\$ (24,710,479)
Community development	7,026,330	4,226,994	1,946,320		-	(853,016)	-	(853,016)
Public safety	13,323,731	2,709,657	824,019		-	(9,790,055)	-	(9,790,055)
Public works	13,341,995	343,141			716,935	(12,281,919)	-	(12,281,919)
Recreation and parks	23,261,943	4,375,849	598,108		669,601	(17,618,385)	-	(17,618,385)
Interest long-term debt	1,369,546	-			-	(1,369,546)	-	(1,369,546)
Total Governmental Activities	\$ 83,564,478	\$ 12,175,275	\$ 3,379,267	\$	1,386,536	\$ (66,623,400)	\$ -	\$ (66,623,400)
Business-Type Activities:								
Water	\$ 10,225,304	\$ 13,309,595	\$	\$	_	\$ -	\$ 3,084,291	\$ 3,084,291
Sewer	11,608,010	15,518,514	Ψ	. Ψ	_	-	3,910,504	3,910,504
Refuse	5,405,423	6,195,480			_	_	790,057	790,057
Parking	3,421,832	619,319			313,349	_	(2,489,164)	(2,489,164)
Stormwater management	4,318,925	5,466,361			283,747	_	1,431,183	1,431,183
RedGate golf course	490,370	-				_	(490,370)	(490,370)
Total Business-Type Activities	\$ 35,469,864	\$ 41,109,269	\$ .	\$	597,096	\$ -	\$ 6,236,501	\$ 6,236,501
Total primary government	\$119,034,342	\$ 53,284,544	\$ 3,379,267	\$	1,983,632	\$ (66,623,400)	\$ 6,236,501	\$ (60,386,899)
		Conoral royan						
		General revenues: Property taxes				\$ 42,761,718	\$ 160,762	\$ 42,922,480
		Income taxes				16,049,228	ψ 100,702	16,049,228
		Gas and motor vehicle taxes				2,494,082		2,494,082
		County tax duplication payment				2,409,750	_	2,409,750
		Admissions and amusement taxes				1,009,777	_	1,009,777
		Use of money and property			2,443,669	144,318	2,587,987	
		Other revenue			3,045,759	211,191	3,256,950	
		Transfers and Contributions				2,619,270	(2,619,270)	-
		Total general revenues and transfers				\$ 72,833,253	\$ (2,102,999)	\$ 70,730,254
		Change in net position				6,209,853	4,133,502	10,343,355
		Net Position at beginning of year				210,657,855	72,418,075	283,075,930
		Net Position at end of year				\$216,867,708	\$ 76,551,577	\$293,419,285

See accompanying notes to the basic financial statements.

Balance Sheet Governmental Funds June 30, 2020

				Capital		Other		Total
			Debt	Projects	Go	vernmental	Go	vernmental
Assets	General Fund	Ser	vice Fund	Fund		Funds		Funds
Cash and cash equivalents	\$ 6,399,355	\$	887,736	\$ 6,129,956	\$	11,019,227	\$	24,436,274
Investments	16,026,111		-	16,058,913		-		32,085,024
Property taxes receivable, net	398,527		-	-		-		398,527
Accounts receivable, net	310,506		-	575,877		66,724		953,107
Interfund receivable	3,611,682		-	-		-		3,611,682
Due from other governments	1,877,580		-	-		201,743		2,079,323
Prepaid assets	156,000		-	-		-		156,000 120,000
Loans receiv able Other assets, net	120,000 649,563		609	375		-		650,547
Unbilled assessments receivable	047,303		28,612	3/3		-		28,612
Total Assets	\$29,549,324	- \$	916,957	\$22,765,121	\$	11,287,694	\$	64,519,096
TOTAL ASSESS	φ27,047,024	Ψ	710,707	ΨΖΖ,/ 00,121	Ψ_	11,207,074	Ψ	04,017,070
Liabilities								
Accounts payable	\$ 1,355,521	\$	20,733	\$ 1,042,393	\$	373,724	\$	2,792,371
Accrued liabilities	2,194,097		-	-		5,217		2,199,314
Unearned revenue	413,864		-	-		-		413,864
Retainages payable	-		-	568,486		31,728		600,214
Deposits and other liabilities	1,400,501							1,400,501
Total Liabilities	\$ 5,363,983	\$_	20,733	\$ 1,610,879	\$	410,669	\$	7,406,264
Defense diagram of December 1								
Deferred Inflows of Resources Unavailable revenue - property taxes	\$ 398,527	\$		\$ -	\$		\$	398,527
Unavailable revenue - special assessments	ф 370,327 -	φ	28,612	φ -	φ	_	φ	28,612
Total Deferred Inflows of Resources	\$ 398,527		28,612	\$ -	\$		\$	427,139
Total Liabilities and Deferred Inflows of Resources	\$ 5,762,510	\$	49,345	\$ 1,610,879	\$	410,669	\$	7,833,403
Fund Balances								
Nonspendable:	¢ / 47 400	Φ.		¢.	æ		Φ.	/ 47 400
Inventory	\$ 647,482 120,000	\$	-	\$ -	\$	-	\$	647,482
Loans receivable Prepaid assets	156,000		-	-		-		120,000 156,000
Restricted for:	136,000		-	-		-		136,000
Special revenue programming	_		_	_		10,877,025		10,877,025
Committed to:						10,077,020		10,077,020
Debt service	-		867,612	_		-		867.612
Golf course planning	100,000		-	-		-		100,000
Assigned for:								
Consulting services	111,032		-	-		-		111,032
Capital outlays	340,164		-	21,154,242		-		21,494,406
Other purposes	289,789		-	-		-		289,789
Unassigned:	22,022,347					-		22,022,347
Total Fund Balance	\$23,786,814	\$	867,612	\$21,154,242	\$	10,877,025	\$	56,685,693
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$29,549,324	\$	916,957	\$22,765,121	\$	11,287,694	\$	64,519,096
Jila Palalioo								

Reconciliation of Total Government Fund Balances to Net Position of Governmental Activities June 30, 2020

Amounts reported for governmental activities in the Statement of Net Position are different because:

Toshiori are amorem because.		
Total fund balances - governmental funds		\$ 56,685,693
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.  Cost of capital assets	428,147,644	
Accumulated depreciation	(205,666,178)	222,481,466
Unavailable revenues are not financial resources in the governmental funds, therefore the liability is eliminated and total net position is increased.		427,139
The unamortized deferred charge on advance refunding represents a long term outflow of resources that is not presented in the governmental funds.		120,921
The net pension liability and the related deferred outflows and deferred inflows do not represent current financial resources or uses, and are not reported in the governmental funds.		
Net pension liability	(26,361,154)	
Deferred outflows from pensions	13,388,668	
Deferred inflows from pensions	(4,615,836)	(17,588,322)
The net OPEB liability and the related deferred inflows do not represent current financial resources or uses, and are not reported in the governmental funds.		
Net OPEB asset	1,092,485	
Deferred inflows from OPEB	(4,464,754)	(3,372,269)
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities as of year-end consist of:		
Compensated absences	5,886,603	
General obligation bonds payable	30,805,272	
Accrued interest on the general obligation bonds	78,403	
Unamortized bond premiums on the general obligation bonds	2,834,763	
Claims payable	2,281,879	(41,886,920)

\$216,867,708

See accompanying notes to the basic financial statements.

Total net position - governmental activities

Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds

For the Fiscal Year Ended June 30, 2020

				Other	Total
		Debt	Capital	Governmental	Governmental
	General Fund	Service Fund	Projects Fund	Funds	Funds
Revenues					
Property Taxes	\$ 42,551,677	\$ -	\$ -	\$ -	\$ 42,551,677
Assessments	-	180	-	-	180
Revenue from other governments:					
Income taxes	16,049,228	-	-	-	16,049,228
Gas and motor vehicles taxes	2,494,082	-	-	-	2,494,082
County tax duplication payment	2,409,750	-	-	-	2,409,750
Admission and amusement taxes	1,009,777	-	-	-	1,009,777
Grants and other governmental revenue	2,194,315	-	1,047,515	1,051,839	4,293,669
Licenses and permits	3,594,801	-	-	-	3,594,801
Charges for services	5,424,355	-	-	7,878	5,432,233
Use of money and property	1,419,335	80,587	897,655	46,092	2,443,669
Fines and forfeitures	1,509,838	-	-	1,125,647	2,635,485
Other revenues	5,239,151	-	-	2,200,930	7,440,081
Total Revenues	\$ 83,896,309	\$ 80,767	\$ 1,945,170	\$ 4,432,386	\$ 90,354,632
Expenditures					
Current operations:					
General government	\$ 18,649,936	\$ -	\$ -	\$ 64,846	\$ 18,714,782
Community development	6,321,875	-	-	704,455	7,026,330
Public safety	11,734,458	-	-	955,291	12,689,749
Public works	7,655,543	-	_	134,407	7,789,950
Recreation and parks	22,868,354	-	-	292,863	23,161,217
Capital outlay	1,412,047	-	15,468,260	1,103,418	17,983,725
Debt service	-	13,616,935	-	-	13,616,935
Total Expenditures	\$ 68,642,213	\$ 13,616,935	\$ 15,468,260	\$ 3,255,280	\$ 100,982,688
Excess (deficiency) of Revenues over					
Expenditures	\$ 15,254,096	\$(13,536,168)	\$ (13,523,090)	\$ 1,177,106	\$ (10,628,056)
Other Financing Sources (Uses)					
Transfers in	\$ -	\$ 4,900,000	\$ 9,800,000	\$ 155,250	\$ 14,855,250
Transfers out	(16,001,980)	\$ 4,700,000	φ 7,000,000	ф 133,230	(16,001,980)
Issuance of refunding bonds	(10,001,700)	8,015,000	-	-	8,015,000
Total Other Financing Sources (uses)	\$ (16,001,980)	\$ 12,915,000	\$ 9,800,000	\$ 155,250	\$ 6,868,270
Total Other Financing Sources (uses)	\$ (16,001,760)	\$ 12,713,000	\$ 7,000,000	ф 155,250	\$ 0,000,270
Net change in fund balance	\$ (747,884)	\$ (621,168)	\$ (3,723,090)	\$ 1,332,356	\$ (3,759,786)
Fund balance at beginning of year	24,534,698	1,488,780	24,877,332	9,544,669	60,445,479
Fund balance at end of year	\$ 23,786,814	\$ 867,612	\$ 21,154,242	\$ 10,877,025	\$ 56,685,693

City of Rockville, Maryland
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances
of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2020

Amounts reported for governmental activities in the Statement of Activities are different because:		
Total net change in fund balances-total governmental funds		\$ (3,759,786)
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays of \$17,983,725 exceeded depreciation of \$10,619,483.		7,364,242
In the Statement of Activities, only the annual amortized loss on advance refunding is reported, whereas in the governmental funds, the entire loss from the advance refunding decreases financial resources in the year of the advance refunding.		(17,275)
In governmental funds, bond proceeds and repayment of bond principal are revenues and expenditures, respectively. In the Statement of Net Position these activities are adjustments to long term liabilities. Bond repayments of \$12,138,488 during the year exceeded bond proceeds of \$8,015,000.		4,123,488
Governmental funds report the effect of premiums and discounts when debt is first issued, but these items are amortized in the Statement of Net Position and recognized annually.		528,387
Because the unavailable revenue will not be collected for several months after the City's fiscal year end, it is not considered revenue in the governmental funds. Unavailable revenue increased in the current fiscal year.		210,041
The net pension liability and the related deferred outflows and deferred inflows relate to funding for future retiree benefit payments which are not considered current. Changes in the net pension liability, deferred outflows and deferred inflows are reflected below:  Net pension liability  Deferred outflows from pensions  Deferred inflows from pensions	(7,207,960) 2,690,105 1,614,086	(2,903,769)
The net OPEB liability and the related deferred inflows relate to funding for future retiree benefit payments which are not considered current. Changes in the net OPEB liability and deferred inflows are reflected below:  Net OPEB liability  Deferred outflows from OPEB  Deferred inflows from OPEB	3,718,130 (23,351) (2,862,682)	832,097
Expenses for claims are recognized only when paid using current financial resources in the governmental fund statements. In the Statement of Activities, the expenses are recognized when the City is made aware of its liability for claims payments due. This claims payable decreased in the current fiscal year.		366,930
In the Statement of Activities, compensated absences are measured by the amounts earned during the year. In governmental funds, however, expenditures are measured by the amount of financial resources used (essentially, the amounts actually paid). This fiscal year, vacation and sick leave earned of \$2,250,564 exceeded amounts used of \$1,647,383.		(603,181)
In the Statement of Activities, interest expense is recognized as interest accrues, regardless of when it is due. In the governmental funds interest is recognized as an expenditure when it is due and requires the use of current financial resources. In fiscal year 2020, accrued interest on long-term debt reported in the Statement of Activities decreased.		68,679
Change in net position of governmental activities		\$ 6,209,853

Statement of Net Position Proprietary Funds June 30, 2020

Business-Type Activities - Enterprise Funds RedGate Total Water Facility Sanitary Refuse Parking Stormwater Golf Course Business-type Fund Sewer Fund Fund Fund Mgmt. Fund Fund Activities Assets Current Assets \$ 2.668.795 7.748.134 \$ 10.416.929 Cash and cash equivalents \$ Accounts receivable, net 2,563,230 3,091,728 46.852 136,983 175,450 6,014,243 Other receiv ables 10 244 432 128 946 1,760 Total current assets 2,563,240 3,091,972 2,716,079 137,111 7,924,530 \$ 16,432,932 Noncurrent Assets Capital Assets: Land 123,202 842,697 1.093.041 2.058.940 Utility plant and equipment 94,763,572 119,577,711 8,266,124 70,302 24,423,265 2,607,389 249,708,363 1,087,920 659.139 Construction in progress 17,343 1,764,402 Purchased capacity, long-term 15,279,453 15,279,453 Less-accumulated depreciation (49,020,809)(64,687,709)(6,243,439)(56,223)(7,494,375)(2,163,800)(129,666,355) Other Noncurrent Assets: 22,931,276 22,931,276 Capital lease, net \$ 70,186,798 \$ 18,430,726 46,953,885 2,022,685 22,945,355 1,536,630 Total noncurrent assets \$ \$ \$ \$ 162,076,079 23,082,466 \$ 178,509,011 Total Assets 49,517,125 \$ 73,278,770 \$ 4,738,764 \$ \$ 26,355,256 1,536,630 **Deferred Outflows of Resources** Deferred charge on advance refunding 232,049 73,543 1,292,008 1,597,600 Total Assets and Deferred Outflows of \$ 26,355,256 49.749.174 \$ 73.352.313 \$ 4.738.764 \$ 24,374,474 \$ 1.536.630 Resources Liabilities Current Liabilities Bonds payable, net 2,194,344 3,617,454 99,039 1,415,233 323,533 23.359 7,672,962 Accounts payable 208,955 353 446 77.096 3.977 168.143 811,617 Interfund payable 1,931,010 1,602,691 32,006 45,975 3,611,682 212,440 168,485 77.742 126,836 847,685 Accrued liabilities 261,413 769 Compensated absences 287,395 129,883 227,826 13,480 135,734 794,318 2.564 47,082 Retainages payable 44,518 Deposits and other liabilities 58,000 58,000 Total Current Liabilities 5,088,172 5,639,564 704,305 1,542,438 798,764 70.103 13,843,346 Noncurrent Liabilities Compensated absences 106,297 48,039 84,265 4,985 50,203 293,789 Bonds payable, net 21,880,217 38.420.577 506,157 27,033,098 1,519,323 58,527 89,417,899 Total noncurrent liabilities 21,986,514 38,468,616 590,422 \$ 27,038,083 \$ 1,569,526 58,527 89,711,688 Total Liabilities 27,074,686 44,108,180 1,294,727 \$ 28,580,521 \$ 2,368,290 128,630 \$ 103,555,034 \$ **Net Position** Net investment in capital assets \$ 23,506,496 \$ 29,495,612 \$ 1 417 489 \$ (27,142,244) \$ 16,543,352 \$ 1,454,744 \$ 45 275 449 Unrestricted (832,008)(251,479)2,026,548 22,936,197 7,443,614 (46,744)31,276,128 Total net position 22,674,488 29,244,133 3,444,037 (4,206,047) \$ 23,986,966 1,408,000 \$ 76,551,577 **Total Liabilities and Net Position** \$ 180,106,611 \$ 49,749,174 \$ 73,352,313 \$ 4,738,764 \$ 24,374,474 \$ 26,355,256 \$ 1,536,630

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended June 30, 2020

Business-Type Activities - Enterprise Funds

		Busin	ess-Type Activ it	ies - Enterprise Fu	unds		
	***************************************	•••••••••••	***************************************	••••••••••	•••••••••••	RedGate	Total
	Water Facility	Sanitary	Refuse	Parking	Stormwater	Golf Course	Business-type
	Fund	Sewer Fund	Fund	Fund	Mgmt. Fund	Fund	<b>Activities</b>
Operating Revenues							
Charges for Services	\$ 13,309,595	\$ 15,518,514	\$ 6,195,480	\$ 619,319	\$ 5,466,361	\$ -	\$ 41,109,269
Other Rev enues	111,163	8,550	9,594	168,123	67,304	7,219	371,953
Total Operating Revenues	\$ 13,420,758	\$ 15,527,064	\$ 6,205,074	\$ 787,442	\$ 5,533,665	\$ 7,219	\$ 41,481,222
Operating Expenses							
Treatment and purification	2,523,212	-	-	-	-	-	2,523,212
Distribution	1,823,575	-	-	-	-	-	1,823,575
Collection and disposal	-	3,031,473	4,209,423	-	-	-	7,240,896
Customer billing, collection, operating expenses	2,747,695	2,896,903	1,205,368	567,370	3,946,082	-	11,363,418
Repairs and maintenance	131,892	124,944	536,791	2,863	81,365	-	877,855
Total Operating Expenses	\$ 7,226,374	\$ 6,053,320	\$ 5,951,582	\$ 570,233	\$ 4,027,447	\$ -	\$ 23,828,956
Operating income (loss) before depreciation	6,194,384	9,473,744	253,492	217,209	1,506,218	7,219	17,652,266
Less - depreciation	(3,542,267)	(4,959,049)	(457,749)	(11,861)	(962,142)	(100,549)	(10,033,617)
Operating Income (loss)	\$ 2,652,117	\$ 4,514,695	\$ (204,257)	\$ 205,348	\$ 544,076	\$ (93,330)	\$ 7,618,649
Nonoperating Income (Expenses)		0.501	27.002	0.055	05.004		1.44.010
Interest income	55	2,501	37,023	9,355	95,384	- (1,000)	144,318
Interest expense Other, net	(711,657)	(1,259,135)	(17,092)	(646,170)	(29,336)	(1,928)	(2,665,318)
Total Nonoperating Income	(29,006)	(10,506)	\$ 19,931	(2,280,568)	\$ 66,048	(387,893)	(2,707,973)
	φ (740,000)	ψ (1,207,140)	Ψ 17,751	ψ (2,717,500)	ψ 00,040	ψ (507,021)	ψ (3,220,773)
Income (loss) before capital	1 011 500	2047.555	(10 4 00 ()	(0.710.005)	(10.104	(400.151)	0.000 (7)
contributions and transfers	1,911,509	3,247,555	(184,326)	(2,712,035)	610,124	(483,151)	2,389,676
Capital Grants and Contributions	-	-	-	313,349	283,747	-	597,096
Transfers							
Transfer (to) from Proprietary Funds	306,590	(306,590)	-	-	-	-	-
Transfer from General Fund			46,730	1,100,000			1,146,730
Total Transfers	\$ 306,590	\$ (306,590)	\$ 46,730	\$ 1,100,000	\$ -	\$ -	\$ 1,146,730
Increase (decrease) in net position	2,218,099	2,940,965	(137,596)	(1,298,686)	893,871	(483,151)	4,133,502
Net position at beginning of year	20,456,389	26,303,168	3,581,633	(2,907,361)	23,093,095	1,891,151	72,418,075
Net position at end of year	\$ 22,674,488	\$ 29,244,133	\$ 3,444,037	\$ (4,206,047)	\$ 23,986,966	\$ 1,408,000	\$ 76,551,577

Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2020

				B∪si	ness	-Type Activit	ies -	Enterprise Fu	ınds	)	 		<b>.</b>	
	W	ater Facility Fund	S	Sanitary ewer Fund		Refuse Fund		Parking Fund		tormwater Igmt. Fund	Gate Golf ourse Fund		Total iness-type Activities	
Cash Flows from operating activities:  Cash received from customers  Cash payments to suppliers	\$	13,162,087	\$	15,113,830	\$	6,190,580	\$	797,657	\$	5,466,262	\$ 7,219	\$	40,737,635	
for goods and services Cash payments to employees		(3,579,458)		(4,238,944)		(2,870,131)		(337,940)		(1,382,517)	-	(	12,408,990)	
for services		(3,849,152)		(1,873,716)		(3,004,231)	_	(265,343)		(2,583,782)	 -	(	11,576,224)	
Net cash provided by operating activities	\$	5,733,477	\$	9,001,170	\$	316,218	\$	194,374	\$	1,499,963	\$ 7,219	\$	16,752,421	
Cash Flows from noncapital financing	activ	ities:												
Transfer in from the General Fund	\$	-	\$	-	\$	46,730	\$	1,100,000	\$	-	\$ -	\$	1,146,730	
Transfer (to) from Proprietary Funds		306,590		(306,590)		-		-		-	-		-	
Proceeds from interfund payable		-		-		-		32,006		-	18,325		50,331	
Retirement of interfund payable Net cash provided by (used in)		(1,415,924)		(980,105)		-		-		-	 -		(2,396,029)	
noncapital financing activities	\$	(1,109,334)	\$	(1,286,695)	\$	46,730	\$	1,132,006	\$	-	\$ 18,325	\$	(1,198,968)	
Cash Flows from capital and related fin	anci	ng activities:												
Capital grants and contributions	\$	-	\$	-	\$	-	\$	313,349	\$	302,487	\$ -	\$	615,836	
Acquisition and construction of capital assets		(1,577,561)		(2,828,108)		(143,111)		-		(890,434)	-		(5,439,214)	
Payments to escrow for advance refunding		-		-		-		(27,350,299)		-	-	(	27,350,299)	
Principal paid on general obligation bond maturities		(4,639,581)		(6,264,871)		(90,000)		(1,480,000)		(301,748)	(22,027)	(	12,798,227)	
Interest paid on general obligation bonds		(937,046)		(1,563,753)		(26,493)		(741,243)		(51,165)	(3,517)		(3,323,217)	
Proceeds from capital lease		-		-		-		338,890		-	-		338,890	
Proceeds from issuance of debt/current refunding		2,530,000		2,940,000		_		27,484,735		_	_		32,954,735	
Net cash used in capital and		2,000,000		2,7 10,000				27,101,700			 		02,701,700	
related financing activities	\$	(4,624,188)	\$	(7,716,732)	\$	(259,604)	\$	(1,434,568)	\$	(940,860)	\$ (25,544)	\$ (	15,001,496)	
Cash Flows from investing activities: Interest on investments	\$	45	\$	2,257	\$	39,480	\$	9,807	\$	100,538	\$ _	\$	152,127	
Net increase (decrease) in						1.40.00.4		(00.001)		/50 / /:			704004	
cash and cash equiv alents Cash and cash equiv alents at		-		-		142,824		(98,381)		659,641	-		704,084	
the beginning of year Cash and cash equiv alents at				-		2,525,971		98,381		7,088,493	 -		9,712,845	
the end of year	\$		\$	-	\$	2,668,795	\$		\$	7,748,134	\$ 	\$	10,416,929	

See accompanying notes to the basic financial statements.

(Continued)

Statement of Cash Flows (continued) Proprietary Funds For the Fiscal Year Ended June 30, 2020

Reconciliation of Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities

	Business-Type Activities - Enterprise Funds											
	Wo	ater Facility Fund		Sanitary ewer Fund		Refuse Fund		Parking Fund		formwater gmt. Fund	Gate Golf urse Fund	Total siness-type Activities
Operating income (loss)	\$	2,652,117	\$	4,514,695	\$	(204,257)	\$	205,348	\$	544,076	\$ (93,330)	\$ 7,618,649
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:												
Depreciation	\$	3,542,267	\$	4,959,049	\$	457,749	\$	11,861	\$	962,142	\$ 100,549	\$ 10,033,617
Changes in assets and liabilities: Effect of changes in accounts receiv able		(260,671)		(413,232)		(14,494)		10,215		(67,403)	-	(745,585)
Effect of changes in accounts payable		(273,983)		(79,486)		9,867		(48,296)		(18,279)	-	(410,177)
Effect of changes) in accrued liabilities		36,189		12,786		36,756		4,617		29,748	-	120,096
Effect of changes in compensated absences		32,994		28,269		30,597		10,629		29,513	-	132,002
Effect of changes in retainages payable Effect of changes in		2,564		(20,911)		-		-		20,166	-	1,819
deposits and other liabilities		2,000		-		-		-		-	-	2,000
Total adjustments	\$	3,081,360	\$	4,486,475	\$	520,475	\$	(10,974)	\$	955,887	\$ 100,549	\$ 9,133,772
Net cash provided by operating activities	\$	5,733,477	\$	9,001,170	\$	316,218	\$	194,374	\$	1,499,963	\$ 7,219	\$ 16,752,421
Noncash capital and related finance	cing	activities:										
Purchase of equipment												
on account	\$	49,594	\$	40,243	\$	-	\$		\$	23,422	\$ 	\$ 113,259

City of Rockville, Maryland Statement of Fiduciary Net Position Fiduciary Fund June 30, 2020

		ension and OPEB rust Funds
Assets		
Open End Mutual Funds:	_	
Bonds	\$	32,429,238
Equities		87,918,851
Real estate		15,401,785
Global real assets		6,995,778
Global tactical asset allocation		11,754,780
Money markets		1,226,573
Total Assets	\$	155,727,005
Liabilities		
Benefits Payable	\$	193,415
Administrative expense payable		1,250
Total Liabilities	\$	194,665
Net Position		
Restricted for plan benefits	\$	155,532,340
Total Liabilities and Net Position	\$	155,727,005

City of Rockville, Maryland Statement of Changes in Fiduciary Net Position Fiduciary Fund For the Fiscal Year Ended June 30, 2020

		ension and OPEB Irust Funds
Additions		irosi ronas
Contributions		
Employer	\$	5,177,649
Plan Members	Ψ	2,409,415
Total Contributions		7,587,064
Investment earnings		
Net appreciation in the fair value of plan investments		2,785,980
Interest and dividends		1,110,495
Total investment earnings		3,896,475
Plus investment expense refunds		272,573
Net investment earnings		4,169,048
Total Additions	\$	11,756,112
Deductions		
Benefits	\$	7,882,700
Administrative expense	Ψ	69,269
Total Deductions	\$	7,951,969
Net Increase		3,804,143
Net position at beginning of year		151,728,197
Net position at end of year	\$	155,532,340

Notes to the Basic Financial Statements June 30, 2020

#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Financial Reporting Entity

The City of Rockville (the "City"), was incorporated in 1860. Its legal authority is derived from Article XI E of the State Constitution and Article 23A of the Annotated Code of Maryland. The City has an estimated population of 72,200 and a land area of 13.55 square miles. According to the 2010 census, the City is the third largest city in Maryland. The City has operated under the council-manager form of government since 1948. The City is a municipal corporation where the City Council is comprised of a mayor and four atlarge council members. Services provided include water, sewer, refuse, parking, streets and stormwater, recreation and parks, police, planning and zoning, and engineering services. Schools, libraries, social services, police and fire protection are provided by Montgomery County, Maryland (the "County").

For financial reporting purposes, the government-wide financial statements include the various departments governed directly by the Mayor and Council. The City's officials are also responsible for appointing the board of directors of the Rockville Housing Enterprises (RHE), but the City's accountability does not extend beyond making the appointments, therefore the finances of RHE are not included in the financial statements. The City provides financial assistance to Rockville Economic Development, Inc. (REDI), but is not obligated to provide such assistance; therefore, the finances of REDI are not included in the financial statements.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. Mostly all of the effects of interfund activities have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities. Business-type activities rely significantly on fees and charges for services.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable to a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, although the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resource measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resource measurement focus and the modified accrual basis of accounting. Revenues are considered available when they are deemed collectible within the current period or soon thereafter to pay the liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Expenditures generally are recorded when a liability is incurred, under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, are recorded only when payment is due. Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on longterm general obligation debt of governmental funds.

The Capital Projects Fund is used to account for financial resources used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The government reports the following major proprietary funds:

The City operates six major types of enterprise funds: The Water Facility Fund, the Sanitary Sewer Fund, the Refuse Fund, the Parking Fund, the Stormwater Management Fund, and the RedGate Golf Course Fund. These funds account for the provision of water and sewer services, recycling and refuse services and the parking meter program, for residents within the City's service area. The Refuse Fund and RedGate Golf Course Fund do not meet the requirements of a major fund; however, management has elected to report these funds as major. The Refuse Fund accounts for the financial activity associated with the collection and disposal of residential recycling, refuse and yard waste. The RedGate Golf Course Fund accounts for the long-term debt costs for the City's golf course facility. Golf operations at the RedGate property ceased on December 31, 2018.

Additionally, the government reports the following fund types:

The City operates three nonmajor governmental funds: The Special Activities Fund, the Community Development Block Grant (CDBG) Fund, and the Automated Speed Enforcement Fund. These funds primarily use donor restricted grants, contributions, and state-earmarked funding to meet specific programmatic needs.

The City's fiduciary fund includes the Pension and OPEB Trust Funds which accounts for the contributions made by the City and its employees to finance future pension and post-employment benefit payments.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements, but interfund services provided and used are not eliminated in the process of consolidation.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services, producing goods, and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water Facility, Sanitary Sewer, Refuse, and Stormwater Management Funds are charges to customers for sales and services. The Water Facility and Sanitary Sewer funds also recognize the portion of capital contribution charges intended to recover the cost of connecting new customers to the system as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, then unrestricted resources as they are needed.

# D. Budgetary Basis of Accounting

Annual budgets for governmental and proprietary funds are adopted on a basis consistent with generally accepted accounting principles. The budget for the capital projects fund and capital projects activities in other funds are appropriated on a project-length basis and serve as a guide for the City's financial planning.

The appropriated budget is prepared by fund, function, and department. The government's department heads may make transfers of appropriations within a fund. Transfers of appropriations between funds require the approval of the Mayor and Council. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expected in the next year) are reappropriated and become part of the subsequent year's budget.

### E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

#### 1. Deposits and Investments

To facilitate effective management of the City's resources, substantially all operating cash is combined in one pooled account. Cash and cash equivalents include cash on hand, demand deposits and pooled cash. Investments held by the City include commercial paper, U.S. Treasury securities, U.S Agency securities and mutual funds which are all stated at fair value. The Pension and OPEB Trust Fund assets are separately managed by the City's Retirement Board. The Pension and OPEB Trust Fund investments consist of mutual funds which are stated at fair value. Short-term pooled investments of one year or less which are included as cash equivalents are stated at amortized cost plus accrued interest.

For purposes of the Statement of Cash Flows, the proprietary fund type reflects all monies in the City's cash management pool as cash equivalents.

Interest income earned on City investments is allocated among the funds each month pro-rata based on the average equity in pooled cash balances for the previous six months.

#### 2. Property Taxes

Taxes on real property and business personal property are levied on property values as assessed on January 1, billed on July 1, and payable either by September 30 or in two equal installments on September 30 and December 31. Montgomery County bills and collects property taxes for the City and remits the cash collections monthly. Property taxes are attached as an enforceable lien on the underlying properties as of the succeeding June 1 and are, thereafter, sold at public auction if deemed delinquent.

Real and personal property taxes are levied at rates enacted by the Mayor and Council in the annual budget ordinance on the assessed value as determined by the Maryland State Department of Assessments and Taxation. The rate of levy cannot exceed the constant yield tax rate furnished by the Maryland State Department of Assessments and Taxation without public hearings.

The real property tax rate was \$0.292 per \$100 of assessed value and the personal property tax rate was \$0.805 per \$100 of assessed value in fiscal year 2020. The City charges taxpayers interest (at the rate of 2/3 of 1 percent per month) and penalty (1 percent per month) on all overdue taxes.

#### 3. Inventories and Prepaid Items

All City inventories (included in other assets in the governmental fund Balance Sheet) are maintained on a consumption basis of accounting and are valued at cost on a first-in, first-out basis and consist of either goods held for resale or goods and materials used in providing services. The classification of fund balance for General Fund inventories is made to reflect the non-spendable nature of those amounts for appropriation in the General Fund. Certain payments to vendors and contingent grants reflect costs applicable to future accounting periods and are recorded as prepaid items under the consumption method in both government-wide and fund financial statements.

#### E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)

#### 4. Restricted Net Position

The Special Activities Fund is used to account for programs for which external funding sources impose requirements and restrictions on the use of funds for a particular purpose.

#### 5. Capital Assets

Capital assets, which include buildings, infrastructure, equipment, furniture and fixtures, vehicles and purchased capacity assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art, and similar assets and capital assets received in a service concession arrangement, are reported at acquisition value. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Assignments of fund balance in the Capital Projects Fund have been made to reflect the authorized capital project appropriations.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The City early implemented GASB Statement No. 89, Accounting for Interest Costs Incurred before the End of a Construction Period and therefore does not capitalize interest. The capitalization threshold for infrastructure items is \$25,000. GASB Statement No. 34 requires prospective reporting of all infrastructure assets acquired after June 30, 2002. It has also required that all infrastructure assets that were acquired after June 30, 1980 be reported for fiscal years beginning after June 15, 2006. The City is in compliance with this requirement and has capitalized infrastructure assets acquired after June 30, 2002.

Capital assets of the primary government are depreciated over their useful lives using the straight-line method of depreciation in the government-wide financial statements. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective balance sheet. The following are estimated useful lives:

<u>Description</u>	<u>Lives (Years)</u>
Buildings	30-50
Infrastructure	20-50
Equipment	3-20
Furniture and fixtures	7-10
Automobiles and trucks	5-7
Purchased capacity	50

#### 6. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, the Statement of Net Position reports separate sections for deferred outflows and inflows of resources. Separate financial statement elements represent either a consumption or production of net position that applies to a future period(s) and so will not be recognized as an outflow or inflow of resources until then. The City has three items that qualify for reporting in these categories. They are the deferred charge on advance refunding reported in the government-wide and proprietary fund Statement of Net Position, the unavailable revenue for property taxes and special assessments reported in the Governmental Fund Balance Sheet, and the deferred outflows and inflows from pension and OPEB activities reported in the government-wide Statement of Net Position. A deferred charge on an advance refunding results from the difference in the carrying value of refunded debt and its reacquisition price. Deferred inflows and outflows from pension and OPEB activities reflect changes in assumptions, differences between actual and expected experience and differences between actual and projected earnings on investments.

#### 7. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused annual and sick leave benefits. Annual leave and sick leave are accrued when incurred and eligible for pay-out in the government-wide and proprietary financial statements. Sick leave is only eligible for pay-out when an employee is retiring, has elected sick leave pay-out instead of credited service and meets specific age and length of service requirements. An expenditure for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)

#### 8. Long-Term Obligations

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses in the current period in accordance with GASB Statement No. 65.

In the fund financial statements, the Debt Service Fund recognizes bond premiums and discounts, bond issuance costs, as well as any charges from advance refundings, in the period incurred. The face amount of debt issued is reported net of any bond premiums/discounts.

Commitments of fund balance in the Debt Service Fund have been made in accordance with the City's policy to maintain a minimum cash balance of 10% of average outstanding principal for future debt service appropriations. The City is not restricted by a legal debt limit.

#### 9. Interfund Transactions

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "interfund receivable/payable". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Internal Balances".

#### 10. Fund Balance

In the fund financial statements, governmental funds report fund balance using classifications that comprise a hierarchy based on the extent to which the City is bound to honor constraints on the purpose for which the funds may be spent. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance). Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned. When multiple categories of fund balance are available for expenditure, the City will start with the most restricted category and spend those funds

Nonspendable - Portion of net resources that cannot be spent either (a) because of their form or (b) because they must be maintained intact.

Restricted - Portion of net resources with imposed limitations set by either (a) creditors, grantors, contributors, or the laws and regulations of other governments or (b) laws through constitutional provisions or enabling legislation.

Committed - Portion of net resources with imposed limitations set at the highest level of decision making authority. Such authority includes ordinances of the Mayor and Council and the City's charter. Formal action at the same level of authority is required to remove such limitations.

Assigned - Portion of net resources intended for a specific use by the City, as determined by the City Manager, as the designee of the Mayor and Council pursuant to ordinance 12-13.

Unassigned - Portion of net resources in excess of the nonspendable, restricted, committed and assigned balances. The General Fund is the only fund that reports a positive unassigned fund balance. In instances where expenditures incurred for a particular purpose exceed the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

#### E. Assets. Liabilities. Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued)

#### 11. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The net investment in capital assets portion of net position, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets, including any balances from advanced refundings. The portion of net position related to investment in capital assets, is adjusted for unspent debt proceeds of \$1,670,989 attributable to business-type activities. Unspent debt proceeds of \$993,741 are attributable to governmental activities and are reported as assigned in the Capital Projects Fund. Net positions are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The portion of net position restricted for external restrictions imposed by grantors is \$10,877,025, as noted in the government-wide statement of net position. Restricted resources are used first to fund appropriations. When an expense is incurred for which both restricted and unrestricted net position are available, the City will first apply restricted resources.

#### (2) DETAILED NOTES ON ALL FUNDS

#### A. Cash, Cash Equivalents and Investments

The City maintains a cash and investment pool that is subject to oversight by the Mayor and Council, but is not subject to regulatory oversight by the Securities and Exchange Commission (SEC). The City's cash and investment pool is available for use by all of the City's funds, except the Fiduciary Funds. The City is restricted by State law to invest only in federally insured banks in the State of Maryland, federally insured savings and loan associations in the State of Maryland, or in the Maryland Local Government Investment Pool (MLGIP). The City invests in the MLGIP, a pooled fund money market for municipalities, which is highly efficient and utilizes a programmed approach to investing. Unit value is computed using the amortized cost method. The City maintains other investments in commercial paper, U.S. agency securities, U.S. treasury securities and open end mutual funds which are managed by a third party asset manager. The City's Pension and OPEB Trust Funds are invested in open end mutual funds, which are subject to oversight by the City's Retirement Board. The City's open end mutual funds include equities, fixed income, real estate, global real assets, global tactical asset allocation accounts and money market funds. All investments are reported at fair value.

As of July 1, 2015, the City implemented GASB Statement No. 79, Certain External Investment Pools and Pool Participants. Under this standard, the MLGIP meets the criteria of a qualified external investment pool, thereby allowing the City to report its investments using the amortized cost method. There are no limitations or restrictions on MLGIP withdrawals. Amounts invested in external investment pools of \$21,788,786 are comprised of securities valued using quoted market prices which are then allocated to pool participants to maintain a \$1.00 per unit value.

As of June 30, 2020, the City had the following cash, cash equivalents and investments included as cash and cash equivalents and investments in the Statement of Net Position and the Statement of Fiduciary Net Position:

	Primar	y Government	Fid	uciary Funds	Interest Range
Deposits	\$	13,064,417	\$		0.00%
Maryland Local Government Pool (MLGIP)		21,788,786		-	0.42% - 2.22%
Total Cash and Cash Equivalents	\$	34,853,203	\$		
US Agency Securities	\$	9,531,223	\$	-	0.25% - 3.1%
US Treasury Securities		22,307,710		-	1.125% - 2.875%
Open-End Mutual Funds		246,091		155,727,005	-8.41% - 7.46%
Total Investments	\$	32,085,024	\$	155,727,005	
Total	\$	66,938,227	\$	155,727,005	

#### A. Equity in Pooled Cash, Cash Equivalents and Investments (Continued)

Effective July 1, 2015 the City adopted GASB Statement No. 72, Fair Value Measurement and Application. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following recurring fair value measurements as of June 30, 2020:

Asset Type	Total	Level 1	Level 2	Level 3
<u>Primary Government</u>				
US Agency Securities	9,531,223	-	9,531,223	-
US Treasury Securities	22,307,710	-	22,307,710	-
Open-End Mutual Funds	246,091	246,091	-	-
Fiduciary Funds				
Open-End Mutual Funds	\$ 155,727,005	\$ 96,141,202	\$ 59,585,803	\$ -
Total Investments at Fair Market Value	\$ 187,812,029	\$ 96,387,293	\$ 91,424,736	\$ -

- Amounts invested in open-end mutual funds of \$96,387,293 are comprised of securities valued using quoted market prices (Level 1). These funds are required to publish their daily net asset value (NAV) and to transact at that price.
- Amounts invested in U.S. agency securities of \$9,531,223 are comprised of securities which are priced by industry standard vendors, using observable inputs such as benchmark yields, reported trades broker/dealer quotes, and issuer spreads (Level 2).
- Amounts invested in U.S. treasury securities of \$22,307,710 are comprised of securities valued using quoted market prices of similar, but not identical assets. (Level 2).
- Amounts invested in open-end mutual funds of \$44,184,018 include investments in domestic fixed income securities which are priced by industry standard vendors such as Interactive Data Corporation, using observable inputs such as benchmark yields, reported trades, broker/dealer quotes, and issuer spreads (Level 2).
- Amounts invested in open-end mutual funds of \$15,401,785 are comprised of real estate investments valued using observable inputs such as discounted income streams, the current cost of reproducing the real estate, and values indicated by comparable real estate in the market (Level 2).

#### **Deposits:**

Custodial Credit Risk: Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned. Maryland State Law prescribes that local government units, such as the City, must deposit its cash in banks which transact business in the State of Maryland. Such banks must also secure any deposits exceeding the Federal Depository Insurance Corporation insurance levels with collateral whose market value is at the least equal to 102% of the deposits. As of June 30, 2020, the City's bank balance was \$12,796,028, all of which were either covered by federal depository insurance or covered by collateral held in the pledging banks trust department in the City's name.

Foreign Currency Risk: Foreign currency risk, also known as exchange rate risk, is the financial risk arising from fluctuations in the value of a base currency against a foreign currency in which deposits are held. As of June 30, 2020 the City does not maintain deposits in foreign currencies and is not exposed to foreign currency risk.

## A. Equity in Pooled Cash, Cash Equivalents and Investments (Continued)

#### Investments:

Credit Risk: The Mayor and Council of Rockville recognize that their authority to invest the public funds of the City derives from Section 6-222a of the State of Maryland's Finance and Procurement Article, as well as Article 95, Section 22-22N of the Annotated Code of Maryland. Authority to invest City funds in compliance and provisions of these State statutes is delegated to the Director of Finance. All City investments must receive the highest letter and numerical rating from at least one nationally recognized statistical rating organization, except for obligations which are backed by the full credit of the U.S. Government, obligations of federal agencies, or an instrument that has been issued in accordance with acts of Congress and unrated. Investments in commercial paper must receive the highest letter and numerical rating from at least two nationally recognized statistical rating organizations. The Pension and OPEB Trust funds are invested in open-end pooled mutual funds, which are unrated.

At June 30, 2020 the City and its Fiduciary Funds held cash equivalents and investments which were exposed to credit risk with the following ratings:

Cash Equivalents and Investments	S&P Rating	Total
Maryland Local Government Pool (MLGIP)	AAAm	\$ 21,788,786
US Agency Securities	AA+	9,531,223
US Treasury Securities	AA+	22,307,710
Open-End Mutual Funds	Unrated	155,973,096

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Interest rate risk is minimized due to the fact that all authorized investments have a maximum allowable maturity of five years from the date of purchase as stated in section XII of the City's investment policy. The MLGIP pooled money market funds and open-end mutual funds are highly liquid with no fixed maturity and therefore do not expose the City to interest rate risk. As of June 30, 2020, the cash equivalents and investments of the City and its Fiduciary Funds had the following maturities:

				Maturity		
Cash Equivalents and Investments	Total	otal <1 year 1-2 years 2-3 years 3-4		3-4 years	4-5 years	
Maryland Local Government Pool (MLGIP)	\$ 21,788,786	\$ 21,788,786	\$ -	\$ -	\$ -	\$ -
US Agency Securities	9,531,223	-	1,365,741	3,890,866	884,032	3,390,584
US Treasury Securities	22,307,710	1,320,548	7,391,494	4,936,332	5,652,245	3,007,091
Open-End Mutual Funds	155,973,096	155,973,096	-	-	-	-

Concentration of Credit Risk; Concentration of credit risk is the risk of losses associated with the City's investment in a single issuer. To reduce these risks the City's investment policy establishes the following limits: U.S. obligations backed by full faith and credit - 100%; federal agency obligations - 100% total, no more than 35% per federal agency issuer; repurchase agreements -35% total; bankers' acceptances - 35% total; commercial paper - 10% total; money market mutual funds - 100%; Maryland local government investment pool - 100%.

At June 30, 2020 the City had \$22,307,710 of U.S. Treasury securities and \$9,531,223 of U.S. Agency securities which exceeded 5% of the City's total portfolio.

Custodial Credit Risk: Custodial credit risk for investments is the risk that in the event of failure of a depository financial institution or counterparty to a transaction, the City will not recover the value of deposits, investments or collateral securities that are in the possession of an outside party. The City is not exposed to custodial credit risk at June 30, 2020.

Foreign Currency Risk: Foreign currency risk, also known as exchange rate risk, is the financial risk arising from fluctuations in the value of a base currency against a foreign currency in which investments are held. As of June 30, 2020 the City does not maintain investments denominated in foreign currencies and is not exposed to foreign currency risk.

### **B.** Receivables

Receivables as of the year ended June 30, 2020 for all of the City's individual funds were as follows:

Receiv ables	General	Debt Service	Capital Projects	Other Governmental Funds	Gov ernmental Activities Total
Property Taxes Receivable	\$ 1,068,808	\$ -	\$ -	\$ -	\$ 1,068,808
Accounts Receiv able	310,506	-	575,877	66,724	953,107
Interfund Receivable	3,611,682	-	-	-	3,611,682
Due from Other Gov ernments	1,877,580	-	-	201,743	2,079,323
Loans Receiv able					
RELP One, L.P.	120,000	-	-	-	120,000
Other Receiv ables	2,081	609	375	-	3,065
Unbilled Assessments Receivable		28,612	-		28,612
Gross Receiv ables	6,990,657	29,221	576,252	268,467	7,864,597
Allowance for Uncollectibles	(670,281)	-	-	-	(670,281)
Net Receiv ables	\$ 6,320,376	\$ 29,221	\$ 576,252	\$ 268,467	\$ 7,194,316

Receiv ables	Water	Sewer	F	Refuse	Parking	 ormwater nagement	Red( Golf C		siness-type iv ities Total
Billed / Unbilled Accounts	\$ 2,569,955	\$ 3,104,563	\$	27,223	\$ -	\$ 120,216	\$	-	\$ 5,821,957
Accounts Receivable	-	-		19,629	255,109	-		-	274,738
Due from Other Gov ernments	471	-		-	-	55,234		-	55,705
Other Receiv ables	10	244		432	128	946		-	1,760
Gross Receiv ables	2,570,436	3,104,807		47,284	255,237	176,396		-	6,154,160
Allowance for Uncollectibles	(7,196)	(12,835)		-	(118,126)	-		-	(138,157)
Net Receiv ables	\$ 2,563,240	\$ 3,091,972	\$	47,284	\$ 137,111	\$ 176,396	\$	-	\$ 6,016,003

Other Receivables includes balances for interest and investment earnings receivable.

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to \$808,438 at June 30, 2020, and is composed of the following:

General Fund property taxes receiv able	\$ 670,281
Enterprise Funds utility fees receivable	20,031
Enterprise Funds parking citations receiv able	118,126
Total allowance for uncollectibles	\$ 808,438

### B. Receivables (Continued)

Governmental funds report deferred inflows in connection with receivables for revenues that are considered to be unavailable to liquidate liabilities of the current period. Governmental funds also postpone revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows and unearned revenue in the governmental funds were as follows:

	eferred	Ur	nearned
Special assessments not yet due (Debt Service Fund)	\$ 28,612	\$	-
Property taxes receiv able (General Fund)	398,527		-
Recreation services not earned (General Fund)	-		413,864
Total deferred/unearned revenue for governmental funds	\$ 427,139	\$	413,864

The City has the following loans receivable which are noncurrent assets:

RELP One, L.P. - The loan in the total amount of \$120,000 was issued on June 12, 2003 to RELP One, L.P. The loan bears no interest. The loan is secured by a Second Deed of Trust, Security Agreement and Assignment of Rents dated June 12, 2003. The maturity date is June 30, 2043. The loan is recorded in the General Fund. The outstanding balance was \$120,000 as of June 30, 2020.

RHE Fireside Park, Inc. - The loan in the total amount of \$1,800,000 was issued on December 21, 2012 to RHE Fireside Park, Inc. The loan bears interest at 3% per annum. The loan was secured by a Second Deed of Trust, Security Agreement and Assignment of Rents dated December 21, 2012. The maturity date was April 1, 2020. The loan, previously recorded in the Debt Service Fund and Special Activities Fund, was repaid in its entirety during fiscal year 2020.

#### C. Prepaid Assets

The City participated with the County by providing a contingent grant award, as an economic development initiative for Choice Hotels International, Inc., for the purpose of attracting business activity to the City. The grant has performance requirements, when if met, will initiate the City's recognition of the grant expenditure. If the performance requirements are not met, the contingent grant will convert to a loan receivable and bear interest at 3% per annum. The performance period for the contingent grant award of \$156,000 to Choice Hotels International, Inc. will conclude in August 2023. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased. At June 30, 2020, prepaid assets in the General Fund consisted of \$156,000 for the contingent grant award to Choice Hotels International, Inc.

# D. Capital Assets

Capital asset activity for the year ended June 30, 2020 was as follows:

	Beginning Balance		-		D	ecreases	Transfers		Ending Balance	
Governmental Activities:										
Capital assets, not being depreciated:										
Land	\$	11,544,482	\$	-	\$	-	\$	-	\$	11,544,482
Construction in progress		14,681,565		8,653,705				(214,886)		23,120,384
Total capital assets, not being depreciated	\$	26,226,047	\$	8,653,705	\$		\$	(214,886)	\$	34,664,866
Capital assets, being depreciated:										
Buildings		86,470,406		<del>-</del>		-		-		86,470,406
Improvements other than buildings		28,965,988		2,097,235		- (710 017)		-		31,063,223
Equipment		29,245,696		927,356		(710,917)		-		29,462,135
Infrastructure	ф.	239,966,699	Φ.	6,305,429	ф.	(710,917)	ф.	214,886	ф.	246,487,014
Total capital assets being depreciated	\$	384,648,789	_\$	9,330,020	\$	(/10,91/)	\$	214,886	\$	393,482,778
Less accumulated depreciation for:		(0.4.005.440)		(0.015.400)						(07.100.0.(0)
Buildings		(24,805,462)		(2,315,498)		-		-		(27,120,960)
Improvements other than buildings		(10,099,910)		(1,524,496)		710.017		-		(11,624,406)
Equipment Infrastructure		(19,411,497)		(2,196,990)		710,917		-		(20,897,570)
Total accumulated depreciation	\$	(141,440,743) (195,757,612)	•	(4,582,499)	\$	710,917	\$		•	(146,023,242)
Total capital assets, being depreciated, net	Ψ_	188,891,177	Ψ	(1,289,463)	Ψ	710,717	Ψ	214,886	Ψ	187,816,600
Governmental activities capital assets, net	\$	215,117,224	\$	7,364,242	\$		\$	-	\$	222,481,466
·	Ψ_	210,117,224	Ψ	7,004,242	Ψ		Ψ		Ψ	222,401,400
Business-Type Activities:										
Capital assets, not being depreciated:	•	0.050.040			•		•			0.050.040
Land	\$	2,058,940	\$	-	\$	-	\$	-	\$	2,058,940
Construction in progress	_	1,193,175	_	571,227	_				_	1,764,402
Total capital assets, not being depreciated	\$	3,252,115	\$	571,227	\$		\$		\$	3,823,342
Capital assets, being depreciated:										= ===
Buildings		4,447,888		-		-		-		4,447,888
Improvements other than buildings		228,354,528		4,226,672		- (020 710)		-		232,581,200
Equipment		12,262,601		655,386		(238,712)		-		12,679,275
Purchased capacity Total capital assets being depreciated	\$	15,279,453 260,344,470	\$	4,882,058	\$	(238,712)	\$		\$	15,279,453 264,987,816
Less accumulated depreciation for:		(4 0 41 420)		(20, 102)						(4.070 E41)
Buildings		(4,041,438)		(29,103)		-		-		(4,070,541)
Improvements other than buildings		(100,824,490)		(9,021,004)		- 020 710		-		(109,845,494)
Equipment		(9,588,158)		(677,921)		238,712		-		(10,027,367)
Purchased capacity	•	(5,417,364)	_	(305,589)	<u> </u>	- 020 710	ф.		<u>_</u>	(5,722,953)
Total accumulated depreciation	<b>\$</b>	(119,871,450)	\$	(10,033,617)	\$	238,712	\$		\$	(129,666,355)
Total capital assets, being depreciated, net	_	140,473,020	_	(5,151,559)		-			_	135,321,461
Business-type activities capital assets, net	\$	143,725,135	\$	(4,580,332)	\$		\$		\$	139,144,803

# D. Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities:	
General Government	\$ 4,160,730
Public Safety	805,982
Public Works	5,552,045
Recreation and Parks	100,726
Total depreciation expense - governmental activities	\$ 10,619,483
Business-Type Activities:	
Water	\$ 3,542,267
Sewer	4,959,049
Refuse	457,749
Parking	11,861
Stormwater Management	962,142
RedGate Golf Course	100,549
Total depreciation expense - business-type activities	\$ 10,033,617

# E. Interfund Payables and Transfers

The interfund payables from various funds represent operating advances that are payable to the General Fund within one year. The interfund payables as of June 30, 2020 consisted of the following:

	Interf	fund Payable Total
Proprietary Funds:		
Water Facility Fund		1,931,010
Sanitary Sewer Fund		1,602,691
Parking Fund		32,006
RedGate Golf Course Fund		45,975
Total	\$	3,611,682

The interfund transfers are used to provide resources from the General Fund to other funds, and occur in the normal course of business. Interfund transfers for the year ended June 30, 2020 consisted of the following:

	Tra	nsfers from	
	General Fund		Purpose
Debt Service Fund	\$	4,900,000	To support repayment of general obligation bonds and loans
Capital Projects Fund		9,800,000	To provide pay-as-you-go funding for planned capital outlay
Special Activities Fund		155,250	To support various arts, community assistance and senior programs
Refuse Fund		46,730	To provide payment for refuse services used by RHE properties
Parking Fund		1,100,000	To support repayment of general obligation bonds
Total	\$	16,001,980	

Administrative functions of the City's water and sewer utility operations are maintained in the Water Fund. During the year ended June 30, 2020 the Sewer Fund transferred \$306,590 to the Water Fund in order to cover their share of operational expenses.

#### F. Long-Term Debt

#### General Obligation Bonds and Loans Payable

General obligation bonds provide funds for the acquisition and construction of major capital assets and are direct city obligations in which the full faith and credit of the government is pledged. These bonds generally are issued as 10-30 year serial bonds with equal amounts of principal maturing each year. When preferential interest rates exist, the City will issue refunding bonds to refinance outstanding general obligation bonds. Loans payable represent direct borrowings due to other government entities in connection with specific intergovernmental activities and initiatives. These loans are not secured with any collateral and are not subject to any special terms related to events of default, termination events or escalation clauses. As of June 30, 2020, the City has one unused line of credit of \$503,734 through the Maryland Department of the Environment. General obligation bonds and loans payable which were outstanding at June 30, 2020 are as follows:

5 th standing at tank 50, 2020 are as 10110 ms.	Year of	Outstanding	Interest Rate	Year of Final
	Issuance	Principal	Range	Maturity
Governmental Activities				
General Improvements - Refunding 2011A	2011	123,368	2.00 - 3.00%	2021
General Improvements - Refunding 2013B	2013	1,343,442	3.00 - 4.00%	2023
General Improvements - Refunding 2014A	2014	2,081,887	2.00 - 5.00%	2024
General Improvements - 2014B	2014	1,575,000	2.00 - 5.00%	2025
General Improvements - Refunding 2015A	2015	3,044,514	4.00 - 5.00%	2025
General Improvements - 2016A	2016	880,000	2.00 - 3.00%	2036
General Improvements - Advance Refunding 2016B	2016	3,142,061	2.00 - 5.00%	2028
General Improvements - 2017A	2017	4,595,000	4.00%	2037
General Improvements - 2019A	2019	6,085,000	2.00 - 5.00%	2039
General Improvements - Refunding 2020A	2020	7,935,000	1.90%	2031
Total Governmental Activities		\$ 30,805,272		
Business-Type Activities				
Loan Payable - State of Maryland	2002	612,544	1.90%	2023
Loan Payable - State of Maryland	2005	363,316	0.00%	2025
Loan Payable - State of Maryland	2010	494,366	1.00%	2031
General Improvements - Refunding 2011A	2011	156,632	2.00 - 3.00%	2021
General Improvements - 2011B	2011	5,880,000	2.00 - 3.375%	2032
General Improvements - Advance Refunding 2011C	2011	1,255,000	3.50 - 4.375%	2036
General Improvements - 2013A	2013	11,155,000	3.00 - 4.00%	2034
General Improvements - Refunding 2013B	2013	436,557	3.00 - 4.00%	2023
General Improvements - Refunding 2014A	2014	493,113	2.00 - 5.00%	2024
General Improvements - 2014B	2014	7,850,000	2.00 - 5.00%	2035
General Improvements - Refunding 2015A	2015	2,295,485	4.00 - 5.00%	2025
General Improvements - 2015B	2015	7,970,000	2.00 - 5.00%	2036
General Improvements - 2016A	2016	4,085,000	2.00 - 3.00%	2036
General Improvements - Advance Refunding 2016B	2016	5,182,939	2.00 - 5.00%	2028
General Improvements - 2017A	2017	4,045,000	4.00%	2037
General Improvements - 2019A	2019	8,000,000	2.00 - 5.00%	2039
General Improvements - Advance Refunding 2019B	2019	26,795,000	2.55 - 3.00%	2036
General Improvements - Refunding 2020A	2020	5,415,000	1.90%	2031
Total Business-Type Activities		\$ 92,484,952		

The City anticipates that all amounts required for payment of interest and principal on business-type activities debt will be provided from the respective fund's revenues; however, the bonds are further secured by the full faith and credit and unlimited taxing power of the City.

# F. Long-Term Debt (Continued)

Unamortized bond premiums are reported with outstanding principal for governmental and business-type activities. The long-term outstanding debt payable consists of the following:

	Governmental		BC	Jsiness-Type
	<b>Activities</b>			Activities Activities
Long-term outstanding debt	\$	30,805,272	\$	92,484,952
Unamortized bond premiums		2,834,763		4,605,909
Long-term outstanding debt, net	\$	33,640,035	\$	97,090,861

The City's future payments of long-term debt are as follows:

	Governmen	Gov ernmental Activities		Business-Type Activities				
Fiscal Year Ending	Вог	nds	Bonds		Loans from Direc	ct Borrowings		
June 30,	Principal	Interest	Principal	Interest	Principal	Interest		
2021	4,256,048	1,085,131	6,898,951	2,984,175	322,589	16,582		
2022	3,702,422	934,733	6,787,581	2,704,774	326,891	12,280		
2023	3,685,373	794,102	6,829,624	2,445,594	331,271	7,900		
2024	3,236,802	654,253	6,718,197	2,198,124	123,741	3,442		
2025	2,732,537	541,736	6,647,464	1,966,473	124,252	2,930		
2026	1,791,970	434,344	6,033,030	1,746,082	52,105	2,414		
2027	1,780,120	370,520	5,979,880	1,552,021	52,626	1,894		
2028	1,310,000	306,821	5,740,000	1,355,735	53,152	1,368		
2029	1,295,000	266,321	5,364,999	1,172,086	53,683	836		
2030	1,285,000	226,104	5,415,000	1,007,261	29,916	300		
2031	1,270,000	186,076	5,430,000	847,959	-	-		
2032	645,000	146,330	5,035,000	687,538	-	-		
2033	645,000	125,894	4,595,000	540,142	-	-		
2034	645,000	105,056	4,645,000	405,467	-	-		
2035	645,000	83,750	3,910,000	268,604	-	-		
2036	645,000	62,375	3,505,000	152,010	-	-		
2037	595,000	40,600	650,000	47,788	-	-		
2038	320,000	20,000	415,000	25,938	-	-		
2039	320,000	10,000	415,000	12,969		-		
Total	\$30,805,272	\$ 6,394,146	\$91,014,726	\$22,120,740	\$ 1,470,226	\$ 49,946		

Note: Principal amounts do not include net unamortized bond premiums of \$2,834,763 for governmental activities and \$4,605,909 for business-type activities.

# F. Long-Term Debt (Continued)

The City's future payments of long-term debt for governmental activities are as follows:

	Gov ernmental Activities					
Fiscal Year			Total			
Ending			Principal and			
June 30,	Principal	Interest	Interest			
2021	4,256,048	1,085,131	\$ 5,341,179			
2022	3,702,422	934,733	4,637,155			
2023	3,685,373	794,102	4,479,475			
2024	3,236,802	654,253	3,891,055			
2025	2,732,537	541,736	3,274,273			
2026	1,791,970	434,344	2,226,314			
2027	1,780,120	370,520	2,150,640			
2028	1,310,000	306,821	1,616,821			
2029	1,295,000	266,321	1,561,321			
2030	1,285,000	226,104	1,511,104			
2031	1,270,000	186,076	1,456,076			
2032	645,000	146,330	791,330			
2033	645,000	125,894	770,894			
2034	645,000	105,056	750,056			
2035	645,000	83,750	728,750			
2036	645,000	62,375	707,375			
2037	595,000	40,600	635,600			
2038	320,000	20,000	340,000			
2039	320,000	10,000	330,000			
Total	\$ 30,805,272	\$ 6,394,146	\$ 37,199,418			

Note: Principal amounts do not include net unamortized bond premiums of \$2,834,763 for governmental activities.

# F. Long-Term Debt (Continued)

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The City's future payments of long-term debt for business-type activities are as follows:

Business-Type Activities

													Total
Fiscal Year	Wat	ter	Sani	itary					Storm	water	RedC	Sate	Principal
Ending	Faci	lity	Se\	wer	Refu	ıse	Par	king	Manag	gement	Golf C	ourse	and
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Interest
2021	2,032,400	777,399	3,384,875	1,340,911	90,000	21,994	1,390,000	813,273	302,238	44,544	22,027	2,636	10,222,297
2022	2,036,740	697,197	3,217,970	1,206,538	95,000	17,494	1,440,000	759,022	302,735	35,048	22,027	1,755	9,831,526
2023	2,042,065	618,267	3,208,754	1,080,240	95,000	12,744	1,490,000	715,822	303,235	25,547	21,841	874	9,614,389
2024	1,830,475	542,746	3,087,723	961,863	90,000	7,994	1,530,000	671,122	303,740	17,841	-	-	9,043,504
2025	1,831,921	476,057	2,965,542	853,598	95,000	4,394	1,575,000	625,223	304,253	10,131	-	-	8,741,119
2026	1,670,000	411,201	2,648,030	754,654	95,000	2,254	1,620,000	577,972	52,105	2,415	-	-	7,833,631
2027	1,660,000	355,067	2,644,880	667,582	-	-	1,675,000	529,372	52,626	1,894	-	-	7,586,421
2028	1,650,000	297,453	2,370,000	579,159	-	-	1,720,000	479,123	53,152	1,368	-	-	7,150,255
2029	1,230,000	240,136	2,360,000	504,428	-	-	1,775,000	427,522	53,682	836	-	-	6,591,604
2030	1,230,000	203,567	2,360,000	429,422	-	-	1,825,000	374,273	29,916	299	-	-	6,452,477
2031	1,205,000	166,650	2,350,000	353,574	-	-	1,875,000	327,735	-	-	-	-	6,277,959
2032	1,000,000	130,534	2,115,000	278,019	-	-	1,920,000	278,985	-	-	-	-	5,722,538
2033	850,000	99,180	1,775,000	212,857	-	-	1,970,000	228,105	-	-	-	-	5,135,142
2034	850,000	72,345	1,770,000	158,207	-	-	2,025,000	174,915	-	-	-	-	5,050,467
2035	605,000	45,663	1,220,000	103,713	-	-	2,085,000	119,228	-	-	-	-	4,178,604
2036	480,000	25,936	890,000	65,226	-	-	2,135,000	60,848	-	-	-	-	3,657,010
2037	160,000	10,338	490,000	37,450	-	-	-	-	-	-	-	-	697,788
2038	75,000	4,688	340,000	21,250	-	-	-	-	-	-	-	-	440,938
2039	75,000	2,344	340,000	10,625	-	-	-	-	-	-	-	-	427,969
Total	\$22,513,601	\$5,176,768	\$39,537,774	\$ 9,619,316	\$ 560,000	\$ 66,874	\$28,050,000	\$ 7,162,540	\$1,757,682	\$ 139,923	\$ 65,895	\$ 5,265	\$ 114,655,638

Note: Principal amounts do not include net unamortized bond premiums of \$4,605,909 for business-type activities.

### F. Long-Term Debt (Continued)

#### Loans Payable

Three loans totaling \$8,122,000 were awarded from the State of Maryland to the City between August 1998 and December 2001 to support the rehabilitation of the City's Water Treatment Plant. These loans have interest rates ranging from 1.90% to 3.64%. At June 30, 2020 there is one loan outstanding with a balance of \$612,544 in the Water Fund.

A non-interest bearing loan for \$1,381,600 was awarded to the City from the State of Maryland in September 2005 for the restoration of Wootton Mill Park Stream. At June 30, 2020 the outstanding loan payable in the Stormwater Management Fund is \$363,316.

A loan was awarded to the City for \$998,100 from American Recovery and Reinvestment Act (ARRA) Funds through Maryland Department of the Environment (MDE) in December 2009. This is a revolving loan with a 1.00% interest rate that was awarded to the City for improvements to Woodley Gardens Park; of which \$494,366 remained outstanding in the Stormwater Management Fund as of June 30, 2020.

The City participated with the County by providing contingent grant awards, as economic development initiatives for Duball Rockville, LLC and Choice Hotels International, Inc., for the purpose of attracting business activity to the City. The City obtained loans from the County to fund the City's contributions. The loans were not interest bearing and were repaid from the Debt Service Fund over a six-year period. As of June 30, 2020, the final loan payable was repaid in its entirety.

#### Defeasance of Debt

Due to favorable interest rates during fiscal year 2020, the City issued \$27,484,735, including premium, of Series 2019B advance refunding general obligation bonds, which refunded \$26,085,000 in Series 2011C advance refunding bonds from the Parking Fund. The proceeds were used to purchase U.S. government securities which were deposited in an irrevocable trust with an escrow agent for redemption on future call dates. As a result, a portion of the Series 2011C advance refunding bonds are considered to be defeased, and the liability for those bonds has been removed from the Statement of Net Assets. The new total debt service of \$34,819,984 represents a total savings of \$3,090,692 as compared to the prior debt service of \$37,910,676. The economic gain (the difference between the present value of the old and new debt service payments) totals \$2,505,395. The associated deferred charge on advance refunding is recognized over 17 years, the term of the new general obligation bonds. The City recognized \$74,429 in deferred charges from the 2019B advance refunding and recognized \$2,241,677 of previously unrecognized deferred charges from the defeasance of the 2011C advance refunding. At June 30, 2020 the remaining deferred charge on advance refunding is \$1,292,008 and \$26,085,000 of defeased bonds remain outstanding.

In prior years, the City defeased general obligation bonds in the Debt Service, Water and Sewer Funds. At June 30, 2020 there are no defeased bonds outstanding within these funds, however the associated deferred charge on the advance refunding is recognized over 11 years in the Debt Service and Sewer Funds and 12 years in the Water fund, the term of the new general obligation bonds. For the year ended June 30, 2020 the City recognized expenses of \$56,787 and the remaining deferred charge on advance refunding is \$426,513.

### **Conduit Debt Obligations**

From time to time, the City may issue Economic Revenue Development Bonds to provide financial assistance to non-profit 501(c)3 entities for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by the property being financed and are payable solely from payments received on the underlying mortgage loans. Neither the City, the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2020, there are Economic Development Revenue Bonds outstanding with National Lutheran Home & Village at Rockville, Inc. with a principal amount payable of \$19,785,000 and with King Farm Presbyterian Retirement Community, Inc. with a principal amount payable of \$204,775,000.

#### F. Long-Term Debt (Continued)

### Changes in Long-Term Liabilities

The following is a summary of changes in the City's governmental activities long-term liabilities and business-type activities long term liabilities for the year ended June 30, 2020:

	Вс	alance as of 6/30/19	Additions	Reductions	Balance as of 6/30/20		Oue within One Year
Governmental Activities		6/30/19	Additions	Reductions	6/30/20		one real
General obligation bonds	\$	34,902,760	\$ 8,015,000	\$ (12,112,488)	\$ 30,805,272	\$	4,256,048
Unamortized bond premiums	т.	3,363,150	-	(528,387)	2,834,763	т.	351,576
Loans payable		26,000	-	(26,000)	-		-
Accrued obligations for compensated absences		5,283,422	2,250,564	(1,647,383)	5,886,603		4,297,220
Claims payable		2,648,809	517,715	(884,645)	2,281,879		867,114
Net pension liability		19,153,194	13,332,877	(6,124,917)	26,361,154		-
Net OPEB liability		2,625,645	1,142,018	(4,860,148)	(1,092,485)		-
Governmental activities							
long-term liabilities	\$	68,002,980	\$25,258,174	\$ (26,183,968)	\$ 67,077,186	\$	9,771,958
Business-Type Activities	Вс	alance as of 6/30/19	Additions	Reductions	Balance as of 6/30/20	_	Oue within One Year
·	ما ام		Additions	Reductions	0/30/20		
General obligation bonds an Water facility fund	\$	24,623,183	\$ 2,530,000	\$ (4.639.582)	\$ 22,513,601	\$	2,032,400
	Φ			, , , , , , , , ,		Φ	
Sanitary sewer fund		42,862,645	2,940,000	(6,264,871)	39,537,774		3,384,875
Refuse fund		650,000	-	(90,000)	560,000		90,000
Parking fund		28,550,000	27,065,000	(27,565,000)	28,050,000		1,390,000
Stormwater management fund		2,059,429	-	(301,747)	1,757,682		302,238
RedGate golf course fund		87,922	-	(22,027)	65,895		22,027
Unamortized bond premiums		4,769,682	419,735	(583,508)	4,605,909		451,422
Accrued obligations for compensated absences		956,105	551,042	(419,040)	1,088,107		794,318
Business-type activities long-term liabilities	\$	104,558,966	\$33,505,777	\$ (39,885,775)	\$ 98,178,968	\$	8,467,280

Note: The compensated absences, claims payable and liabilities for Pension and OPEB in the governmental activities have historically been paid from the General Fund and Automated Speed Enforcement Fund.

# **G.** Operating Leases

The City leased the Arts and Innovations Center to VisArts under a 20-year lease which began on August 1, 2007 and expires on June 30, 2027. The lease agreement contains options for four additional 5-year periods. The rental income for the months beginning August 1, 2007 through July 1, 2008 were abated and the base rent for that year was allocated over lease years 2009 - 2011. The City began receiving monthly income for this lease on August 1, 2008. The following schedule provides future lease payments expected under the operating lease:

Fiscal Year	Rent Amount
2021	36,713
2022	37,815
2023	38,949
2024	40,118
2025	41,321
2026 - 2027	86,399
Total	\$ 281,315

#### **H. Capital Leases**

Beginning September 1, 2011, the City became the lessor of its Town Center Parking Garages under a fifty-year capital lease which expires on August 31, 2061. The initial annual fixed minimum rent was \$300,000, with annual adjustments based on increases to the Consumer Price Index. The agreement specifies that the annual fixed minimum rent payable to the City may not be less than the previous year and contains provisions for revenue sharing. Upon initial measurement, the net carrying value of the parking garages was less than the estimated future minimum lease payments, resulting in unearned income that will be recognized over the term of the capital lease. During the current year, the City received \$338,890 in proceeds from the capital lease. At June 30, 2020, the unearned income on the capital lease was \$1,465,954 and the lease receivable was \$24,397,230. Estimated future minimum lease payments and unearned income amortization is as follows:

Fiscal Year	Lease Amount	Unearned Income	Net Amount
2021	343,296	35,538	307,758
2022	346,729	35,538	311,191
2023	350,196	35,538	314,658
2024	353,698	35,538	318,160
2025	357,235	35,539	321,696
2026 - 2061	22,646,076	1,288,263	21,357,813
Total	\$24,397,230	\$ 1,465,954	\$ 22,931,276

#### I. Fund Balance and Net Position

The City has classified portions of its governmental fund balance as nonspendable, which reflects the nonspendable form of the assets. At June 30, 2020 total nonspendable fund balance is \$923,482.

At June 30, 2020 the City had a net position deficit in the Parking Fund of \$4,206,047. This will continue until the long-term debt from the construction of the parking garages is repaid.

# (3) OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and employee health benefits. The City carries insurance for worker's compensation, comprehensive general, automobile and professional liability, fire and theft, and the liability for errors, omissions and other selected areas that require coverage.

Beginning July 1, 2011, the City became partially self-insured with respect to worker's compensation. City management believes it is more economical to manage its risks internally and set aside assets for claim settlements. The City has a Self-Insured Retention (SIR) of \$500,000 per claim with an aggregate retention of \$2,200,000 for the policy year. The worker's compensation claims payable of \$2,281,879 reported at June 30, 2020 includes all claims for which information prior to the issuance of the financial statements indicates that it was probable that a liability had been incurred and that the loss could be reasonably estimated. Changes in the claims liability amounts for the current and previous year are as follows:

			Cu	irrent Year					
	Begi	inning of the	CI	aims and			В	alance at	
	Fiscal Year		Changes in			Claim		Fiscal Year	
Fiscal Year	Liability		Estimates		Payments			End	
2019	\$	2,045,661	\$	1,308,053	\$	(704,905)	\$	2,648,809	
2020	\$	2,648,809	\$	517,715	\$	(884,645)	\$	2,281,879	

The City continues to carry commercial insurance for employee health insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (3) OTHER INFORMATION (CONTINUED)

#### **B. Tax Abatements**

The City enters into property tax abatement arrangements in the form of agreements with specific entities and special tax credit programs when authorized by the Mayor and Council. For fiscal year ended June 30, 2020, the City abated property taxes totaling \$77,380, including the following tax abatement agreements that each exceeded 10 percent of the total amount abated:

- Fireside Park Apartments makes payments in lieu of taxes (PILOT) under a waiver agreement in support of affordable housing within the City. The abatement amounted to \$50,500.
- In support of affordable housing within the City, an agreement with Rockville Housing Enterprise's subsidiary RELP, exempts certain properties from property tax. The abatement amounted to \$21,500.

#### C. Commitments and Contingent Liabilities

#### Washington Suburban Sanitary Commission (WSSC)

The City has an agreement with WSSC that includes shared responsibility for upgrades and enhancements to the Blue Plains Waste Water Treatment Plant. Through June 30, 2020, the City had paid \$83,198,447 as its share of the construction costs of the treatment facility and the related sewer transmission lines, which were recorded in capital assets. The City's remaining contribution through the completion of the project is estimated to be \$21,792,000 for treatment capacity. The City intends to issue bonds to fund most of these costs.

The City has no direct ongoing equity interest in WSSC's assets and liabilities. Furthermore, the City has no significant influence over the management of the treatment facilities. Accordingly, the City does not record this contractual arrangement as a joint venture.

In addition to the capacity cost described above, WSSC charges the City a portion of its operating costs for treatment of sewage. The City accrues an amount for these charges each year based on its best estimate of usage. Adjustments to the accrued charges, which result from subsequent billings by WSSC, are recorded in the period during which the City receives the final bill.

#### Litigation

The City is contingently liable with respect to lawsuits and other claims which arise in the ordinary course of its operations. The total number of pending lawsuits and claims not covered by insurance nor expressly provided in these statements will not have an adverse impact on the City's financial condition.

#### **Encumbrances**

As discussed in Note (1)D, Budgetary Basis of Accounting, encumbrance accounting is utilized to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

	Encumbrances			
General Fund	\$	740,985		
Other Gov ernmental Funds		196,401		
Total	\$	937,386		

#### D. Expenditures Exceeding Appropriation

During fiscal year 2020 the City had expenditures of \$7,811,935 exceeding budgeted appropriations in the Debt Service Fund. These expenditures reflect the repayments on bond principal and interest associated with the 2020A refunding bonds that were used to pay the outstanding 2010 general obligation bonds. The Mayor and Council approved the bond ordinance for the 2020A refunding bonds on October 21, 2019.

### (4) RETIREMENT PLANS

#### A. Retirement Plan Descriptions

Covered police and non-police employees hired before 1986 participate in a single-employer defined benefit pension plan. Nonpolice employees hired on or after 1986 participate in a hybrid pension plan that includes a single-employer defined benefit plan and a defined contribution plan. All benefitted employees of the City have the option to participate in a deferred compensation plan. The Retirement Board is composed of a member of the Mayor and Council, the City Manager, three City employees, below assistant department head level, and two residents with previous business experience, one of whom serves as the chairperson. Each board member serves a two-year term. The Finance Director is the executive secretary to the board. The Retirement Board makes recommendations to Mayor and Council, which has the authority to establish and amend the benefit provisions of the pension plans including contribution requirements of the employees and employer.

The City has implemented GASB Statement No. 67, Financial Reporting for Pension Plans and GASB Statement No. 68, Accounting and Financial Reporting for Pensions. These statements replace previously issued requirements for pension plans administered through trusts.

#### Measurement Focus and Basis of Accounting

The financial statements of the City's pension plans are prepared using the accrual basis of accounting. Member contributions are recognized in the period in which contributions are due. City contributions to each plan are recognized when due and the City has made a formal commitment to provide the contributions. City contributions to the defined benefit pension plan are actuarially determined. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Future payments of the net pension liability are the primary responsibility of the General Fund, therefore this long-term liability is presented in the Government-wide Statement of Net Position.

### **Administration**

The Principal Financial Group and Prudential Bank and Trust are record-keepers of the single-employer defined benefit pension plan and the hybrid pension plan, which were established and are administered by the City. For financial reporting purposes, the Rockville Employee Retirement System (ROCKERS) includes the Pension and OPEB Trust Funds, a Fiduciary Fund in the City's financial statements. No other financial statements are issued related to the ROCKERS.

The ROCKERS includes the pre-1986 single-employer defined benefit pension plan and the hybrid pension plan which includes a defined benefit plan and a defined contribution plan. The activities of the pre-1986 defined benefit plan are combined with the activities of the defined benefit component of the hybrid plan for reporting purposes. The defined contribution plan and defined benefit plan are reported as separate Pension Trust Funds.

### Method Used to Value Investments

Plan investments are reported at fair value or estimated fair value. Securities traded on a national or international exchange are valued at the last reported sales price at the current exchange rates. Real estate assets are reported at fair value utilizing an income approach to valuation.

# B. Defined Benefit Pension Plan

### Pre-1986 Plan Benefits and Contributions

This benefit is available to police employees, who participate 100 percent in the defined benefit option regardless of the date of employment, administrative employees hired prior to April 15, 1986 and union employees hired prior to December 2, 1986. An employee who retires at age 60 or a police employee with the completion of 25 years of credited service regardless of age is entitled to an annual retirement benefit, payable monthly for life (120 payments are guaranteed). For union employees, the annual benefit amount is equal to 1.8 percent of their final average salary, for each year of credited service, for administrative personnel in an amount equal to 1.8 percent of their final average salary for credited service before April 1, 1996, and 2.0 percent of their final average salary for credited service after April 1, 1996.

# B. Defined Benefit Pension Plan (Continued)

For police personnel, the annual benefit amount is equal to the lesser of (a) (1) 2.0 percent of their final average earnings multiplied by their years of credited service prior to April 1, 2004, plus (2) 2.25 percent of their final average earnings multiplied by their years of credited service on or after April 1, 2004, or (b) 67.5 percent of their final average earnings. Final average salary for administrative personnel and union employees is computed as the average earnings over three consecutive years within the last 10 years of service which produces the highest average and for police employees the average annual earnings is computed as the average annual earnings during the final 60 months of employment with the City.

Covered police and pre-1986 non-police employees are required by statute to contribute a certain percent (4.2 percent for union, 5.2 percent for administrative and 8.5 percent for police) of their salaries to the plan. If an employee leaves covered employment or dies before 10 years of credited service (based upon a graduated vesting schedule of 50 percent after five years, up to 100 percent after 10 years of credited service), accumulated employee contributions plus credited interest thereon at the rate of 6 percent and a portion of the City's contribution (City contributions are deemed to be 150 percent of the employees contributions plus credited interest) are paid to the employee or designated beneficiary.

#### Post-1986 Hybrid Plan Benefits and Contributions

This benefit is available to full-time, permanent, non-police employees hired on or after April 15, 1986 and union employees hired after December 2, 1986. An employee becomes an eligible retiree after (a) having attained age 60 while employed with the City and completed at least 10 years of service prior to retirement, (b) taking early retirement occasioned by poor health, having attained age 50 while employed with the City and having completed 10 years of service if hired before July 1, 2011, or having attained age 58 while employed with the City and having completed 10 years of service if hired on or after July 1, 2011, or (c) taking early retirement from the City when their age plus service equals or exceeds 85. These employees are also covered by the defined contribution plan described below. Employees are required to participate from the date of employment. Union employees are covered for an annual benefit equal to 1.0 percent of average salary and administrative personnel are covered for an annual benefit equal to 1.0 percent before April 1, 1996, and 1.2 percent on or after April 1, 1996, of average salary (as previously defined) for each year of credited service.

Administrative personnel are required by statute to contribute 1.0 percent of their salaries to the plan starting April 1, 1996 and union personnel have no contribution requirement. Employees are fully vested after 10 years of service, regardless of the plan entry age.

#### **Membership**

Membership in the defined benefit plan consisted of the following at July 1, 2019, the date of the most recent actuarial valuation:

Retirees and beneficiaries receiving benefits	274
Terminated plan members vested but not yet receiving benefits	55
Active plan members	504
Total	833

#### C. Net Pension Liability

The City's net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was based on an actuarial valuation date of July 1, 2019. Actuaries utilized update procedures to roll forward the total pension liability in the July 1, 2019 actuarial valuation to the June 30, 2020 measurement date.

### **Actuarial Assumptions**

The total pension liability was determined using the following actuarial assumptions which were adopted by the City during fiscal year 2017 and applied to all periods included in the measurement:

<u>Actuarial assumptions</u>	
-Actuarial valuation date	July 1, 2019
-Investment rate of return, including inflation	7.00%
-Projected salary increases, including inflation	4.75% - 12.50%
-Includes inflation at	2.50%
-Cost of living adjustment	0.00%

The mortality rates were based on the RP-2014 mortality tables, projected generationally using scale MP-2017.

The actuarial assumptions used in the most recent actuarial valuation were based on the results of an actuarial experience study for the period April 1, 2011 through July 1, 2015.

The long term expected rate of return on pension plan investments was determined by evaluating the historical investment, the selection of a portfolio of multiple asset classes, the use of professional investment managers, and the regular monitoring of investment performance. Expected future real rates of return are developed for each major asset class and combined to produce the single long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Domestic Equity	30.0%	6.29%
International Equity	20.0%	6.87%
Fixed Income	20.0%	1.11%
Real Estate	12.5%	4.33%
Global Real Assets	7.5%	4.13%
Global Tactical Asset Allocation (GTAA)	10.0%	4.47%
Total	100.0%	

Based on these factors, the long-term real rate of return is expected to be in the range of 4.00% and 5.50%. A rate of 4.50% was used for the actuarial assumption. When combined with the inflation rate of 2.50%, the investment rate of return is determined to be 7.00%. For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense was 1.47%.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made equal to the actuarially determined contribution. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine total pension liability.

# C. Net Pension Liability (Continued)

### Changes in the Net Pension Liability

Changes in the City's net pension liability for the year ended June 30, 2020 were as follows:

	(A)	(B)	(A - B)
	Total Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability
Balances at June 30, 2019	\$ 123,052,182	\$ 103,898,988	\$ 19,153,194
Changes for the year:			
Service Cost	2,718,028	-	2,718,028
Interest	8,391,525	-	8,391,525
Differences between expected and actual experience	1,730,195	-	1,730,195
Changes of benefit terms	446,900	-	446,900
Changes of assumptions	-	-	-
Contributions - employer	-	3,592,613	(3,592,613)
Contributions - employee	-	868,669	(868,669)
Net investment income	-	1,663,635	(1,663,635)
Benefit payments, including refunds of employee contributions	(6,346,521)	(6,346,521)	-
Administrativ e expense	-	(46,229)	46,229
Net changes	6,940,127	(267,833)	7,207,960
Balances at June 30, 2020	\$ 129,992,309	\$ 103,631,155	\$ 26,361,154

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City calculated using a discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.00%) or 1-percentage point higher (8.00%) than the current rate:

1% Decrease	Current Rate	1% Increase
(6.00%)	(7.00%)	(8.00%)
\$ 42,547,839	\$ 26,361,154	\$ 12,812,343

### Pension Expense and Deferred Outflows of Resources

For the year ended June 30, 2020, the City recognized pension expense of \$6,496,382. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
	Resources		Resources	
Differences between expected and actual experience	\$	3,394,609	\$	4,583,632
Changes of assumptions		4,174,663		32,204
Net difference between projected and actual earnings on investments		5,819,396		-
Total	\$	13,388,668	\$	4,615,836

#### C. Net Pension Liability (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:			
2021	\$ 1,919,541		
2022	2,557,271		
2023	2,236,321		
2024	1,771,334		
2025	288,365		
Total	\$ 8,772,832		

#### D. Defined Contribution Pension Plans

Full-time, permanent non-police employees hired on or after April 15, 1986, are required to participate in this plan from the date of employment. The plan is administered by Mass Mutual and allows participant contributions up to a maximum of 5 percent of earnings. The employee contributions are matched \$0.50 by the City for each \$1 contributed by the employee. The employee is fully vested in their employee contributions and investment earnings thereon. The City's contribution for each employee (City's contributions and investment earnings thereon) is fully vested after three years of credited service. The contributions made in fiscal year 2020 by plan members totaled \$1,540,746 and the City contributed \$770,612.

The City provides a supplemental defined contribution plan to charter-appointed employees and non-appointed at-will contract employees of the City. The plan is administered by Mass Mutual. The City provides an employer contribution equal to 10% of base salary, which is vested immediately, as biweekly contributions are made. The contributions made in fiscal year 2020 by the City totaled \$223,234.

#### E. Deferred Compensation Plan

All employees of the City Government may participate in the deferred compensation plan, organized under the Internal Revenue Code Section 457, and administered by Mass Mutual. Under the terms of the plan, participating employees may have a portion of their salaries withheld, subject to limitations imposed by the Internal Revenue Service, and invested in the plan. All taxes are deferred on these contributions and related earnings until the participant terminates from the plan. The City is compliant with the Internal Revenue Code Section 457(b) requiring all assets and income of the plan to be held in trust for the exclusive benefit of participants and their beneficiaries. Management's involvement with the plan is limited to transferring amounts withheld from payroll to the Plan record keeper, in a timely manner. Accordingly, the fair values of the plan assets are not reflected in the City's financial statements.

#### (5) OTHER POST-EMPLOYMENT BENEFITS

#### A. Other Post-Employment Benefits Plan Description

## Plan Administration

In addition to the pension benefits described in Note (4), the City provides other post-employment health benefits (OPEB) which include medical, dental and vision coverage. The City established an irrevocable trust for administering the plan assets and paying health care costs on behalf of the participants. For financial reporting purposes, the OPEB Trust Fund is included as part of the Pension and OPEB Trust Funds, a Fiduciary Fund in the City's financial statements. No other financial statements are issued related to the OPEB Trust Fund.

#### (5) OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### A. Other Post-Employment Benefits Plan Description (Continued)

The OPEB plan is a single-employer defined benefit plan that is used to provide post-employment benefits other than pensions for all permanent employees of the City. The Retirement Board has oversight of the ROCKERS, which includes the OPEB plan. The Retirement Board is composed of a member of the Mayor and Council, the City Manager, three City employees, below assistant department head level, and two residents with previous business experience, one of whom serves as the chairperson. Each board member serves a two-year term. The Finance Director is the executive secretary to the board. The Retirement Board makes recommendations to Mayor and Council, which has the authority to establish and amend the benefit provisions of the OPEB plan, including contributions.

The City has implemented GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pensions and GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. These statements replace previously issued requirements for OPEB plans administered through trusts.

#### **Benefits Provided**

The OPEB plan authorizes a retiree who elects to stay with the City's group health policy to receive from the City the employer's share (i.e., the same level of premium support given to current employees) of medical insurance premiums up until age 65. In the event a retiree establishes residency outside the geographic area served by the City's group health insurance carriers, that person may purchase coverage and receive reimbursement from the City in an amount not to exceed the prevailing two-person coverage employer rate granted to current employees.

#### Membership

At July 1, 2019, the date of the most recent valuation, plan membership was as follows:

	Plan	
	Membership	
Pre-medicare retirees	23	
Disabled participants	3	
Active employees	344	
Total	370	

### Contributions and Funding

The Retirement Board establishes the employer contributions to the OPEB plan based on actuarially determined amounts. During fiscal year 2020 the City directly funded cash of \$591,190 for the actuarially determined contribution (ADC) of \$591,190. Benefit expenditures of \$193,415 were incurred by the City and were eligible for reimbursement by the trust. Benefit expenses of \$193,415 and administrative expenses of \$1,250 which were paid by the City, were reimbursed by the trust after June 30, 2020. Future payments of the net OPEB liability are the primary responsibility of the General Fund, therefore this long-term liability is presented in the Government-wide Statement of Net Position.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future.

#### (5) OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **Net OPEB Asset**

The City's net OPEB asset was measured as of June 30, 2020, and the total OPEB liability was determined by an actuarial valuation as of July 1, 2019. Actuaries utilized update procedures to roll forward the total OPEB liability in the July 1, 2019 actuarial valuation to the June 30, 2020 measurement date.

#### **Actuarial Assumptions**

The total OPEB liability was determined using the following actuarial assumptions which were adopted by the City during fiscal year 2017 and applied to all periods included in the measurement:

#### Actuarial assumptions

-Actuarial valuation date	July 1, 2019
-Investment rate of return, including inflation	7.00%
-Projected salary increases, including inflation	2.50%
-Includes inflation at	2.20%
-Healthcare cost trends:	5.40% for 2019, increasing to 6.39% for
	2023 then decreasing to an ultimate
	rate of 3.84% by 2090

Mortality rates were based on the RP-2014 Total Dataset Mortality Table projected generationally using Scale MP-2017.

The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period April 1, 2011 through July 1, 2015. As noted above, the actuarial roll forward procedures to determine the OPEB liability at June 30. 2020 used the most recently adopted assumptions.

The long-term expected rate of return on OPEB plan investments was determined by evaluating the historical investment performance, the selection of a portfolio of multiple asset classes, the use of professional investment managers, and the regular monitoring of investment performance. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long Term
		Expected Real Rate
Asset Class	Target Allocation	of Return
Domestic Equity	55.00%	6.40%
Fixed Income	45.00%	1.20%
Total	100.00%	

#### Discount Rate

The discount rate used to measure the total OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine total OPEB liability.

#### (5) OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### B. Net OPEB Asset (Continued)

#### Changes in the Net OPEB Liability/(Asset)

Changes in the City's net OPEB liability (asset) for the year ended June 30, 2020 were as follows:

		(A)		(B)		(A - B)
	T	otal OPEB	Plc	ın Fiduciary	1	Net OPEB
		Liability	Ν	et Position	Lia	bility (Asset)
Balances at June 30, 2019	\$	11,328,186	\$	8,702,541	\$	2,625,645
Changes for the year:						
Service Cost		340,740		-		340,740
Interest		778,238		-		778,238
Differences between expected and actual experience		(2,577,898)		-		(2,577,898)
Changes of assumptions		(637,832)		-		(637,832)
Contributions - employer		-		591,190		(591,190)
Net investment income		-		1,053,228		(1,053,228)
Benefit payments		(193,415)		(193,415)		-
Administrativ e expense		-		(23,040)		23,040
Net changes		(2,290,167)		1,427,963		(3,718,130)
Balances at June 30, 2020	\$	9,038,019	\$	10,130,504	\$	(1,092,485)

#### Sensitivity of the Net OPEB Asset

The following presents the net OPEB asset of the City, as well as what the City's net OPEB asset would be if it were calculated using a discount rate that is 1-percentage point lower (6.00%) or 1-percentage-point higher (8.00%) than the current discount rate:

	1%	Decrease	Cu	urrent Rate	19	% Increase
		(6.00%)		(7.00%)		(8.00%)
Net OPEB Asset	\$	373,620	\$	1,092,485	\$	1,749,736

The following presents the net OPEB asset of the City, as well as what the City's net OPEB asset would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (approximately 2.80%) or 1-percentage-point higher (approximately 4.80%) than the current healthcare cost trend rates:

			Hec	althcare Cost	
	1%	Decrease	Tr	end Rates	1% Increase
		(2.80%)		(3.80%)	(4.80%)
Net OPFB Asset	\$	1 992 415	\$	1 092 485	\$ 44 174

#### (5) OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **B. Net OPEB Asset (Continued)**

#### OPEB Expense and Deferred Inflows of Resources

For the year ended June 30, 2020, the City recognized OPEB revenue of \$240,907. At June 30, 2020 the City reported deferred inflows of resources from the following sources:

		Deferred nflows of
	R	esources
Differences between expected and	\$	2,685,342
actual experience		
Changes of assumptions		1,470,555
Net difference between projected		
and actual earnings on investments		308,857
Total	\$	4,464,754

Amounts reported as deferred outflows of resources and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended Ju	ne 30:
2021	\$ (760,633)
2022	(726,440)
2023	(721,313)
2024	(748,091)
2025	(661,909)
Thereafter	(846,368)
Total	\$ (4,464,754)

#### (6) CONDENSED FINANCIAL INFORMATION OF PENSION AND OPEB TRUST FUNDS

The Pension and OPEB Trust Funds are presented in the statement of Fiduciary Net Position and in the Statement of Changes in Fiduciary Net Position. The combining statements of the Pension and OPEB Trust Funds are provided below for the year ended June 30, 2020:

Combining Statement of Net Position Pension and OPEB Trust Funds

			Pens	ion Trust Fund			OPE	B Trust Fund		
	В	Defined enefit Trust	С	Defined ontribution Trust	Total Pe Trust F		OPE	EB Trust Fund		Total nsion and PEB Trust Funds
Assets						<u>.</u>				
Open End Mutual Funds:										
Bonds	\$	18,424,873	\$	9,439,740	\$ 27,86	4,613	\$	4,564,625	\$ 3	32,429,238
Equities		50,034,857		32,123,450	82,15	8,307		5,760,544	8	37,918,851
Real estate		15,231,329		170,456	15,40	785,10		-	1	15,401,785
Global real assets		6,958,743		37,035	6,99	5,778		-		6,995,778
Global tactical asset allocation		11,754,780		-	11,75	4,780		-	1	11,754,780
Money markets		1,226,573		-	1,22	26,573		-		1,226,573
Total Assets	\$	103,631,155	\$	41,770,681	\$145,40	1,836	\$	10,325,169	\$15	55,727,005
Liabilities										
Benefits Payable	\$	-	\$	-	\$	-	\$	193,415	\$	193,415
Administrative expense payable								1,250		1,250
Total Liabilities	\$	-	\$	-	\$	-	\$	194,665	\$	194,665
Net Position										
Restricted for plan benefits	\$	103,631,155	\$	41,770,681	\$145,40	1,836	\$	10,130,504	\$15	55,532,340
Total Liabilities and Net Position	\$	103,631,155	\$	41,770,681	\$145,40	1,836	\$	10,325,169	\$15	55,727,005

#### (6) CONDENSED FINANCIAL INFORMATION OF PENSION AND OPEB TRUST FUNDS (CONTINUED)

#### Combining Statement of Changes in Fiduciary Net Position Pension and OPEB Trust Funds

	Pension Trust Fund							EB Trust Fund			
		Defined enefit Trust	Defined Contribution Trust			Total Pension Trust Funds		B Trust Fund		Total ension and DPEB Trust Funds	
Additions											
Contributions											
Employer	\$	3,592,613	\$	993,846	\$	4,586,459	\$	591,190	\$	5,177,649	
Plan Members		868,669		1,540,746		2,409,415				2,409,415	
Total Contributions	\$	4,461,282	\$	2,534,592	\$	6,995,874	\$	591,190	\$	7,587,064	
Investment earnings:											
Net appreciation in the fair value of plan investments		338,543		1,539,785		1,878,328		907,652		2,785,980	
Interest and dividends		964,919		-		964,919		145,576		1,110,495	
Total investment earnings		1,303,462		1,539,785		2,843,247		1,053,228		3,896,475	
Less investment (expense) refunds		360,173		(87,600)		272,573		-		272,573	
Net investment earnings		1,663,635		1,452,185		3,115,820		1,053,228		4,169,048	
Total Additions	\$	6,124,917	\$	3,986,777	\$	10,111,694	\$	1,644,418	\$	11,756,112	
Deductions											
Benefits	\$	6,346,521	\$	1,342,764	\$	7,689,285	\$	193,415	\$	7,882,700	
Administrative expense		46,229		-		46,229		23,040		69,269	
Total Deductions	\$	6,392,750	\$	1,342,764	\$	7,735,514	\$	216,455	\$	7,951,969	
Net Increase (Decrease)		(267,833)		2,644,013		2,376,180		1,427,963		3,804,143	
Net position at beginning of year		103,898,988		39,126,668	1	43,025,656		8,702,541	1	51,728,197	
Net position at end of year		103,631,155	\$	41,770,681		45,401,836	\$	10,130,504	\$1	55,532,340	

See accompanying notes to the basic financial statements.

#### (7) NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD STANDARDS

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that will impact future fiscal years. Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements of the City:

- GASB Statement No. 84, Fiduciary Activities is effective for reporting periods beginning after December 15, 2018. This Statement provides guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB Statement No. 95 extended this effective date by 12 months.
- GASB Statement No. 87, Leases is effective for reporting periods beginning after December 15, 2019. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. GASB Statement No. 95 extended this effective date by 18 months.
- GASB Statement No. 90, Mojority Equity Interests an amendment of GASB Statements No. 14 and No. 61 is effective for reporting periods beginning after December 15, 2018. The requirements of this Statement improves financial reporting by providing users of financial statements with essential information related to presentation of majority equity interests in legally separate organizations that previously were reported inconsistently. GASB Statement No. 95 extended this effective date by 12 months.
- GASB Statement No. 91, Conduit Debt Obligations is effective for reporting periods beginning after December 15, 2020. The requirements of this Statement improves financial reporting by establishing consistency in the reporting and disclosure of conduit debt obligations, clarifying the definition of conduit debt, and establishing standards for the accounting and financial reporting of additional commitments extended by issuers. GASB Statement No. 95 extended this effective date by 12 months.

#### (7) NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD STANDARDS (CONTINUED)

- GASB Statement No. 92, Omnibus 2020 is effective for reporting periods beginning after June 15, 2020. The requirements of this Statement will enhance comparability in the application of accounting and financial reporting requirements and will improve the consistency of authoritative literature. GASB Statement No. 95 extended this effective date by 12 months.
- GASB Statement No. 93, Replacement of Interbank Offered Rates is effective for reporting periods beginning after June 15, 2020. The requirements of this Statement updates financial reporting to reflect global rate reform and the planned end of LIBOR in 2021. This statement will maintain the reliability and relevance of reported information as interbank offered rates are replaced with other reference rates. GASB Statement No. 95 extended this effective date by 12 months.
- GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements is effective for reporting periods beginning after June 15, 2022. The requirements of this Statement will improve financial reporting, provide more relevant and reliable information for financial statement users and create greater consistency in practice.
- GASB Statement No. 96, Subscription-Based Information Technology Arrangements is effective for reporting periods beginning after June 15, 2022. The requirements of this Statement will improve financial reporting by establishing a definition for subscription-based information technology arrangements and providing uniform guidance for accounting and financial reporting for transactions that meet that definition. That definition and uniform guidance will result in greater consistency in practice.
- GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32 is effective for reporting periods beginning after June 15, 2021. The requirements of this Statement will result in more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while enhancing the relevance, consistency, and comparability of (1) the information related to Section 457 plans that meet the definition of a pension plan and the benefits provided through those plans and (2) investment information for all Section 457 plans.

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Required Supplem	entary Informati	on

#### City of Rockville, Maryland

Rockville Employee Retirement System – Schedule of Changes in the City's Net Pension Liability and Related Ratios Last Ten Fiscal Years

(Unaudited – See Accompanying Independent Auditor's Report)

_														
	2011	2012	2013	2014	2015		2016		2017		2018	2019		2020
Total Pension Liability Service cost Interest Changes of benefit terms				\$ 2,286,185 7,037,226	\$ 2,462,254 7,280,449	\$	2,338,305 7,576,514	\$	2,092,506 7,847,249	\$	1,980,718 7,996,269	\$ 2,638,792 7,944,162	\$	2,718,028 8,391,525 446,900
Differences between expected and actual experience Changes of assumptions	Information t	or plan years 20° not av ailable	13 and prior is	(1,135,056)	(561,939)		(845,894)		1,097,364 6,150,798		(8,463,015)	2,296,074 (48,306)		1,730,195
Benefit payments including refunds of member contributions				(4,825,594)	(5,428,204)		(4,778,615)		(5,664,043)		(5,219,512)	(6,533,123)		(6,346,521)
Net change in total pension liability				\$ 3,362,761	\$ 3,752,560	\$	4,290,310	\$	11,523,874	\$	(87,591)	\$ 6,297,599	\$	6,940,127
Total pension liability - beginning Total pension liability - end				93,912,669 \$97,275,430	97,275,430 \$ 101,027,990		101,027,990 105,318,300		105,318,300		116,842,174	116,754,583 \$123,052,182		123,052,182 129,992,309
Plan Fiduciary Net Position Contributions - employer Contributions - member Net investment income Benefit payments including refunds of member contributions Plan administrative expenses Other changes Net change in plan fiduciary net position	Information f	or plan years 20' not av ailable	13 and prior is	\$ 5,218,589 730,162 11,520,268 (4,825,594) (18,798) - \$12,624,627	\$ 4,024,603 740,120 2,236,876 (5,428,204) (27,230) - \$ 1,546,165	\$	3,575,462 743,813 1,240,819 (4,778,615) (35,543) - 745,936	\$	3,473,255 756,187 9,378,222 (5,664,043) (31,821) - 7,911,800	\$	3,899,592 783,669 7,287,735 (5,219,512) (30,041) -	\$ 4,210,698 890,199 3,396,845 (6,533,123) (108,910) - \$ 1,855,709		3,592,613 868,669 1,663,635 (6,346,521) (46,229) - (267,833)
Not change in plantilaction, not position				Ψ 12,02 1,027	ψ 1,010,100	Ψ	7 10,700	Ψ	7,711,000	Ψ	0,7 21,110	Ψ 1,000,707	Ψ	(207,000)
Plan fiduciary net position - beginning Plan fiduciary net position - end				72,493,308 \$85,117,935	85,117,935 \$ 86,664,100	\$	86,664,100 87,410,036		87,410,036 95,321,836		95,321,836 102,043,279	102,043,279 \$ 103,898,988		103,898,988
Net pension liability				\$12,157,495	\$ 14,363,890	\$	17,908,264	\$	21,520,338	\$	14,711,304	\$ 19,153,194	\$	26,361,154
Plan fiduciary net position as a percentage of total pension liability	Information f	or plan years 20° not av ailable	13 and prior is	87.50%	85.78%		83.00%		81.58%		87.40%	84.43%		79.72%
Cov ered payroll				\$34,875,678	\$ 35,376,646	\$	34,922,626	\$	37,507,188	\$	36,810,351	\$ 38,763,043	\$	39,968,358
Net pension liability as a percentage of covered payroll				34.86%	40.60%		51.28%		57.38%		39.97%	49.41%		65.96%

Note: The above schedules are presented to illustrate the requirement for information covering the last ten fiscal years; however, until a full ten-year trend is complied, information is only presented for those years for which information is available.

Required Supplementary Information

#### City of Rockville, Maryland

#### Rockville Employee Retirement System – Schedule of City Pension Contributions and Investment Returns Last Ten Fiscal Years

(Unaudited – See Accompanying Independent Auditor's Report)

	2011	2012	2013	2014	2015	2016	2	017	20	18	20	19	202	20
Actuarially determined contribution				\$ 5,030,754	\$ 4,024,603	\$ 3,575,462	\$ 3,4	473,255	\$ 3,89	9,592	\$ 4,2	10,681	\$ 3,59	2,613
Contributions made	Information	for plan years 2013	and prior is	5,218,589	 4,024,603	3,575,462	3,	473,255	3,89	9,592	4,2	10,698	3,59	2,613
Contribution deficiency (excess)		not av ailable		\$ (187,835)	\$ -	\$ -	\$	-	\$	-	\$	(17)	\$	-
Covered payroll				\$ 34,875,678	\$ 35,376,646	\$34,922,626	\$ 37,	507,188	\$36,81	0,351	\$38,7	63,043	\$39,96	8,358
Contributions as a percentage of covered payroll	Information	for plan years 201 not av ailable	3 and prior is	14.96%	11.38%	10.24%		9.26%	1	0.59%		10.86%		8.99%
Annual money weighted rate of return, net of investment expense	of			16.16%	2.84%	1.62%		11.10%		8.40%		4.53%		1.47%

#### **Notes to Schedule:**

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Valuation Date: Actuarially determined contribution amounts are calculated as of the beginning of the fiscal year (July 1) for the year immediately

preceding the fiscal year. Actuarial reports are performed annually. During fiscal year 2018 actuarial assumptions were updated to

reflect the most recent experience study.

Actuarial Cost Method: Entry Age Normal

Amortization Method: Level Percentage of Payroll

Amortization Period: 20 years

Asset Valuation Method: Gains and losses are spread over five years beginning 4/01/2010. This method is being applied prospectively, so gains and losses

prior to 2010 will continue to be smoothed over four years until fully recognized.

Inflation: 2.50%

Salary Increases: 4.75% - 12.50%, including inflation

Investment Rate of Return: 7.00%

Retirement Age: Varies by participant age and years of credited service

Mortality: The mortality rates were based on the RP-2014 mortality tables, projected generationally using scale MP-2017.

Note: The above schedules are presented to illustrate the requirement for information covering the last ten fiscal years; however, until a full ten-year trend is complied, information is only presented for those years for which information is available.

Note: Actuaries utilized update procedures to roll forward OPEB data from the July 1, 2019 valuation to the June 30, 2020 measurement date.

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#### City of Rockville, Maryland

#### Other Post-Employment Benefits Plan – Schedule of Changes in the City's Net OPEB Liability (Asset) and Related Ratios Last Ten Fiscal Years

(Unaudited – See Accompanying Independent Auditor's Report)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Total OPEB Liability										
Service cost							\$ 569,070	\$ 506,923	\$ 405,503	\$ 340,740
Interest							722,728	784,240	733,193	778,238
Changes of benefit terms		Information	for plan years 20	016 and prior is n	ot av ailable		-	-	-	-
Differences between expected and							_	(280,090)	(339,500)	(2,577,898)
actual experience								, ,	(337,333)	, ,
Changes of assumptions							-	(1,459,922)	-	(637,832)
Benefit payments							(274,540)	(271,490)	(229,882)	(193,415)
Net change in total OPEB liability							\$ 1,017,258	\$ (720,339)	\$ 569,314	\$ (2,290,167)
Total OPEB liability - beginning							10,461,953	11,479,211	10,758,872	11,328,186
Total OPEB liability - end							\$11,479,211	\$10,758,872	\$11,328,186	\$ 9,038,019
Plan Fiduciary Net Position										
Contributions - employer							\$ 639,042	\$ 695,017	\$ 582,804	\$ 591,190
Net investment income		Information	for plan years 20	016 and prior is n	ot av ailable		605,972	529,689	433,121	1,053,228
Benefit payments			, ,	·			(274,540)	(271,490)	(229,882)	(193,415)
Plan administrative expenses							(5,000)	(22,581)	(14,433)	(23,040)
Other changes							-	-	-	-
Net change in plan fiduciary net position							\$ 965,474	\$ 930,635	\$ 771,610	\$ 1,427,963
Plan fiduciary net position - beginning							6,034,822	7,000,296	7,930,931	8,702,541
Plan fiduciary net position - end							\$ 7,000,296	\$ 7,930,931	\$ 8,702,541	\$10,130,504
Net OPEB liability / (asset)							\$ 4,478,915	\$ 2,827,941	\$ 2,625,645	\$ (1,092,485)
		Information	for plan years 20	016 and prior is n	ot av ailable					
Plan fiduciary net position as a percentage							40.00	70 708	7,000	110.00
of total OPEB liability							60.98%	73.72%	76.82%	112.09%
Cov ered payroll							\$36,993,233	\$36,810,351	\$38,763,043	\$ 39,968,358
Net OPEB liability / (asset) as a percentage							10.117	7.107	, , , , , , , , , , , , , , , , , , , ,	0.707
of covered payroll							12.11%	7.68%	6.77%	-2.73%

Note: The above schedules are presented to illustrate the requirement for information covering the last ten fiscal years; however, until a full ten-year trend is complied, information is only presented for those years for which information is available.

#### City of Rockville, Maryland

### Other Post-Employment Benefits Plan – Schedule of City OPEB Contributions and Investment Returns Last Ten Fiscal Years

(Unaudited – See Accompanying Independent Auditor's Report)

_	2011	2012	2013	2014	2015	2016		2017		2018		2019		2020
Actuarially determined contribution							\$	658,361	\$	687,495	\$	582,804	\$	591,190
Contributions made		Information fo	or plan years 20	)16 and prior is	not av ailable			639,042		695,017		582,804		591,190
Contribution deficiency (excess)							\$	19,319	\$	(7,522)	\$	-	\$	-
Covered payroll							\$ 3	36,993,233	\$3	6,810,351	\$3	8,763,043	\$ 3	9,968,358
Contributions as a percentage of covered payroll		Information fo	or plan years 20	)16 and prior is	not av ailable		1.73%		1.89%		1.50%		1.48%	
Annual money weighted rate of return, net o investment expense	f							9.40%		7.80%		5.53%		11.36%

#### **Notes to Schedule:**

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Valuation Date: Actuarially determined contribution amounts are calculated as of the beginning of the fiscal year (July 1) for the two years

immediately preceding the fiscal year. Actuarial reports are performed biennially.

Actuarial Cost Method: Projected Unit Credit

Amortization Method: Level Percentage of Payroll

Amortization Period: 21 years

Asset Valuation Method: Gains and losses are spread over five years beginning 4/01/2010. This method is being applied prospectively, so gains and losses

prior to 2010 will continue to be smoothed over four years until fully recognized.

Inflation: 2.20%

Healthcare Cost Trend Rates: 5.40% for 2019, increasing to 6.39% for 2023 then decreasing to an ultimate rate of 3.84% by 2090

Salary Increases: 2.50%, including inflation

Investment Rate of Return: 7.00%

Retirement Age: Varies by participant age and years of credited service

Mortality: The mortality rates were based on the RP-2014 Total Dataset Mortality Table projected generationally using Scale MP-2017.

Note: The above schedules are presented to illustrate the requirement for information covering the last ten fiscal years; however, until a full ten-year trend is complied, information is only presented for those years for which information is available.

Note: Actuaries utilized update procedures to roll forward OPEB data from the July 1, 2019 valuation to the June 30, 2020 measurement date.

City of Rockville, Maryland Budgetary Comparison Schedule General Fund For the Fiscal Year Ended June 30, 2020

					Va	riance from
			Budget as		Ame	nded Budget
	Ori	iginal Budget	Amended	Actual	Positi	ve/(Negative
Revenues						
Property Taxes	\$	43,487,000	\$ 43,487,000	\$ 42,551,677	\$	(935,323)
Revenue from Other Governments:						
Income taxes		14,200,000	15,000,000	16,049,228		1,049,228
Gas and motor vehicle taxes		2,723,700	2,723,700	2,494,082		(229,618)
County tax duplication payment		2,409,750	2,409,750	2,409,750		-
Admissions and amusement taxes		1,400,000	1,400,000	1,009,777		(390,223)
Grants and other governmental revenue		2,177,760	2,177,760	2,194,315		16,555
Licenses and permits		3,071,000	3,071,000	3,594,801		523,801
Charges for Services		7,160,860	7,500,860	5,424,355		(2,076,505)
Use of Money and Property		723,800	723,800	1,419,335		695,535
Fines and Forfeitures		1,360,800	1,709,550	1,509,838		(199,712)
Other Revenues		5,525,330	5,525,330	5,239,151		(286,179)
Total Revenues	\$	84,240,000	\$ 85,728,750	\$ 83,896,309	\$	(1,832,441)
Expenditures						
Current operations:						
General government	\$	18,749,960	\$ 19,108,589	\$ 18,680,912	\$	427,677
Community development		6,570,480	6,617,265	6,321,875		295,390
Public safety		11,536,660	11,731,449	11,734,458		(3,009)
Public works		8,617,630	9,140,790	8,363,218		777,572
Recreation and parks		24,759,980	24,969,032	23,541,750		1,427,282
Total Expenditures	\$	70,234,710	\$ 71,567,125	\$ 68,642,213	\$	2,924,912
Excess of Revenues over Expenditures	\$	14,005,290	\$ 14,161,625	\$ 15,254,096	\$	1,092,471
Other Financing Sources (Uses)	_				_	
Transfer to Debt Service Fund	\$	(4,900,000)	\$ (4,900,000)	\$ (4,900,000)	\$	-
Transfer to Capital Projects Fund		(6,800,000)	(9,800,000)	(9,800,000)		-
Transfer to Special Activities Fund		(155,250)	(155,250)	(155,250)		-
Transfer to Refuse Fund		(46,730)	(46,730)	(46,730)		-
Transfer to Parking Fund		(1,100,000)	 (1,100,000)	 (1,100,000)		
Total Other Financing Uses	\$	(13,001,980)	\$ (16,001,980)	\$ (16,001,980)	\$	-
Excess (deficiency) of revenues and other						
financing sources (uses) over expenditures	\$	1,003,310	\$ (1,840,355)	\$ (747,884)	\$	1,092,471
Fund balance at beginning of year		24,534,698	 24,534,698	 24,534,698	-	
Fund balance at end of year	\$	25,538,008	\$ 22,694,343	\$ 23,786,814	\$	1,092,471

#### City of Rockville, Maryland

Notes to the Required Supplementary Information June 30, 2020

#### Stewardship, Compliance, and Accountability

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to June 1, the City Manager submits to the Mayor and Council a proposed operating and capital improvements budget for the fiscal year commencing July 1. The budget includes proposed expenditures and the means of financing them. Public hearings are then conducted to review the budget.
- Prior to July 1, the budget is legally enacted through passage of an ordinance.
- The budget ordinance becomes effective July 1 and provides spending authority for the operations of the City. The legal control which the budget ordinance establishes over spending is at the fund level. Each of the General, Non-Major Governmental, Debt Service and Enterprise Funds have legally adopted annual budgets appropriated at the fund level. The capital budget is adopted at the fund level but is not adopted as an annual budget.
- The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Mayor and Council.
- Subsequent to passage of the budget ordinance, the Mayor and Council may approve supplemental appropriations. During FY 2020, such supplemental appropriations for all funds amounted to \$12,224,041. Supplemental appropriations in the General Fund totaled \$4,332,415. Of these appropriations, \$3,000,000 was for General Fund transfers to the Capital Projects Fund for planned capital improvements, \$3,760,000 was for capital outlay, \$2,316,106 was to recognize defeased losses from the 2019B advance refunding and \$1,667,829 was to reappropriate funding for prior year encumbrances.

At the end of the fiscal year, unexpended operating budget appropriations of the governmental and enterprise funds lapse. Budgets for the General, Non-Major Governmental, Debt Service, and Enterprise Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Accordingly, all governmental fund budgets are presented on the modified accrual basis of accounting; the enterprise fund budgets are adopted on the full accrual basis. The budgetary comparison schedules - original budget, amended budget and actual - General Fund compares actual expenditures on a basis consistent with the legally adopted budgets as amended. The budgetary comparison schedule allocates capital outlay expenditures to the related operational units, and will therefore differ in presentation, from the Statement of Revenues, Expenditures, and Changes in Fund Balances.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of monies are recorded to reserve that portion of the applicable appropriation, is an extension of formal budgetary control in all governmental funds. The encumbrances outstanding at June 30, 2020 are reported within fund balance based on the nature of their use and are subject to reappropriation by Mayor and Council ordinance in the succeeding fiscal year.

#### **Other Supplementary Information**

# **Major Governmental Funds Debt Service Fund**

The Debt Service Fund accounts for the payment of principal and interest on long term obligations related to the governmental activities of the City.

#### and

### Nonmajor Governmental Funds Special Revenue Funds

The Special Revenue Funds account for the proceeds of specific revenue sources to be expended for specified purposes. The City maintains three Special Revenue funds: the Special Activities, the Community Development Block Grant, and the Automated Speed Enforcement Funds. The Special Activities Fund accounts for funds raised for various community activities (i.e. Rockville Seniors Inc., mansion improvements, etc.). The Community Development Block Grant Fund accounts for federal grants for housing and community development programs. The Automated Speed Enforcement Fund accounts for funds received from the speed camera program that are restricted by State Law for public safety projects.

City of Rockville, Maryland Budgetary Comparison Schedule Debt Service Fund For the Fiscal Year Ended June 30, 2020

					Va	riance from
	Original	Е	Budget as		Ame	nded Budget
	Budget	A	Amended	Actual	Positi	ve/(Negative)
Revenues				 		
Assessments	\$ -	\$	-	\$ 180	\$	180
Use of money and property	 32,000		32,000	 80,587		48,587
Total Revenues	\$ 32,000	\$	32,000	\$ 80,767	\$	48,767
Expenditures						
Principal repayments:						
General obligation bonds	\$ 4,177,000	\$	4,377,000	\$ 12,112,488	\$	(7,735,488)
Loans payable	26,000		26,000	26,000		-
Interest and issuance costs:						
General obligation bonds	1,402,000		1,402,000	 1,478,447		(76,447)
Total Expenditures	\$ 5,605,000	\$	5,805,000	\$ 13,616,935	\$	(7,811,935)
Excess of Revenues over Expenditures	\$ (5,573,000)	\$	(5,773,000)	\$ (13,536,168)	\$	(7,763,168)
Other Financing Sources (Uses)						
Transfer in from General Fund	\$ 4,900,000	\$	4,900,000	\$ 4,900,000	\$	-
Issuance of current refunding bonds	-		-	8,015,000		8,015,000
Total Other Financing Sources (Uses)	\$ 4,900,000	\$	4,900,000	\$ 12,915,000	\$	8,015,000
Excess (deficiency) of revenues and other						
financing sources over expenditures	\$ (673,000)	\$	(873,000)	\$ (621,168)	\$	251,832
Fund Balance at beginning of year	1,488,780		1,488,780	1,488,780		-
Fund Balance at end of year	\$ 815,780	\$	615,780	\$ 867,612	\$	251,832

City of Rockville, Maryland Combining Balance Sheet Nonmajor Governmental Funds June 30, 2020

		Specio	ıl Revenue				
		Cor	nmunity	Α	utomated		Total
	Special	Deve	elopment		Speed	ļ	Nonmajor
,	Activities	Bloc	ck Grant	En	forcement	Go	vernmental
	Fund	Func	(CDBG)		Fund		Funds
			( )				
\$	9,793,431	\$	3,824	\$	1,221,972	\$	11,019,227
	-	•	-		66,724	·	66,724
	201,241		502		-		201,743
\$	9,994,672	\$	4,326	\$	1,288,696	\$	11,287,694
\$	320,370	\$	502	\$	52,852	\$	373,724
•	-	•	-	•	5,217	•	5,217
	31,728		-		-		31,728
\$	352,098	\$	502	\$	58,069	\$	410,669
\$	9,642,574	\$	3,824	\$	1,230,627	\$	10,877,025
\$	9,642,574	\$	3,824	\$	1,230,627	\$	10,877,025
\$	9,994,672	\$	4,326	\$	1,288,696	\$	11,287,694
	\$ \$ \$	\$ pecial Activities Fund \$ 9,793,431 	\$ 9,793,431 \$ 201,241 \$ 9,994,672 \$ \$ 320,370 \$ 31,728 \$ 352,098 \$ \$ \$ 9,642,574 \$ 9,642,574 \$	Activities Fund Fund (CDBG)  \$ 9,793,431 \$ 3,824  201,241 502  \$ 9,994,672 \$ 4,326  \$ 320,370 \$ 502  31,728	Community   A	Community         Automated           Special         Development         Speed           Activities         Block Grant         Enforcement           Fund         Fund (CDBG)         Fund           \$ 9,793,431         \$ 3,824         \$ 1,221,972           -         -         66,724           201,241         502         -           \$ 9,994,672         \$ 4,326         \$ 1,288,696           \$ 320,370         \$ 502         \$ 52,852           -         -         5,217           31,728         -         -           \$ 352,098         \$ 502         \$ 58,069           \$ 9,642,574         \$ 3,824         \$ 1,230,627           \$ 9,642,574         \$ 3,824         \$ 1,230,627	Community         Automated           Special         Development         Speed           Activities         Block Grant         Enforcement           Fund         Fund (CDBG)         Fund           \$ 9,793,431         \$ 3,824         \$ 1,221,972         \$ 66,724           201,241         502         -           \$ 9,994,672         \$ 4,326         \$ 1,288,696         \$           \$ 320,370         \$ 502         \$ 52,852         \$ 5,217           31,728         -         -         5,217           \$ 352,098         \$ 502         \$ 58,069         \$           \$ 9,642,574         \$ 3,824         \$ 1,230,627         \$ 9,642,574           \$ 9,642,574         \$ 3,824         \$ 1,230,627         \$ 3,824

See accompanying notes to the basic financial statements.

**City of Rockville, Maryland**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2020

			Speci	ial Revenue				
			Co	ommunity	Α	utomated		Total
		Special	Dev	elopment		Speed	1	Nonmajor
	,	Activities	Blo	ock Grant	En	forcement	Go	vernmental
		Fund	Fur	nd (CDBG)		Fund		Funds
Revenues								
Grants and other governmental revenue	\$	833,728	\$	218,111	\$	-	\$	1,051,839
Charges for services		7,878		-		-		7,878
Use of money and property		32,804		-		13,288		46,092
Fines and forfeitures		-		-		1,125,647		1,125,647
Other revenue		2,190,790		10,140				2,200,930
Total Revenues	\$	3,065,200	\$	228,251	\$	1,138,935	\$	4,432,386
Expenditures								
General government	\$	64,846	\$	-	\$	-	\$	64,846
Community development	·	500,000	·	204,455		_		704,455
Public safety		-		-		955,291		955,291
Public works		134,407				-		134,407
Recreation and parks		292,863		-		-		292,863
Capital outlay		1,103,418		-		-		1,103,418
Total Expenditures	\$	2,095,534	\$	204,455	\$	955,291	\$	3,255,280
Excess (deficiency) of Revenues								
over Expenditures	\$	969,666	\$	23,796	\$	183,644	\$	1,177,106
Other Financing Sources								
Transfer in from General Fund	\$	155,250	\$		\$		\$	155,250
Total Financing Sources	\$	155,250	\$		\$		\$	155,250
Net change in fund balance	\$	1,124,916	\$	23,796	\$	183,644	\$	1,332,356
Fund balance at beginning of year		8,517,658		(19,972)		1,046,983		9,544,669
Fund balance at end of year	\$	9,642,574	\$	3,824	\$	1,230,627	\$	10,877,025

See accompanying notes to the basic financial statements.

#### City of Rockville, Maryland

Budgetary Comparison Schedule Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2020

		Sp	eci	al			ĺ		Community	y De	evelopmen	t				A	Automate	ed Sp	eed		
		Activi	ties	Fund			l		Block Gran	nt Fu	und (CDBG)					-	nforcem	nent F	und		
					Vc	ariance						V	ariance							V	ariance
						from							from								from
					An	nended						Ar	mended							Ar	mended
					В	udget						В	Budget							В	Budget
	Original	Budget as			Pc	sitive/	C	Original	Budget a	ıS		Po	ositive/	Or	ginal	Bud	dget as			Po	ositive/
	Budget	Amended		Actual	(Ne	gative)	В	Budget	Amended	d	Actual	(Ne	egative)	Βu	dget	Am	nended	Ac	tual	(Ne	egative)
Revenues					· <u> </u>		-							-						. —	
Grants and other governmental revenue	\$ 840,000	\$ 840,000	\$	833,728	\$	(6,272)	\$	263,000	\$ 263,000	)	\$ 218,111	\$	(44,889)	\$	-	\$	-	\$	-	\$	-
Use of money and property	359,000	373,000		32,804		(340,196)		-	-	-	-		-		-		-		13,288		13,288
Fines and forfeitures	-	-		-		-		-	-	-	-		-	1,-	148,000	1	,448,000	1,1	25,647		(322,353)
Other*	504,500	2,171,500		2,353,918		182,418		-	10,141		10,140		(1)		-				-		
Total Revenues	\$ 1,703,500	\$ 3,384,500	\$	3,220,450	\$	(164,050)	\$	263,000	\$ 273,141	<u> </u>	\$ 228,251	\$	(44,890)	\$ 1,	148,000	\$ 1	,448,000	\$ 1,1	38,935	\$	(309,065)
Expenditures																					
Community services	\$ 1,281,310	\$ 2,006,163	\$	992,116		,014,047	- <u> </u>	263,000	\$ 466,954		\$ 204,455	\$	262,499		772,480	<u> </u>	972,480	<del></del>	55,291	\$_	17,189
Total expenditures	\$ 1,281,310	\$ 2,006,163	\$	992,116	\$ 1	,014,047	_\$_	263,000	\$ 466,954	<u> </u>	\$ 204,455	\$	262,499	\$	772,480	\$	972,480	\$ 9	55,291		17,189
Excess (deficiency) of budgeted revenues																					
over expenditures	\$ 422,190	\$ 1,378,337	\$	2,228,334	\$	849,997	\$	-	\$ (193,813	3)	\$ 23,796	\$	217,609	\$ -	475,520	\$	475,520	\$ 1	83,644	\$	(291,876)
Capital outlay**			\$	(1,103,418)							\$ -							\$	-		
Net change in fund					-					_											
balance			\$	1,124,916						=	\$ 23,796							\$ 1	83,644		

<sup>\*</sup>Note: Other revenue for the Special Activities Fund includes a transfer of \$155,250 from the General Fund.

<sup>\*\*</sup>Note: Expenditures in the Special Activities Fund include capital improvement outlays of \$1,103,418. Capital improvements are budgeted separately as multi-year budgets, reflective of the project length. Capital budgets are not reflected in the budgeted figures above. All spending during the year was within the appropriated limits.

## **Other Supplementary Information**

# **Proprietary Funds Enterprise Funds**

Budgetary comparison schedules for the Water Facility, Sanitary Sewer, Refuse, Parking, Stormwater Management, and Redgate Golf Course.

City of Rockville, Maryland
Budgetary Comparison Schedule
Enterprise Funds
For the Fiscal Year Ended June 30, 2020

				W c	ater	nd.						Sani Sewer								Refuse	Eur	.d		
		Original Budget	Budge! Amend	t as		Actual	A	/ariance from mended Budget Positive/ legative)		Original Budget		udget as mended	TOI	Actual	An B	ariance from nended udget ositiv e/ egativ e)		Original Budget		udget as mended		Actual	An B	ariance from nended udget positiv e/ egativ e)
Total revenues  Total operating expenses  Operating income (loss) before	\$	13,805,900 7,248,240	\$ 13,805 7,372		\$	13,420,758 7,226,374	\$	(385,142) 146,183	\$	15,297,920 6,668,680		5,297,920 7,071,903	\$	15,527,064 6,053,320	\$	229,144		6,142,900 6,595,420		6,142,900 6,685,420		5,205,074 5,951,582	\$	62,174 733,838
depreciation and amortization  Depreciation	\$	6,557,660 (3,557,000)	\$ 6,433		\$	6,194,384 (3,542,267)	\$	(238,959) 14,733	'	8,629,240 (5,046,000)		8,226,017	\$	9,473,744 (4,959,049)	\$	86,951	\$	(452,520) (522,000)	\$	(542,520) (522,000)	\$	253,492 (457,749)	\$	796,012 64,251
Operating income (loss)  Non-Operating Income (Expense	\$ (s)	3,000,660	\$ 2,876	5,343	\$	2,652,117	_\$_	(224,226)	\$	3,583,240	\$	3,180,017	\$	4,514,695	\$	1,334,678	_\$_	(974,520)	\$(	1,064,520)	\$	(204,257)	\$	860,263
Interest income Interest expense Other, net	\$	(745,000) (29,100)		- 5,000) 9,100)	\$	55 (711,657) (29,006)	\$	55 33,343 94	\$	- (1,322,000) (10,600)	\$	- (1,322,000) (10,600)	\$	2,501 (1,259,135) (10,506)	\$	2,501 62,865 94	\$	42,000 (17,400)	\$	42,000 (17,400) -	\$	37,023 (17,092)	\$	(4,977) 308 -
Total non-operating income (expense) Income (loss) before	\$	(774,100)	\$ (774	4,100)	\$	(740,608)	\$	33,492	\$	(1,332,600)	\$	(1,332,600)	\$	(1,267,140)	\$	65,460	\$	24,600	\$	24,600	\$	19,931	\$	(4,669)
contributions  Capital grants and contributions	\$	2,226,560	\$ 2,102	2,243	\$	1,911,509	\$	(190,734)	\$	2,250,640	\$	1,847,417	\$	3,247,555	\$	1,400,138	\$	(949,920)	\$(	1,039,920)	\$	(184,326)	\$	855,594
Transfers: Transfer (to) from Enterprise Funds Transfer from General Fund	Φ	306,590		5,590 -	Ψ	306,590	\$	- -	Ψ	(306,590)	Φ	(306,590)	Φ	(306,590)	4	- -	Φ	- 46,730	P	- 46,730	Ψ	- 46,730	Þ	- - -
Total transfers  Net increase (decrease)  in net position	\$	306,590 2,533,150	\$ 306	5,590	\$	306,590	\$	(190,734)	\$	(306,590)	\$	(306,590)	\$	(306,590)	\$	- 1,400,138	\$	46,730	\$	46,730	\$	46,730	\$	855,594
iii ilei posiilori	φ	2,333,130	φ 2,400	,,,,,,,	φ	2,210,079	φ	(170,/34)	Φ	1,744,030	Φ	1,340,02/	Ψ	2,740,703	φ	1,400,130	φ	(703,170)	φ	(773,170)	φ	(13/,370)	φ	000,074

Other Supplementary Information

City of Rockville, Maryland
Budgetary Comparison Schedule
Enterprise Funds (Continued)
For the Fiscal Year Ended June 30, 2020

					Parkin	ıg Fui	nd						Storm Manager					_			Red( Golf Cou				(	ישפח!
			Original Budget		udget as mended		Actual	Α	Variance from mended Budget Positive/ Negative)		Original Budget		udget as mended		Actual	A	rariance from mended Budget Positive/ Jegative)		Original Budget		sudget as amended		Actual	An B	ariance from nended sudget ositive/ egative)	ian Intormat
	Total revenues	\$	1,038,000 582,630	\$	1,038,000	\$	787,442 570,233	\$	(250,558)	\$	5,985,000	\$	5,985,000 4,242,712	\$	5,533,665	\$	(451,335) 215,265	\$	-	\$	-	\$	7,219	\$	7,219	<u>5</u>
0	Total operating expenses  Operating income (loss) before depreciation and amortization  Depreciation  Operating income (loss)	\$	455,370 (11,900) 443,470	\$	582,630 455,370 (11,900) 443,470	\$	217,209 (11,861) 205,348	\$	(238,161) 39 (238,122)	\$	4,233,590 1,751,410 (972,000) 779,410	\$	1,742,288 (972,000) 770,288	\$	1,506,218 (962,142) 544,076	\$	(236,070) 9,858 (226,212)	\$	(100,600)	\$	(100,600)	\$	7,219 (100,549) (93,330)	\$	7,219 51 7,270	
I	Non-Operating Income (Expenses) Interest income Interest expense Other, net	\$	1,000 (1,173,600) (154,420)	\$	1,000 (984,494) (2,470,526)	\$	9,355 (646,170) (2,280,568)	\$	8,355 338,324 189,958	\$	79,000 (27,400)	\$	79,000 (27,400)	\$	95,384 (29,336)	\$	16,384 (1,936)	\$	(2,120)	\$	- (2,120) -	\$	- (1,928) (387,893)	\$	- 192 (387,893)	
	Total non-operating income (expense)	\$	(1,327,020)		(3,454,020)	\$	(2,917,383)	\$	536,637	\$	51,600 831,010	\$	51,600 821,888	\$	66,048	\$	14,448	\$	(2,120)	\$	(2,120)	\$	(389,821)	\$	(387,701)	
(	and operating transfers  Capital grants and contributions	\$	314,300	\$	314,300	\$	313,349	\$	(951)	\$	-	\$	-	\$	283,747	\$	283,747	\$	-	\$	-	\$	- (403,131)	\$	-	
1	Transfers: Transfer (to) from Enterprise Funds Transfer trom General Fund Total transfers Net increase (decrease) in net position	\$	1,100,000 1,100,000 530,750	\$	1,100,000 1,100,000 (1,596,250)	\$	1,100,000 1,100,000 (1,298,686)	\$	297,564	\$	831,010	\$	- - - - 821,888	\$	- - - - 893,871	\$	71,983	\$	(102,720)	\$	(102,720)	\$	- - - (483,151)	\$	(380,431)	
	·	φ	330,730	Ψ	(1,575,250)	<u>Ψ</u>	(1,270,000)	Ψ	277,304	l <u>Ψ</u>	051,010	Ψ	021,000	<u>Ψ</u>	073,071	<u>Ψ</u>	71,703	Ψ	(102,720)	<del>Ψ</del>	(102,720)	Ψ	(400,101)	Ψ	(500,451)	

## **Other Supplementary Information**

# Fiduciary Fund Pension and OPEB Trust Fund

Combining Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position for City's Pension Trust and OPEB Trust.

City of Rockville, Maryland Combining Statement of Fiduciary Net Position Pension and OPEB Trust Funds June 30, 2020

			Pens	ion Trust Fund	OPE	EB Trust Fund				
	Defined Benefit Trust			Defined ontribution Trust	Total Pe Trust F		OPE	EB Trust Fund		Total nsion and PEB Trust Funds
Assets	-								-	
Open End Mutual Funds:										
Bonds	\$ 18,424,	873	\$	9,439,740	\$ 27,86	64,613	\$	4,564,625	\$ 3	32,429,238
Equities	50,034,	857		32,123,450	82,13	58,307		5,760,544	8	37,918,851
Real estate	15,231,	329		170,456	15,40	785,10		-		15,401,785
Global real assets	6,958,	743		37,035	6,99	95,778		-		6,995,778
Global tactical asset allocation	11,754,	780		-	11,73	54,780		-		11,754,780
Money markets	1,226,	573		-	1,22	26,573		-		1,226,573
Total Assets	\$ 103,631,	155	\$	41,770,681	\$145,40	01,836	\$	10,325,169	\$13	55,727,005
Liabilities										
Benefits Payable	\$	-	\$	-	\$	-	\$	193,415	\$	193,415
Administrative expense payable		-		-		-		1,250		1,250
Total Liabilities	\$		\$	_	\$	-	\$	194,665	\$	194,665
Net Position										
Restricted for plan benefits	\$ 103,631,	155	\$	41,770,681	\$145,40	01,836	\$	10,130,504	\$15	55,532,340
Total Liabilities and Net Position	\$ 103,631,	155	\$	41,770,681	\$145,40	01,836	\$	10,325,169	\$13	55,727,005

See accompanying notes to the basic financial statements.

City of Rockville, Maryland
Combining Statement of Changes in Fiduciary Net Position
Pension and OPEB Trust Funds For the Fiscal Year Ended June 30, 2020

				Defined					Pe	ension and		
		Defined	C	ontribution	То	tal Pension				OPEB Trust		
	Ве	enefit Trust		Trust	Т	rust Funds	OPE	B Trust Fund		Funds		
Additions												
Contributions												
Employer	\$	3,592,613	\$	993,846	\$	4,586,459	\$	591,190	\$	5,177,649		
Plan Members		868,669		1,540,746		2,409,415		-		2,409,415		
Total Contributions	\$	4,461,282	\$	2,534,592	\$	6,995,874	\$	591,190	\$	7,587,064		
Investment earnings:												
Net appreciation in the fair		220 5 42		1 500 705		1 070 000		007.450		0.705.000		
value of plan investments		338,543		1,539,785		1,878,328		907,652		2,785,980		
Interest and dividends		964,919		-		964,919		145,576		1,110,495		
Total investment earnings		1,303,462		1,539,785		2,843,247		1,053,228		3,896,475		
Less investment (expense) refunds		360,173		(87,600)		272,573		-		272,573		
Net investment earnings		1,663,635		1,452,185		3,115,820		1,053,228		4,169,048		
Total Additions	\$	6,124,917	\$	3,986,777	\$	10,111,694	\$	1,644,418	\$	11,756,112		
Deductions												
Benefits	\$	6,346,521	\$	1,342,764	\$	7,689,285	\$	193,415	\$	7,882,700		
Administrative expense		46,229		-		46,229		23,040		69,269		
Total Deductions	\$	6,392,750	\$	1,342,764	\$	7,735,514	\$	216,455	\$	7,951,969		
Net Increase (Decrease)		(267,833)		2,644,013		2,376,180		1,427,963		3,804,143		
Net position at beginning of year	103,898,988			39,126,668	1	143,025,656		8,702,541	1	51,728,197		
Net position at end of year	\$	103,631,155	\$	41,770,681	\$1	45,401,836	\$	10,130,504	\$1	55,532,340		

See accompanying notes to the basic financial statements.

# Statistical Section



Fiscal Year Ended June 30, 2020



#### **Statistical Section**

The Statistical Section presents detailed information for the City in the following areas, as a context for understanding what the information in the Financial Section says about the City's overall financial health:

**REVENUE CAPACITY** - Information to help the reader assess the City's most significant local revenue source, the property tax.

**FINANCIAL TRENDS** - Information to help the reader understand how the City's financial performance and well-being have changed over time.

**DEBT CAPACITY** - Information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**DEMOGRAPHIC AND ECONOMIC INFORMATION** - Indicators to help the reader understand how the environment within which the City's financial activities take place.

**OPERATING INFORMATION** - Service and infrastructure data to help the reader understand how the information in the City's Financial report relates to the services the City provides and the activities it performs.

Many of the tables cover more than two fiscal years and present data from outside accounting records. Therefore, the Statistical Section is unaudited.

# Statistical Section

#### City of Rockville, Maryland

Financial Trends Information (unaudited)

Net Position by Category Government-Wide, (Governmental and Business-type Activities) - Last Ten Fiscal Years (accrual basis of accounting)

										-
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Governmental Activities										
Net investment in capital assets	\$ 195,964,274	\$ 215,237,694	\$ 221,627,345	\$ 227,007,883	\$ 236,257,929	\$ 242,206,193	\$ 251,497,341	\$ 258,103,935	\$ 180,264,476	\$ 189,355,879
Restricted	38,820,595	32,454,676	30,124,255	31,504,391	28,241,472	8,958,785	9,196,988	9,637,846	9,564,641	10,877,025
Unrestricted	11,199,008	6,785,231	9,464,633	11,252,856	842,090	20,493,148	18,653,066	18,669,094	20,828,738	16,634,804
Total Gov ernmental Activities Net Position	\$ 245,983,877	\$ 254,477,601	\$ 261,216,233	\$ 269,765,130	\$ 265,341,491	\$ 271,658,126	\$ 279,347,395	\$ 286,410,875	\$ 210,657,855	\$ 216,867,708
Business-Type Activities										
Net investment in capital assets	\$ 54,125,519	\$ 61,807,784	\$ 59,592,571	\$ 69,660,027	\$ 73,858,569	\$ 80,207,561	\$ 82,902,957	\$ 84,792,752	\$ 47,681,534	\$ 45,275,449
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	1,185,667	(7,281,272)	(3,133,639)	(10,553,298)	(12,866,439)	(16,018,230)	(13,447,240)	(11,587,452)	24,736,541	31,276,128
Total Business-Type Activities Net Position	\$ 55,311,186	\$ 54,526,512	\$ 56,458,932	\$ 59,106,729	\$ 60,992,130	\$ 64,189,331	\$ 69,455,717	\$ 73,205,300	\$ 72,418,075	\$ 76,551,577
Primary Government										
Net investment in capital assets	\$ 250,089,793	\$ 277,045,478	\$ 281,219,916	\$ 296,667,910	\$ 310,116,498	\$ 322,413,754	\$ 334,400,298	\$ 342,896,687	\$ 227,946,010	\$ 234,631,328
Restricted	38,820,595	32,454,676	30,124,255	31,504,391	28,241,472	8,958,785	9,196,988	9,637,846	9,564,641	10,877,025
Unrestricted	12,384,675	(496,041)	6,330,994	699,558	(12,024,349)	4,474,918	5,205,826	7,081,642	45,565,279	47,910,932
Total Primary Gov ernment Net Position	\$ 301,295,063	\$ 309,004,113	\$ 317,675,165	\$ 328,871,859	\$ 326,333,621	\$ 335,847,457	\$ 348,803,112	\$ 359,616,175	\$ 283,075,930	\$ 293,419,285

Note: In fiscal year 2019, the City had restatements of net position that consisted of adjustments to accumulated depreciation on fixed assets and adjustments to construction in progress as follows: The government-wide net position was restated by (\$93,367,113) which is made up of governmental net position restatements of (\$85,206,345) and business-type net position restatements of (\$8,160,768), which also decrease the reported net investment in capital assets, as observed in the table above. In addition, changes in the presentation of Parking Fund net position, contribute to the fiscal year 2019 decrease in business-type activities net investment in capital assets.

## City of Rockville, Maryland Financial Trends Information (unaudited)

Changes in Net Position by Category, Government-Wide, (Governmental and Business-type Activities) – Last Ten Fiscal Years (accrual basis of accounting)

	2011		2012		2013		2014		2015		2016		2017		2018		2019		2020
Expenses																			
Gov ernmental activities:																			
General gov ernment	\$ 14,835	,922	\$ 16,721,358	\$	17,627,789	\$	18,029,867	\$	16,056,710	\$	19,939,261	\$	22,179,924	\$	20,613,735	\$	23,393,793	\$	25,240,933
Community development block grant	197	,985	667,294		130,807		274,100		324,341		192,372		_		-		-		-
Community development	3,968	,226	4,045,862		6,852,638		4,499,173		4,742,679		5,208,701		5,559,447		5,464,560		5,595,043		7,026,330
Public Safety	10,882	,743	10,725,725		11,605,687		11,925,500		11,955,154		14,011,145		13,055,908		13,078,545		14,225,613		13,323,731
Public Works	7,402	,630	7,473,069		7,360,540		10,480,582		10,680,119		11,489,202		11,298,192		11,903,718		12,709,877		13,341,995
Recreation and parks	21,553	,985	20,682,042		19,421,263		20,192,932		20,316,220		21,677,656		22,483,951		23,193,122		23,804,520		23,261,943
Interest on long-term debt	1,814	,951	1,847,089		1,753,582		1,570,515		1,481,177		1,451,990		1,279,361		1,388,516		1,271,638		1,369,546
Total gov emmental activities expenses	\$ 60,656		\$ 62,162,439	\$	64,752,306	\$	66,972,669	\$	65,556,400	\$		\$	75,856,783	\$	75,642,196	\$	81,000,484	\$	
Business-type activities:					. , ,	<u> </u>		<u> </u>				<u> </u>						<u> </u>	
Water	\$ 9,425	.892	\$ 8,454,296	\$	8,288,461	\$	8,781,145	\$	8,786,204	\$	8,954,708	\$	9,541,833	\$	10,196,312	\$	9,969,367	\$	10,225,304
Sewer	7,149		7,462,498		8,121,144	,	8,851,481	•	10,761,488	,	12,465,393		10,632,475	•	11,507,060	•	11,598,825		11,608,010
Refuse	4,593		4,604,586		4,647,799		4,374,062		4,482,442		4,273,936		4,593,424		4,655,333		4,848,875		5,405,423
Parking	3,346		3,632,123		2,294,266		1,856,615		1,826,227		1,783,298		1,800,872		2,004,078		1,816,468		3,421,832
Stormwater management	2,373		2,564,028		2,582,736		2,931,502		2,963,825		3,176,524		3,522,042		3,734,179		3,837,179		4,318,925
Golf course	1,431		938,164		306,241		121,087		106,119		105,439		104,761		104,090		103,357		490,370
Total business-type activities expenses	28,320		27,655,695		26,240,647	. —	26,915,892		28,926,305		30,759,298		30,195,407		32,201,052		32,174,071	_	35,469,864
Total primary gov ernment expenses	\$ 88,977		\$ 89,818,134	\$	90,992,953	\$	93,888,561	\$	94,482,705	\$	104,729,625	-\$	106,052,190	\$	107,843,248	\$	113,174,555	\$	119,034,342
Total plintary gov entitletti expenses	Ψ 00,777	, 212	ψ 07,010,104	Ψ	70,772,733	Ψ	70,000,001	Ψ	74,402,700	Ψ	104,727,023	Ψ	100,032,170	Ψ	107,040,240	Ψ	110,17 4,000	Ψ	117,004,042
Program Revenues																			
Governmental activities:																			
Charges for services:																			
General gov ernment	<b>\$</b> 577	,103	\$ 1,444,313	\$	1,015,524	\$	308,228	\$	331,004	\$	379,871	\$	411,704	\$	573,971	\$	652,239	\$	519,634
Community development	1,618		2,180,079	Ψ	1,821,386	Ψ	2,631,132	Ψ	2,127,341	Ψ	1,983,953	Ψ	2,043,566	Ψ	2,153,492	Ψ	2,507,674	Ψ	4,226,994
Public Safety	4,213		3,621,924		4,405,923		4,913,037		3,998,962		4,155,894		4,367,130		4,531,053		4,213,136		2,709,657
Public Salety Public Works		,306 ,639	552,704		482,064		655,773		647,298		677,274		208,457		780,999		1,066,358		343,141
																			,
Recreation and parks	5,414		5,616,285		5,056,436		5,304,462		5,510,139		5,667,549		6,124,135		6,322,356		6,291,076		4,375,849
Operating grants and contributions	2,022		2,084,144		1,538,646		1,276,981		1,802,196		1,414,801		1,842,041		1,587,580		2,200,863		3,379,267
Capital grants and contributions	1,124		2,470,347		1,485,087	_	1,170,792		458,203		1,021,763	_	929,414	_	1,623,758	_	1,645,078	_	1,386,536
Total gov ernmental activities program revenues	\$ 15,218	,632	\$ 17,969,796	_\$	15,805,066	_ \$	16,260,405	\$	14,875,143	\$	15,301,105	\$	15,926,447	\$	17,573,209	\$_	18,576,424	\$	16,941,078
Business type activities:																			
Charges for services:				_		_		_		_		_		_		_		_	
Water	\$ 9,875		\$ 9,585,771	\$	., .,	\$	10,694,368	\$		\$	, ,	\$	12,360,559	\$	11,779,188	\$	12,280,599	\$	13,309,595
Sewer	7,111		7,984,131		8,669,101		9,118,470		9,447,082		11,041,983		12,407,271		13,283,207		14,212,488		15,518,514
Refuse	5,952		5,934,886		5,554,293		5,534,943		5,687,674		5,799,796		6,121,016		6,294,727		6,193,581		6,195,480
Parking	2,580		1,566,651		1,253,296		1,286,239		1,156,885		1,108,497		857,266		1,004,449		923,056		619,319
Stormwater management	2,718		2,870,915		4,173,905		4,241,331		4,809,791		5,120,666		5,781,614		5,693,065		6,827,996		5,466,361
Golf course	879	,764	463,925		34,087		2,100		100		-		-		-		-		-
Capital grants and contributions		-	731,284		1,115,774		1,109,875	_	1,163,751		2,523,759		1,683,070		1,589,340		875,236		597,096
Total business-type activities program revenues	29,118	,143	29,137,563		31,244,056		31,987,326		33,293,785		37,744,941		39,210,796		39,643,976		41,312,956		41,706,365
Total primary gov ernment rev enues	\$ 44,336	,775	\$ 47,107,359	\$	47,049,122	\$	48,247,731	\$	48,168,928	\$	53,046,046	\$	55,137,243	\$	57,217,185	\$	59,889,380	\$	58,647,443

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# Statistical Section

#### City of Rockville, Maryland

Financial Trends Information (unaudited)
Changes in Net Position by Category, Government-Wide, (Governmental and Business-type Activities) – Last Ten Fiscal Years (Continued) (accrual basis of accounting)

	2011		2012	2013		2014		2015	2016	2017	2018	2019	2020
Net (Expense)/Revenue													
Gov ernmental activities	\$ (45,437,8)	10)	\$ (44,192,643)	\$ (48,947,240)	\$	(50,712,264)	\$	(50,681,257)	\$ (58,669,222)	\$ (59,930,336)	\$ (58,068,987)	\$ (62,424,060)	\$ (66,623,400)
Business-type activities	797,37	73	1,481,868	5,003,409		5,071,434		4,367,480	6,985,643	9,015,389	7,442,924	9,138,885	6,236,501
Total primary gov ernment net expense	\$ (44,640,43	37)	\$ (42,710,775)	\$ (43,943,831)	\$	(45,640,830)	\$	(46,313,777)	\$ (51,683,579)	\$ (50,914,947)	\$ (50,626,063)	\$ (53,285,175)	\$ (60,386,899)
General Revenues and Other Changes in Net	Position												
Gov ernmental activities:													
Property taxes	\$ 35,102,75	53	\$ 35,136,328	\$ 35,845,676	\$	36,057,121	\$	35,774,964	\$ 38,283,902	\$ 40,246,427	\$ 41,278,428	\$ 42,110,434	\$ 42,761,718
Income taxes	11,048,34	48	10,785,534	11,757,980		13,023,794		12,438,718	14,154,731	13,577,486	13,634,659	15,585,645	16,049,228
Gas and motor vehicle taxes	233,16	53	765,579	431,902		1,601,681		1,663,404	1,914,024	1,897,093	1,960,667	2,169,474	2,494,082
County tax duplications payment	1,894,18	32	1,894,182	2,116,671		2,116,671		2,116,671	2,116,671	2,409,750	2,409,750	2,409,750	2,409,750
Admissions and amusement taxes	988,16	59	1,056,916	1,053,387		1,036,536		993,387	985,525	1,321,900	1,350,266	1,375,116	1,009,777
Use of money and property	270,97	75	347,043	266,761		289,824		299,215	384,646	456,123	768,464	1,690,421	2,443,669
Other revenue	2,543,28	34	1,574,422	2,519,952		2,537,174		2,821,943	3,016,088	3,409,976	3,334,811	3,294,275	3,045,759
Transfers	485,05	55	2,215,630	2,781,950		2,598,360		2,665,365	4,130,270	4,300,850	4,264,970	3,242,270	2,619,270
Total gov ernmental activities	52,565,92	29	53,775,634	56,774,279		59,261,161		58,773,667	64,985,857	67,619,605	69,002,015	71,877,385	72,833,253
Business-type activities:					_		_						
Property taxes	\$ 160,70	03	\$ (60,328)	\$ 156,443	\$	172,382	\$	181,081	\$ 196,481	\$ 206,704	\$ 216,927	\$ 208,743	\$ 160,762
Use of money and property	14,28	39	9,416	7,512		2,341		2,205	15,451	42,127	91,976	151,540	144,318
Other revenue		-	-	=		-		=	129,896	303,016	262,726	1,116,645	211,191
Transfers	(485,05	55)	(2,215,630)	(2,781,950)		(2,598,360)		(2,665,365)	(4,130,270)	(4,300,850)	(4,264,970)	(3,242,270)	(2,619,270)
Total business-type activities	(310,00	53)	(2,266,542)	(2,617,995)		(2,423,637)		(2,482,079)	(3,788,442)	(3,749,003)	(3,693,341)	(1,765,342)	(2,102,999)
Total primary gov emment	\$ 52,255,86	36	\$ 51,509,092	\$ 54,156,284	\$	56,837,524	\$	56,291,588	\$ 61,197,415	\$ 63,870,602	\$ 65,308,674	\$ 70,112,043	\$ 70,730,254
Changes in Net Position													
Gov ernmental activities	\$ 7,128,11	19	\$ 9,582,991	\$ 7,827,039	\$	8,548,897	\$	8,092,410	\$ 6,316,635	\$ 7,689,269	\$ 10,933,028	\$ 9,453,325	\$ 6,209,853
Business-type activities	487,3	10	(784,674)	2,385,414		2,647,797		1,885,401	3,197,201	5,266,386	3,749,583	 7,373,543	4,133,502
Total primary gov ernment	\$ 7,615,42	29	\$ 8,798,317	\$ 10,212,453	\$	11,196,694	\$	9,977,811	\$ 9,513,836	\$ 12,955,655	\$ 14,682,611	\$ 16,826,868	\$ 10,343,355
	<u>-</u>			 						 	 	 	

City of Rockville, Maryland Financial Trends Information (unaudited) Fund Balances, Governmental Funds – Last Ten Fiscal Years (modified accrual basis of accounting)

	 2011	2012		2013		 2014	2015		_	2016	2017		2018		2019		 2020
General Fund																	
Nonspendable	\$ 494,311	\$	499,301	\$	1,728,224	\$ 1,712,687	\$	1,734,918	\$	1,793,249	\$	793,744	\$	824,326	\$	786,524	\$ 923,482
Restricted	-		-		-	-		-		-		-		-		-	-
Committed	-		-		-	-		-		-		-		428,000		-	100,000
Assigned	327,035		510,752		220,370	342,006		772,345		984,077		739,037		1,385,354		1,015,143	740,985
Unassigned	 13,939,120		9,904,002		13,226,677	 15,689,079		19,916,594	_	21,039,026		19,643,296		19,092,844		22,733,031	22,022,347
Total General Fund	\$ 14,760,466	\$	10,914,055	\$	15,175,271	\$ 17,743,772	\$	22,423,857	\$	23,816,352	\$	21,176,077	\$	21,730,524	\$	24,534,698	\$ 23,786,814
All Other Governmental Funds																	
Nonspendable	\$ =	\$	=	\$	1,800,000	\$ 1,750,728	\$	1,705,709	\$	1,705,709	\$	1,705,709	\$	-	\$	=	\$ =
Restricted	38,820,595		32,454,676		30,124,255	31,504,391		28,241,472		8,958,785		9,196,988		9,637,846		9,564,641	10,877,025
Committed	=		-		=	=		=		180,461		320,328		1,555,317		1,488,780	867,612
Assigned	=		-		=	=		=		15,795,046		17,467,665		24,146,176		24,877,332	21,154,242
Unassigned	-		=		-	-		(4,312)		(351,108)		(12,988)		(113)		(19,972)	=
Total Other Governmental Funds	\$ 38,820,595	\$	32,454,676	\$	31,924,255	\$ 33,255,119	\$	29,942,869	\$	26,288,893	\$	28,677,702	\$	35,339,226	\$	35,910,781	\$ 32,898,879
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City of Rockville, Maryland
Financial Trends Information (unaudited)
Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years
(modified accrual basis of accounting)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Revenues										
Property taxes	\$ 34,412,039	\$ 35,030,305	\$ 35,447,038	\$ 36,300,047	\$ 36,206,420	\$ 38,435,104	\$ 40,105,716	\$ 41,385,199	\$ 42,167,988	\$ 42,551,677
Assessments	335,374	315,123	306,197	19,014	13,127	49,695	17,306	13,540	13,911	180
Revenue from other governments:										
Community development block grant	195,478	667,014	130,811	269,966	320,645	182,678	206,478	145,585	276,545	-
Income taxes	11,048,348	10,785,534	11,757,980	13,023,794	12,438,718	14,154,731	13,577,486	13,634,659	15,585,645	16,049,228
Gas and motor vehicle taxes	233,163	765,579	431,902	1,601,681	1,663,404	1,914,024	1,897,093	1,960,667	2,169,474	2,494,082
County tax duplication payment	1,894,182	1,894,182	2,116,671	2,116,671	2,116,671	2,116,671	2,409,750	2,409,750	2,409,750	2,409,750
Admissions and amusement taxes	988,169	1,056,916	1,053,387	1,036,536	993,387	985,525	1,321,900	1,350,266	1,375,116	1,009,777
Grants and other gov ernmental rev enue	2,801,337	3,131,504	2,394,019	2,016,584	2,215,514	3,796,415	3,726,575	3,831,943	4,942,651	4,293,669
Licenses and permits	2,404,046	2,809,367	2,510,196	3,179,708	2,604,279	2,919,812	2,927,369	3,085,155	3,464,229	3,594,801
Charges for services	5,932,617	6,141,471	5,816,647	6,184,270	6,790,786	6,662,970	6,792,763	7,511,352	7,744,968	5,432,233
Use of money and property	270,975	347,043	266,761	289,824	299,215	384,646	456,123	768,464	1,690,421	2,443,669
Fines and forfeitures	3,218,505	2,909,735	3,478,145	3,236,025	2,975,888	2,876,907	3,099,446	3,251,514	2,911,702	2,635,485
Other rev enues	8,539,036	7,179,576	7,177,050	7,407,613	6,215,424	6,944,972	7,606,955	7,568,233	7,397,901	7,440,081
Total rev enues	\$ 72,273,269	\$ 73,033,349	\$ 72,886,804	\$ 76,681,733	\$ 74,853,478	\$ 81,424,150	\$ 84,144,960	\$ 86,916,327	\$ 92,150,301	\$ 90,354,632
Expenditures										
Current operations:										
General gov ernment	\$ 14,212,518	\$ 14,973,284	\$ 14,391,806	\$ 14,377,671	\$ 14,275,094	\$ 15,686,607	\$ 16,407,663	\$ 16,342,618	\$ 17,814,977	\$ 18,714,782
Community development block grant	197,985	667,294	130,807	274,100	324,341	192,372	-	-	-	
Community development	4,752,323	4,025,134	4,514,388	4,498,124	4,741,630	5,207,652	5,542,514	5,464,560	5,595,043	7,026,330
Public safety	10,808,510	10,866,513	11,200,748	11,496,594	11,501,814	12,185,400	12,443,786	12,459,492	13,567,548	12,689,749
Public works	6,574,860	6,539,154	6,909,193	7,384,086	7,303,804	7,750,002	7,230,606	7,327,415	7,612,913	7,789,950
Recreation and parks	19,837,905	19,651,278	19,368,267	20,143,088	20,263,690	21,624,308	22,432,984	23,136,161	23,718,127	23,161,217
Capital outlay	11,769,603	18,466,555	9,281,250	8,064,997	12,158,974	13,099,398	15,418,428	14,704,558	21,146,123	17,983,725
Debt service										
Principal	4,669,071	3,924,556	8,890,639	9,851,039	11,092,586	4,340,170	3,935,601	4,074,204	3,904,994	12,138,488
Interest	1,713,426	1,871,444	1,780,295	1,609,647	1,474,312	1,475,550	1,298,334	1,392,498	1,268,855	1,438,225
Bond Counsel/Amortization	101,525	-	-	78,550	80,936	_	80,294	16,927	53,701	40,222
Total expenditures	\$ 74,637,726	\$ 80,985,212	\$ 76,467,393	\$ 77,777,896	\$ 83,217,181	\$ 81,561,459	\$ 84,790,210	\$ 84,918,433	\$ 94,682,281	\$ 100,982,688
		•			-		• •	• •		
Excess (deficiency) revenues over expenditures	\$ (2,364,457)	\$ (7,951,863)	\$ (3,580,589)	\$ (1,096,163)	\$ (8,363,703)	\$ (137,309)	\$ (645,250)	\$ 1,997,894	\$ (2,531,980)	\$ (10,628,056)
Other Financing Sources (Uses)										
Transfers in	\$ 9,064,530	\$ 13,457,875	\$ 8,759,226	\$ 12,147,230	\$ 14,610,342	\$ 13,397,890	\$ 17,584,502	\$ 16,849,860	\$ 13,730,460	\$ 14,855,250
Transfers out	(12,526,375)	(14,629,075)	(9,298,286)	(12,936,290)	(15,400,137)	(14,277,890)	(18,344,022)	(17,746,590)	(14,877,190)	(16,001,980)
Payment to refunded bond escrow agent	(12,020,070)	(1.1,027,07.0)	(7,270,200)	(12,700,270)	(10,100,107)	(. 1,2, , ,0,0)	(5,390,020)	(17)7 10,0707	(1.1,0,7,1,70)	-
Issuance of general obligation bonds	17,610,000	_	_	_	3,527,737	8,015,000	1,114,028	6,114,807	7,054,439	_
Issuance of refunding bonds	1,337,600	_	5,094,444	5,784,588	6,993,596	-	5,429,296	-		8,015,000
Loan Proceeds	-	_	2,636,000		-	_		_	_	-
Total other financing sources (uses)	\$ 15,485,755	\$ (1,171,200)	\$ 7,191,384	\$ 4,995,528	\$ 9,731,538	\$ 7,135,000	\$ 393,784	\$ 5,218,077	\$ 5,907,709	\$ 6,868,270
, ,		<del></del>	<del></del>			· <del></del>	· <del></del>	· <del></del>	· <del></del>	· ———
Net change in fund balances	\$ 13,121,298	\$ (9,123,063)	\$ 3,610,795	\$ 3,899,365	\$ 1,367,835	\$ 6,997,691	\$ (251,466)	\$ 7,215,971	\$ 3,375,729	\$ (3,759,786)
Debt Service as percentage										
of non-capital expenditures	10.15%	9.27%	15.88%	16.44%	17.69%	8.49%	7.54%	7.79%	7.04%	16.36%

Revenue Capacity Information (unaudited) Assessed and Estimated Actual Value of Taxable Property – Last Ten Fiscal Years

Fiscal						
Year			Total Taxable	Total	Estimated	
Ended	Real	Personal	Assessed	Direct	Actual Taxable	Percentage
June 30,	Property	Property	Value	Tax Rate	Value	Change
2011	11,495,912,704	434,487,416	11,930,400,120	0.292	11,930,400,120	-0.6%
2012	11,330,168,497	426,092,660	11,756,261,157	0.292	11,756,261,157	-1.5%
2013	11,347,224,618	398,979,040	11,746,203,658	0.292	11,746,203,658	-0.1%
2014	11,451,738,175	409,935,282	11,861,673,457	0.292	11,861,673,457	1.0%
2015	11,536,297,040	418,533,998	11,954,831,038	0.292	11,954,831,038	0.8%
2016	12,025,581,009	422,828,843	12,448,409,852	0.292	12,448,409,852	4.1%
2017	12,607,868,059	468,851,914	13,076,719,973	0.292	13,076,719,973	5.0%
2018	13,115,652,277	450,448,415	13,566,100,692	0.292	13,566,100,692	3.7%
2019	13,395,760,564	423,664,690	13,819,425,254	0.292	13,819,425,254	1.9%
2020	13,616,196,177	427,152,944	14,043,349,121	0.292	14,043,349,121	1.6%

Note: Property is assessed at 100% and tax rates are per \$100 of assessed value. For fiscal year ends June 30, 2011 to June 30, 2020, real property and personal property figures are based on the Montgomery County confirmation and Personal Property Assessment Report. Personal property is taxed at a rate of 0.805.

Revenue Capacity Information (unaudited) Direct and Overlapping Property Tax Rates – Last Ten Fiscal Years

	City	Overlappi	ng Rates
Fiscal	Total	Montgomery	State of
Year	Direct	County	Maryland
2011	0.292	0.834	0.112
2012	0.292	0.873	0.112
2013	0.292	0.907	0.112
2014	0.292	0.927	0.112
2015	0.292	0.909	0.112
2016	0.292	0.900	0.112
2017	0.292	0.940	0.112
2018	0.292	0.916	0.112
2019	0.292	0.899	0.112
2020	0.292	0.892	0.112

Note: The City portion of property taxes (FY 2020 direct rate of 0.292) is fully dedicated to operating expenditures. Property is assessed at 100%.

Revenue Capacity Information (unaudited)
Principal Property Tax Payers – Current Year and Nine Years Ago

For the Fiscal Year Ended June 30, 2020

				Ratio:
		Assessable Base		Taxpayer
		Real	Personal	Base to Total
	Total	Property	Property	Assessable Base
Congressional Plaza Assoc LLC	\$ 185,342,133	\$ 185,342,133	\$ -	1.32%
Morguard Fenestra Apts LLC	125,361,904	125,361,904	-	0.89%
Street Retail, Inc.	121,868,473	121,868,473	-	0.87%
Upper Rock LLC	107,679,897	107,679,897	-	0.77%
1800 Rockville Residential LLC	99,967,699	99,967,699	-	0.71%
King Farm Apartments Ph 2 LLC	97,657,134	97,657,134	-	0.70%
JPI/KF Apt Sec 1 LLLP	96,680,870	96,680,870	-	0.69%
MEPT Congressional Village LLC	93,913,534	93,913,534	-	0.67%
FP Redland Technology Center LP	90,282,065	90,282,065	-	0.64%
Duball Rockville LLC	88,804,408	88,804,408	_	0.63%
Total	\$ 1,107,558,117	\$1,107,558,117	\$ -	7.89%
Total Assessable Value	\$14,043,349,121			100.00%

# For the Fiscal Year Ended June 30, 2011

								Ratio:
			Ass	essable Base				Taxpayer
	<u></u>			Real	F	'ersonal		Base to Total
		Total		Property	P	roperty		Assessable Base
JBG Companies	\$	82,978,000	\$	119,115,150		\$	-	0.70%
Congressional Plaza Assoc LLC		73,781,800		114,355,932			-	0.62%
Realty Associates		65,000,000		103,953,300			-	0.54%
Congressional Village Assoc LLC		62,976,800		91,772,598			-	0.53%
Boston Properties LTD		61,107,600		90,923,800			-	0.51%
Brandywine Research LLC		58,479,300		82,992,000			-	0.49%
Tower-Dawson LLC		55,335,400		73,582,066			-	0.46%
Tower Oaks Blvd LLC		50,530,500		68,117,732			-	0.42%
PF Apartments LLC		51,437,300		55,565,000			-	0.43%
Congressional Towers		42,415,700		55,565,000			-	0.36%
Total	\$	604,042,400	\$	855,942,578	\$		_	5.06%
Total Assessable Value	\$ 1	1,930,400,120						100.00%

Source: State of Maryland Department of Assessment and Taxation.

99.7%

100.1%

99.7%

# City of Rockville, Maryland

Revenue Capacity Information (unaudited) Property Tax Levies and Collections – Last Ten Fiscal Years

Collected within the Taxes Levied Fiscal Year of the Levy Total Collections to Date Fiscal Year Collections Ended for the Percentage in Subsequent Percentage June 30, Fiscal Year Amount of Levy Years Amount of Levy 2011 32,361,767 32,177,932 99.4% 173,219 32,351,151 100.0% 2012 33,108,151 99.2% 100.0% 33,366,584 252,852 33,361,003 2013 33,240,633 32,437,136 97.6% 777,828 33,214,964 99.9% 2014 33,405,919 33,291,816 99.9% 99.6% 95,030 33,386,846 2015 34,174,382 33,785,982 98.9% 359,363 34,145,345 99.9% 2016 34,644,503 34,596,817 99.9% 14,418 34,611,235 99.9% 2017 36,693,505 36,531,512 99.6% 53,208 36,584,720 99.7%

99.8%

99.8%

99.7%

(18,952)

92,185

38,078,656

39,136,249

39,657,403

Note: Collections are shown net of adjustments and refunds.

38,193,030

39,115,621

39,759,293

2018

2019

2020

Source: Tax Assessment and Accounts Receivable Report provided by Montgomery County, MD.

38,097,608

39,044,064

39,657,403

Debt Capacity Information (unaudited) Ratios of Outstanding Debt by Type – Last Ten Fiscal Years

	Government	al Activities	Business-Type	e Activities			
	General		General		Total	Percentage of	
Fiscal	Obligation	Loan	Obligation	Loan	Primary	Estimated	
Year	Bonds	Payable	Bonds	Payable	Government	Personal Income	Per Capita
2011	50,918,770	90,530	79,377,243	843,928	131,230,471	2.84%	2,117
2012	47,084,744	-	87,029,809	1,743,220	135,857,773	2.86%	2,183
2013	42,908,541	2,472,665	94,028,283	5,509,868	144,919,357	3.16%	2,305
2014	39,098,908	1,809,332	89,446,092	4,946,130	135,300,462	2.85%	2,114
2015	40,228,422	1,119,999	97,349,903	4,369,475	143,067,799	2.72%	2,158
2016	36,344,961	430,666	102,077,045	3,779,524	142,632,196	2.55%	1,816
2017	33,580,117	241,333	100,676,067	3,175,889	137,673,406	2.34%	1,718
2018	35,466,495	52,000	99,024,440	2,558,165	137,101,100	2.26%	1,678
2019	38,265,910	26,000	101,676,922	1,925,939	141,894,771	2.19%	1,635
2020	33,640,035	-	95,620,635	1,470,226	130,730,896	1.96%	1,418

Note: Amounts above include unamortized bond premiums for governmental activities and business-type activities.

Source: Per capita is calculated using population estimates provided internally by the Department of Community Planning and Development Services.

Debt Capacity Information (unaudited)
Ratios of General Bonded Debt Outstanding – Last Ten Fiscal Years

		Percentage of	
	General	Actual Taxable	
Fiscal	Obligation	Value of	
Year	Bonds	Property	Per Capita
2011	130,296,013	1.09%	2,102
2012	134,114,553	1.14%	2,155
2013	136,936,824	1.17%	2,178
2014	128,545,000	1.08%	2,008
2015	137,578,325	1.15%	2,075
2016	138,422,006	1.11%	2,057
2017	134,256,184	1.03%	1,963
2018	134,490,935	0.99%	1,955
2019	139,942,832	1.01%	1,970
2020	129,260,670	0.92%	1,790

Source: Per capita is calculated using population estimates provided internally by the Department of Community Planning and Development Services.

Debt Capacity Information (unaudited) Direct and Overlapping Governmental Activities Debt

		Estimated	Share of
	Debt	Percentage	Overlapping
	_ Outstanding_	Applicable	Debt
City of Rockville	\$ 33,640,035	100.00%	\$ 33,640,035
Montgomery County, Maryland	4,252,302,542	7.11%	302,338,711
Total direct and overlapping debt	\$ 4,285,942,577		\$ 335,978,746

# Notes:

<sup>-</sup> The City is not restricted by legal debt limit.

<sup>-</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values, as reported by the State of Maryland Department of Assessments and Taxation. Applicable percentages are based on the portion of taxable assessed property located within the City of Rockville, compared to the taxable assessed property of Montgomery County. The City is located entirely within the County.

<sup>-</sup> Debt for Montgomery County was obtained from Montgomery County, Department of Finance.

Demographic and Economic Information (unaudited) Demographic and Economic Statistics – Last Ten Fiscal Years

Fiscal	Personal Income	Per Capita		Unemployment
Year	(in thousands)	Income	Population	Rate
2011	4,626,229	74,619	61,998	4.78
2012	4,753,622	76,372	62,243	4.91
2013	4,584,639	72,926	62,867	5.02
2014	4,745,927	74,147	64,007	4.30
2015	5,251,490	79,208	66,300	4.40
2016	5,588,457	83,038	67,300	3.70
2017	5,890,410	86,136	68,385	3.40
2018	6,069,137	88,236	68,783	3.10
2019	6,485,891	91,312	71,030	3.76
2020	6,658,654	92,225	72,200	8.20

# Notes:

<sup>-</sup> Population estimates are from City of Rockville Department of Planning and Development Services for years 2011 to 2020. Per capita income is obtained from Montgomery County.

City of Rockville, Maryland
Demographic and Economic Information (unaudited)
Principal Employers – Current Year and Nine Years Ago

	Fiscal Year 2			Fiscal Year 2011		
_			Percentage -			Percentage
			of Total			of Total
			City			City
Employer	<b>Employees</b>	Rank	Employment	<b>Employees</b>	Rank	Employment
Montgomery County Government	4,758	1	6.07%	4,985	1	7.32%
Montgomery County Board of Education	2,500	2	3.19%	2,500	2	3.67%
U.S. Nuclear Regulatory Commission	2,391	3	3.05%	*		*
Westat, Inc.	2,150	4	2.74%	2,000	4	2.94%
Montgomery College	1,944	5	2.48%	955	6	1.40%
Northwestern Mutual Life Insurance Co.	623	6	0.79%	*		*
Lockheed Martin Information Systems	565	7	0.72%	2,000	3	2.94%
City of Rockville	517	8	0.66%	540	9	0.79%
Choice Hotels International	500	9	0.64%	*		*
Quest Diagnostics Incorporated	500	10	0.64%	*		*
Booz Allen Hamilton	*		*	1,282	5	1.88%
Quest Software	*		*	784	7	1.15%
BAESystems	*		*	650	8	0.95%
Giant Food	*		*	416	10	0.61%
Total	16,448		20.98%	16,112		23.66%
Total Estimated City Employment	78,400			68,100		

Sources: Rockville Economic Development Incorporated.

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# Statistical Section

City of Rockville, Maryland

Operating Information (unaudited)
Full-Time Equivalent City Government Employees by Function/Program – Last Ten Fiscal Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Government										
Mayor and Council	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0
City Manager	28.0	28.0	28.0	25.0	25.0	25.0	32.5	28.0	27.0	27.0
City Attorney	5.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	7.0
Human Resources	10.0	10.0	10.0	10.0	10.0	11.0	11.0	11.0	12.0	12.0
Finance	30.0	29.0	29.0	29.0	28.5	29.0	21.5	19.5	18.5	18.5
Information and technology	17.5	17.5	17.5	16.5	16.0	17.0	17.0	18.0	19.0	20.0
Community development	40.6	40.6	40.6	40.6	41.0	42.0	42.0	42.0	41.0	50.0
Public Safety	86.1	87.0	87.0	89.0	89.5	89.5	88.5	91.5	92.5	85.5
Public Works	72.7	72.7	45.0	45.5	46.0	46.0	46.0	46.0	47.0	47.5
Recreation and parks	147.8	143.1	142.6	139.9	138.5	136.7	136.7	138.1	139.1	137.1
Water	24.0	26.0	40.0	39.0	38.6	37.6	37.6	36.7	36.0	36.0
Sewer	13.8	13.8	17.9	17.9	17.9	17.9	17.9	18.6	18.5	17.9
Refuse collection	33.3	33.3	35.8	35.8	34.8	32.8	32.8	33.5	33.5	34.2
Parking	5.9	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Stormwater management	12.4	13.4	20.4	20.4	20.5	20.5	20.5	21.0	21.0	22.9
Golf course	9.8	-	-	-	-	-	-	-	-	-
Total	539.9	527.4	526.8	521.6	519.3	518.0	517.0	516.9	518.1	522.6

# Notes:

- Information was obtained from the Adopted Budget, for the respective years presented.

City of Rockville, Maryland
Operating Information (unaudited)
Capital Asset Statistics by Function/Program – Last Ten Fiscal Years

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Function/Program										
Police										
Vehicles	69	69	69	71	71	71	71	71	71	71
Refuse collection										
Collection trucks	16	16	16	17	17	17	17	17	17	17
Other public works										
Streets (miles)	156.42	156.42	156.50	156.00	155.37	155.37	156.05	156.43	156.87	156.87
Street lights	3,069	3,069	3,069	3,069	3,071	3,071	3,170	3,170	3,170	3,171
Sidewalks (miles)	251.02	255.97	255.97	256.87	257.79	258.01	258.74	259.14	259.99	260.46
Recreation and Parks										
Acreage	1,062	1,062	1,062	1,062	1,062	1,105	1,074	1,089	1,089	1,058
Playgrounds	50	50	50	50	50	50	50	50	50	48
Athletic Courts	96	96	96	96	96	96	95	95	95	128
Community centers	6	6	6	6	6	6	6	6	6	6
Water										
Water mains (miles)	174.92	175.10	175.10	175.10	174.00	174.33	174.33	173.59	174.14	174.35
Fire hydrants	1,379	1,380	1,380	1,384	1,403	1,403	1,407	1,420	1,425	1,429
Storage capacity	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1	12.1
(millions of gallons)										
Sewer										
Sanitary sewers (miles)	147.66	147.23	147.21	148.00	148.00	148.00	148.00	148.00	148.00	149.37
Storm sewers (miles)	101.33	101.58	102.31	102.31	103.00	103.00	103.00	103.00	103.00	103.00

<sup>-</sup> In FY 2017, streetlight reporting was updated to include 99 lights that were omitted in previous years.

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# Statistical Section

# City of Rockville, Maryland

Operating Information (unaudited)
Operating Indicators by Function/Program – Last Ten Fiscal Years

		2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	
	Function/Program											
	General Government											
	Building permits issued	698	757	774	813	861	811	815	840	857	704	
	Estimated Cost of Construction	\$ 185,903,917	\$ 146,409,627	\$ 163,990,730	\$ 236,735,536	\$ 94,420,016	\$ 186,501,628	\$ 167,368,076	\$ 210,679,924	\$ 281,563,786	\$ 246,413,441	
	Police											
	Physical arrests	1,070	1,400	1,085	1,157	1,055	902	938	846	953	746	
	Traffic violations*	15,947	20,638	15,063	16,469	16,234	13,397	16,227	13,582	15,910	16,832	
	Refuse collection											
	Refuse (Disposed)	11,439	10,829	10,886	9,767	11,639	9,927	9,766	9,915	9,908	10,258	
	(tons per year)											
	Yard Waste	5,934	6,072	6,229	4,694	5,309	4,402	3,677	3,788	4,196	4,209	
	(composted/Mulched)											
	(tons per year)											
	Recyclables collected	5,634	5,509	5,393	5,398	5,358	5,283	4,993	4,825	4,744	4,770	
	(tons per year)											
	Recreation and Parks											
	Program enrollments	32,423	33,518	33,494	33,297	32,081	31,503	34,307	32,822	33,571	26,218	
	Water											
3	Number of Accounts	12,617	12,650	12,688	12,517	12,694	12,678	12,663	12,668	12,667	12,682	
5	Average daily water Production											
	(millions of gallons)	4.750	4.882	4.708	4.562	4.561	4.742	4.518	4.184	4.267	4.379	
701.	Sewer											
) >	Avg. daily sewer treatment											
2	(millions of gallons)	6.588	6.391	6.292	6.069	5.948	5.797	5.628	5.595	7.240	6.453	
=												

## Note

<sup>-</sup> Information was obtained from various City departments.

<sup>\*</sup>Traffic violations do not include speed camera or redlight camera citations. The E-Tix system was implemented during FY12. In FY13 the traffic unit was disbanded, causing reduced traffic citations.

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